# BEFORE THE CALIFORNIA ENERGY COMMISSION

)

)

)

)

In the matter of Desert Renewable Energy Conservation Plan (DRECP)

Docket No. 09-RENEW EO-01

CALIFORNIA ENERGY COMMISSION FIRST FLOOR, HEARING ROOM A 1516 NINTH STREET SACRAMENTO, CALIFORNIA

> FRIDAY, JULY 13, 2012 9:00 A.M.

Reported by: Kent Odell

Commissioners Present: Robert Weisenmiller, Chair, CEC Karen Douglas, CEC Michael Florio, Commissioner, California Public Utilities Commission Staff Present: Kristy Chew Also Present: (\* Via WebEx) Jim Kenna, California State Director, Bureau of Land Management Dennis Peters, External Affairs Manager, California Independent System Operator (CAISO) Nancy Ryan, Deputy Executive Director, Public Utilities Commission Neil Miller, Executive Director of Infrastructure Development, California Independent System Operator Mark Rothleder, California Independent System Operator Aaron Johnson, Director of Renewable Energy Policy and Strategy, Pacific Gas and Electric Juan Carlos Sandoval, Assistant Manager, Energy Department, Imperial Irrigation District Katie Sloan, Manager of Regulatory and Legislative Affairs, Renewable and Alternative Power, Southern California Edison Jan Strack, Grid Planning Manager, San Diego Gas & Electric Company Michael Webster, Assistant Director, Power System Planning and Development, Los Angeles Department of Water and Power Jonathan Weisgall, Vice President of Legislative and Regulatory Affairs, Mid-American Energy Holdings Company \*Fred Morse, Chair, Utility-Scale Solar Power Division, SEIA; Senior Advisor for U.S. Operations, Abengoa Solar Mark Tholke, Vice President, Origination - Southwest, Enxco Thomas Starrs, Sun Power Corporation V. John White, Executive Director, Center for Energy Efficiency and Renewable Technologies (CEERT) Laura Wisland, Senior Energy Analyst, Union of Concerned Scientists

### **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

Carl Zichella, Director for Western Transmission, Natural Resources Defense Council Stacey Crowley, Director, Nevada State Office of Energy Scott Haase, Senior Engineer, National Renewable Energy Laboratory Andrew Mills, Research Associate, Lawrence Berkeley National Laboratory Edgar DeMeo, National Renewable Energy Laboratory (NREL) \*Maureen Hand, National Renewable Energy Laboratory Arthur Haubenstock, BrightSource Energy <u>Public Comment</u> \*Barbara Boyle Renée L. Robin, Sun Power, Counsel for Regulatory Affairs

Nancy Rader, Executive Director, California Wind Energy Association Sarah Friedman, Sierra Club

Wayne Stevens, Critical Path Transmission

Leslie Barrett, Mainstream Renewable Power and Wind Energy, Inc.

4

PAGE

			11101
I.	Welcome and Introductions		
		Karen Douglas, Commissioner, CEC	8
		Robert Weisenmiller, Chair	8
II.	DRECP Background/Workshop Format		
		Karen Douglas, Commissioner, CEC	18
III.	Research Overviews		
		Fred Morse, Chair, Utility-Scale Solar Power Division, SEIA; Senior Advisor for U.S. Operations, Abengoa Solar	13
		Andrew Mills, Research Associate, Lawrence Berkeley National Laboratory	26
		Maureen Hand, National Renewable Energy Laboratory	65
IV.	Discussion Topics and Questions		
	Α.	Infrastructure Planning	
		Neil Miller, Executive Director of Infrastructure Development, California Independent System Operator (CAISO)	92
		Summary of Key Points	
	Β.	Development and System Costs	
		Summary of Key Points	
	С.	Energy Markets	
		Summary of Key Points	
V.	Open	Discussion	

### INDEX

## Energy Panel Discussion Topics and Questions

The roundtable discussion will be organized into three primary topics:

- Infrastructure Planning; 126
- Development and System Costs; and 198
- Energy Markets

For each topic, participants will be asked to address the specific questions identified below from the perspective of their organization. Participants will also be asked to identify high-level principles for consideration in the DRECP development process that may strengthen the ability of the DRECP to complement existing or future planning processes; serve as a framework for reducing development and system costs; and help meet state energy policy goals in a dynamic market environment. In addition, panelists will be asked to identify additional work that may be needed to achieve these goals. At the end of the discussion, for each topic, key points will be summarized.

### Infrastructure Planning

Planning for energy infrastructure takes place at multiple levels. From developers, who seek to select potential project sites and compete for contracts, to utilities and governmental agencies, energy infrastructure decisions are made within the context of current planning processes. These existing planning processes seek to achieve, and sometimes reconcile, important policy or institutional goals.

With this in mind:

- Please describe the energy planning processes your organization undertakes or participates in, and how those processes affect infrastructure decisions?
- What goals do these processes seek to achieve?

### CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

5

PAGE

### INDEX

underlie these processes?How should the DRECP be incorporated into

these existing processes?

- What factors related to infrastructure planning should be taken into consideration when identifying the legation and
- when identifying the location, scale, and distribution of renewable energy development areas in the DRECP?

Development and System Costs

One important state policy goal is to reduce the costs of meeting California's renewable energy and climate goals, while realizing the many benefits of renewable energy. The DRECP has the potential to reduce renewable energy development costs by streamlining permitting, incentivizing transmission investments in strategic areas, and providing more certainty and predictability around environmental mitigation requirements.

The DRECP also has the potential to reduce system costs associated with future ambitious renewable energy goals by creating a framework that may facilitate optimizing transmission investments for renewable energy, reduce integration costs, and reduce the extent of fossil backup of the system needed.

To this end:

- How might the DRECP reduce or increase development costs?
- How might DRECP reduce or increase system costs, e.g. by affecting the need for transmission, storage, back-up generation, or other infrastructure?

PAGE

### INDEX

### Markets

Project procurement and electricity dispatch take place within a market environment. While it is impossible to predict exactly how electricity markets will function decades in the future, it is important for us to consider how the DRECP may interact with electricity markets today and throughout the life of the plan.

- How might existing and potential new market structures influence the way in which we meet electricity system needs in high renewable energy penetration scenarios?
- To what extent should long-range planning efforts such as the DRECP account for the existing and potential new market structure and anticipated changes in market rates in high renewable energy penetration scenarios? Should these considerations influence the plan, if at all?
- How might the DRECP affect electricity markets and market rates?
- What factors related to the market environment should be taken into consideration when identifying the location, scale, and distribution of renewable energy development areas in the DRECP?

Public Comment	273
Closing Remarks	285
Adjournment	287
Certificate of Reporter	288

2 JULY 13, 2012

1

9:10 A.M.

3 COMMISSIONER DOUGLAS: All right, we'll go ahead 4 and get started. This is Karen Douglas, I'm a 5 Commissioner at the California Energy Commission and I 6 want to thank everybody for being here, the participants 7 in our roundtable discussion this morning and those of 8 you who have come to hear the discussion and possibly 9 comment on the discussion.

10 We're going to start with a round of 11 introductions and then we'll get into the agenda. And 12 so I think that I'll just say before we do the 13 introductions that I'm really pleased and we're really 14 honored to have our Chair, Bob Weisenmiller, here and 15 also Commissioner Florio from the PUC and Jim Kenna who 16 is a California State Director for the Bureau of Land 17 Management. And so I just wanted to thank, in 18 particular, them for being here and being part of this 19 discussion. So, with that, we'll go around maybe. 20 CHAIR WEISENMILLER: I certainly want to thank people for being here. One of the more important 21 22 projects we have and actually more challenging is DRECP. 23 I think we've certainly learned from the siting process 24 a couple of years ago when we did the four gigawatts 25 that location really matters and that we would like to **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

provide better guidance on where development should occur and where conservation should occur. Obviously, it's a heavy lift. I think we're getting close to the end game and appreciate people's willingness today to provide us with some perspective on some of the broader issues.

7 MR. WHITE: I'm John White with the Center for
8 Energy Efficiency and Renewable Technologies.

9 MR. WEISGALL: Good morning. Jonathan Weisgall 10 with Mid-American Energy Holdings Company. We started 11 many years ago as a little company called Cal Energy 12 developing geothermal here in California, still have 10 13 geothermal plants down at the Salton Sea with about 340 14 MW, and then, in late 2011, formed a platform called Mid-American Renewables, and have a very strong interest 15 16 and have made a major investment into big solar projects 17 in the California market, as well, so have a very strong 18 interest in renewable energy development and DRECP, in 19 particular. I look forward to the day.

20 MR. STARRS: Good morning. I'm Tom Starrs with 21 Sun Power Corporation. Sun Power is a California-based 22 publicly traded solar photovoltaic company that is both 23 an upstream manufacturer and a downstream marketer of 24 solar photovoltaic systems, really in every market, 25 residential, commercial, and utility power plant.

#### **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 MR. HAASE: Long reach here. Good morning, my 2 name is Scott Haase. I'm a Senior Engineer with the 3 National Renewable Energy Laboratory. I also, for the 4 past going on three years have been managing our relationship with the Department of Interior through a 5 6 series of interagency agreements between NREL and DOI, 7 and I spend about 25 percent of my time working in the 8 Secretary's Office at Interior on all of these different 9 projects, so happy to be here.

10 MR. STRACK: Jan Strack with San Diego Gas and 11 Electric Company. We obviously have a major interest in 12 renewable development in the desert regions of the 13 Southwest, principally; and, of course, we are 14 interested in the transmission that has to go along with 15 that.

MS. SLOAN: Hi. My name is Katie Sloan, Southern California Edison, Renewable Power. I work in the regulatory area. And Southern California Edison is one of the largest purchasers of renewable power in the country, so we have a vested interest there, and we also build transmission lines, so we're very interested in this process. Thank you.

23 MR. SANDOVAL: Good morning. My name is Juan 24 Carlos Sandoval. I work as System Manager for the 25 Imperial Irrigation District and we, as the largest CALIFORNIA REPORTING, LLC 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 irrigation district in the nation, we cover a large area
2 of the desert, about 6,000 square miles, and we have
3 been working with the State, you know, for over 10 year
4 and one of the initial efforts, which was Imperial
5 Valley study work group, RETI, and now this effort, and
6 we have vested interests in developing all the resources
7 in our service area. So we are glad to be here.

8 MR. WEBSTER: My name is Michael Webster. I'm 9 with Los Angeles Department of Water and Power. I'm 10 responsible for the Renewables Programs, the Integrated 11 Resource Planning, Transmission Development, and 12 Transmission Contracts. And L.A. Water and Power has 13 tremendous transmission reach and our goal is to hit our 14 renewables targets, making maximum use of the 15 transmission that we do have.

16 MR. MILLER: Thank you. Neil Miller, Executive Director of Infrastructure Development with the 17 18 California ISO. My role there includes both the 19 transmission planning and generator interconnection 20 process and, in both of those activities, we see this 21 work really critical to informing the long term 22 transmission planning exercises. Thank you. MR. KENNA: Jim Kenna, State Director for the 23 24 Bureau of Land Management here in California. I just 25 want to again thank Karen for the invite. I'm very very **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 pleased to be here. I expect to learn a lot today with 2 the kind of knowledge that's in the room.

3 I think we're at a very timely point in the process. We're dealing with some very very complex 4 5 issues and questions, and it's very important, I think, 6 that we get the benefit of all of what people know in 7 terms of the interface of all the complex systems; that 8 includes the transmission, the various elements of a 9 portfolio that create a reliable system, and the 10 interface of that with the very complex conservation 11 kinds of questions that we have. So those are the 12 things that I'm interested in hearing a lot about today. 13 Glad to be here.

14 COMMISSIONER FLORIO: Mike Florio, Public 15 Utilities Commission. Also a pleasure to be here today. 16 I'm looking forward to learning a lot and wishing we had 17 done this 10 years ago, we probably would have been a 18 lot farther ahead. It's an important effort and I think 19 very promising for a better future for California, so 20 looking forward to the discussion.

21 COMMISSIONER DOUGLAS: Thank you. We also -22 I'll note that when people are on WebEx and not muted,
23 we can hear discussions. So please do mute yourselves
24 if you're not planning on speaking. We do have one
25 participant who we invited to participate by WebEx, Fred
26 CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 Morse. Are you here?

2

MR. MORSE: I am, yes.

3 COMMISSIONER DOUGLAS: What we -- we asked Fred 4 to go ahead and make some kind of broader opening comments at this point just because we recognize that 5 6 the WebEx participation may be difficult, and we will 7 have Arthur Haubenstock, I think, sitting in for Fred 8 during some of this discussion. So go ahead, Fred. 9 MR. MORSE: Okay, thank you very much. Well, I 10 am Fred Morse. I chair the Utility-Scale Solar Power Division of SEIA, and I'm the Senior Advisor for U.S. 11 12 Operations for Abengoa Solar, which is one of the 13 developers of utility-scale concentrating solar power

14 plants in the U.S.

15 I'm very pleased to have this opportunity to 16 join the discussion and offer some perspective from the 17 developer's point of view and to try to set the stage 18 and context for the energy aspects of the DRECP.

I would first like to thank Commissioner Douglas for her leadership in making sure that energy issues are adequately developed in the DRECP. And, Commissioner Douglas, you may recall that we met at a DOI conference about a year ago where we chatted about many things, including thermal energy storage.

25 I was part of a very committed group of solar CALIFORNIA REPORTING, LLC 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417 developers and environmental organizations who worked
 day and night over a two-week period to develop joint
 input to the SPDIS. I am very familiar with and respect
 the concerns of the environmental organizations.

I would like to make a few brief comments. The 5 6 first is we have the opportunity to move in the 7 direction of a more reliable, cost-effective, and least 8 emissions grid if we do two things; we need a diversity 9 of renewable resources in California, not just 10 geothermal, wind, and solar, but PV and CSP and 11 specifically CSP with thermal storage for reasons I'll 12 comment in a moment. We also need a diversity of 13 locations so that weather dependent variability is 14 minimized. If we don't do that, then we simply will build more natural gas-fired back-up units, which will 15 16 be in place for 50 years or so, and they will add costs 17 and emissions to the grid. The desert that we're so 18 focused on provides a uniquely valuable solar energy 19 resource, it has more sunny days, less rain and less 20 clouds in other areas, which means more energy generated 21 per acre in the desert, more reliable energy output, 22 less need for conventional backup, and for concentrating 23 technologies that require direct beam radiation, which 24 is found in the desert regions, the desert becomes an 25 ideal place to site these plants.

CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 Turning to CSP, specifically, CSP with very 2 cost-effective thermal storage offers many ancillary and 3 reliability services. In particular, there is a gap 4 that occurs as you get more and more photovoltaics on 5 the system. The photovoltaics production drops off in 6 the afternoon as the sun sinks in the horizon. And 7 before the wind picks up in the evening, there is a 8 demand gap that needs to be filled, that will either be 9 filled with conventional power plants and their 10 emissions and cost, or it could be filled with CSP with 11 thermal storage.

12 Regarding zones, both CSP and utility-scale 13 solar need significant areas of contiguous land, which 14 we're now calling zones. The size and number should be adequate to support enough renewable energy to meet 15 16 California's 33 percent goal and beyond. The land needs 17 to be relatively flat. The land for CSP needs high 18 direct normal solar radiation. The land should not have 19 competing or conflicting demands, including DOD, 20 environmental, cultural issues, and it certainly should 21 not include sensitive habitats. It needs access to 22 transmission for both energy and capacity, or resource 23 adequacy values, it needs access to water, which is 24 relatively minimal, by the way, compared to many other 25 water demands when dry cooling or hybrid cooling is **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

used, and last, but not least, the lease rates on
 Federal lands should be comparable to those on private
 land.

The benefit that utility-scale PV or CSP provides more than outweighs its relatively minimal impact for only a small fraction of the land used by DOD, or set aside for conservation, would be needed to satisfy California's RPS.

9 Abengoa has a project in California, the Mojave 10 project, 280 MW, and it was sited on disturbed land with 11 very low biological and species impacts and is often 12 used as an example of responsible siting. The solar 13 developers would like to see one of the proposed zones 14 on BLM land be located in the West Mojave. This area 15 has some of the highest solar installation in the nation 16 and is close to the communities it needs to serve.

17 If done right, the DRECP can facilitate the 18 siting of projects in appropriate areas where they will 19 attract the transmission that is needed to support them, 20 and this will minimize the cost of and the amount of new 21 or upgraded transmission to allow solar to contribute to 22 California's goals.

23 The solar developers are very optimistic and 24 hope the DRECEP planning process can successfully 25 support the right kind of renewable energy development. CALIFORNIA REPORTING, LLC 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

During those intense discussions related to the SPDIS, it became very clear to me that the solar developers and the environmental organizations share exactly the same end objective, and we need to understand and listen to each other's concerns and needs, and we need to support each other.

7 I very much look forward to the conversation
8 today and I intend to stay on through the whole meeting.
9 Thanks for the opportunity to speak.

10 COMMISSIONER DOUGLAS: Thank you, Fred. We've 11 been joined by two more panelists. Mark Tholke, would 12 you like to introduce yourself? And Stacey Crowley? MR. THOLKE: Hi. Thank you. I apologize I was 13 14 late; I was meeting with a supervisor from Solano County, which is where we have some wind projects. I'm 15 with Enxco, we are wind develop that is also in the 16 17 solar business. Briefly, last year we had a 100 MW 18 project in Solano, this year we have another 100 MW 19 Solano, as well as a 140 MW wind project in Kern, and a 20 solar project in Kern, as well. So I appreciate the 21 invitation to be here. Thank you.

22 COMMISSIONER DOUGLAS: Thank you. Stacey?
 23 MS. CROWLEY: Thank you, Good morning. Stacey
 24 Crowley. I'm Governor Sandoval's Energy Advisor and the
 25 Director of the Nevada State Office of Energy. Thank
 CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 you for including me today.

2 COMMISSIONER DOUGLAS: Thank you. We're now 3 moving to some very high level DRECP background and just 4 a little bit more information about the format and flow 5 of the panel. Let me ask, Kristy, if you can maybe just 6 mute them at WebEx right now because --

MS. CHEW: Yes, Scott and I are working on that.
COMMISSIONER DOUGLAS: Oh, good. That's good to
hear. It's in good hands and I know that we'll have
some presenters on WebEx in just a moment.

11 But just briefly in terms of the format of the 12 panel, after putting some thought into this we decided 13 to make this a roundtable, and I know it's a bit of an 14 imposition on everyone's day to ask you to be here for a day, but what we really wanted to do was not only create 15 16 the space for us to hear from participants, but also to 17 create the space for you to be able to talk to each 18 other. And in that kind of context, the roundtable 19 discussion made a lot of sense. We've got room built 20 into the agenda to have some discussion. You should 21 feel not only free, but very much invited to ask each 22 other questions for clarification, or to better 23 understand perspectives.

And what we're really trying to do through this discussion is also to arrive at some potential for

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

synthesis for kind of hearing what people have to say
 and trying to derive some high level principles or input
 into the DRECP so that we can take in, as we think about
 the energy aspect of the plan.

Most of the organizations here -- hi, Carl --5 6 Carl Zichella with Natural Resources Defense Council has 7 joined us -- most of the organizations here are 8 participating in one way or the other in the DRECP 9 process, not all of them are, so I wanted to keep the 10 overview on DRECP very short and very high level, and 11 that's why, after thinking about it, I ultimately 12 decided to just give the overview myself, but we do have 13 staff in the audience who can step up if anyone has 14 questions that are more technical than I want to answer; 15 I doubt that will happen.

16 And one more thing about the format before I go 17 there, I really want to make sure that we set aside the 18 questions of today, we're not really here to talk about 19 33 percent; 33 percent is something we're working on in 20 other forums. We're not really here to talk about the 21 issues and controversies around how we get to 33 22 percent. What we really have asked you to come here to 23 do is to help us think about long term planning, help us 24 think about how the DRECP, as a tool that looks out to 25 2040 and beyond, and tries to assess development areas, **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 and identify the best places for development areas given 2 the other potential conflicts in the region, and given 3 the State's long term energy goals, how can the DRECP be a constructive force? How can the DRECP help us get 4 5 beyond, or solve for, some of the problems and concerns 6 that we face today in moving forward with implementation 7 of 33 percent. So I'm going to be asking also that we 8 take the long term view and that we learn from the 9 issues that we face today, but we also think about how 10 the DRECP helps us solve for those issues so that we are 11 not necessarily presented with them, or not presented 12 with them in the same way for the long term plan. 13 As I just said, at the very high level, the 14 purpose of the DRECP is to identify sufficient 15 development areas to meet the State's long term climate 16 goals and, of course, with the context of a conservation 17 plan, so that we can meet these goals in a way that is 18 consistent with long term preservation of species in the 19 desert region, which is a very sensitive and very 20 biologically diverse region with a lot of endemic 21 species, a lot of rare plant and habitat communities, 22 and so it's a great resource for renewable energy and 23 it's a very important resource environmentally, and 24 that's where this effort really comes in because we know 25 that we want to do -- need to do -- significant amounts **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

of renewable energy in order to meet our long term
climate goals, and we're interested in trying to find
and identify the lower conflict, or the highest
potential, most important areas to do that and kind of
plan around it.

6 One of the tools that we developed in the 7 process of doing a DRECP, through a number of very 8 iterative stakeholder meetings, is called the Renewable 9 Energy Acreage Calculator. The calculator is basically 10 a spreadsheet model developed by staff at the Energy 11 Commission, and the purpose of the calculator is to allow stakeholders and our staff to test a range of 12 13 variables that can affect how much renewable energy the 14 state will need in 2050, in order to ascertain generally 15 what amount of development the DRECP should seek to plan 16 for.

17 We keyed the calculator to keep in California on 18 its greenhouse gas trajectory of 80 percent below 1990 19 levels in 2050. Through the stakeholder work, we 20 ultimately settled on 2040 as the target date for the 21 planning, but I want to note and emphasize for people 22 here that the renewable energy -- the need for 23 incremental renewable energy that we calculated 24 literally doubled between 2040 and 2050 through the way 25 the calculator works, so that we know that a 2040 **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

number, while for various reasons we settled on that as our planning target, we know that that is probably low in context of California's long term goals, and that's one of the understandings that needs to inform our work.

5 One of the purposes of the calculator was just 6 to understand and identify and help stakeholders see 7 what some of the big swing variables were in helping the 8 number to shift in substantial, as opposed to 9 incremental ways, and it probably won't surprise some of 10 the people at the table, especially people who have more of the planning function, but of course the economic 11 12 demographic numbers, or assumptions you make matter a 13 lot. Electrification -- electrification of the State's 14 transportation fleet is a big factor. The 15 transportation fleet, ports, high-speed rail, there's a 16 significant potential for fuel shifting to electricity 17 that can help drive the renewable energy need much 18 higher.

19 Energy efficiency was a big factor; nuclear
20 energy was a big factor. As we looked forward, over the
21 horizon of the plan, we ultimately decided through the
22 stakeholder process to assume that there would be a need
23 to backfill the nuclear plants with zero carbon
24 generation at some point in that range, and so even the
25 2040 number pulls out the nuclear plants; that's not a
CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

prediction, it's just a planning assumption based on the acknowledgement that this is a long term plan. Out of state numbers, of course, mattered and so we used 25 percent, which is set out in the Renewable Energy bill and assumption of a 25 percent out of state number.

6 The calculator essentially gives us a statewide 7 number for needed incremental energy, different 8 technologies, you know, we then look at different 9 technologies and say, well, you know, concentrating 10 solar is probably going to be 100 percent in the desert, 11 that's different for geothermal, that's different for 12 wind, and so we look at the technologies, and we created 13 various portfolio mixes, and we do a number of 14 portfolios in order to test the planning assumptions and 15 ensure that we were generally in the ballpark with the 16 amount of renewable energy that we thought we were 17 planning for. So we got a lot of stakeholder input in 18 this process that was very helpful.

19 There were a couple things that we did to factor 20 in integration, but I'll be the first to say that, you 21 know, we did not do -- well, we did not do the sort of 22 thing that one would do if one were seriously planning 23 on how to run the system at these high levels of 24 renewables. We varied other technologies, but we held 25 geothermal constant throughout kind of all the different CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 iterations of maps that we're working on because of the 2 acknowledgement that geothermal resources are going to 3 be extremely important for the system, particularly with 4 the assumption of backing out the nuclear plants, and 5 moving towards such a high renewable generation system.

6 We also assumed at 10 percent storage adder, so 7 in terms of the electricity demand, so that 10 percent 8 of the renewable energy generated would be stored, and 9 so we factored that in. We didn't say stored how, or by 10 what technology, or anything like that, but that was 11 just an assumption we put in to acknowledge the need for 12 some storage. But beyond that, we did not attempt to 13 develop a system that a group like this could sit down 14 and say, "Oh, yeah, I see how we would integrate the 15 renewables." And one of the areas that we really want some input from you all is in how, knowing what we know 16 17 today, how we can possibly use the DRECP and think about 18 the DRECP in order to make the integration problem 19 smaller, not larger, in the future as we think about 20 what the system might look like and what, therefore, it 21 might need to consider.

So that's really all I thought I need to provide in DRECP background. We're going to produce some maps showing different iterations and variations of development areas with accompanying conservation next CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 week, so people will have a chance to look at that. The 2 development areas that are proposed in those maps come 3 from industry stakeholders, they come from other 4 stakeholders, they come from agencies sometimes just 5 looking at -- just thinking there's a low conflict area 6 here, I wonder if anyone is interested in it, so it 7 comes from all of those sources.

8 We have been working very closely with the 9 Department of Defense and the different branches of the 10 military in California, so we've got two 11 representatives, Major Garza and Steve Chew are here in 12 the room today, and so if there are any questions for 13 them and their role in working with us in the planning 14 process, they're here and they'll be able to answer 15 them.

16 So with that, I'll let Laura and Carl -- I don't 17 know if anyone else came in -- Dennis, he was here, of 18 course, before but he didn't know we had a name tag or a 19 spot for him, so I'll let you introduce yourselves and 20 then we'll go on to some of the presentations.

MS. WISLAND: Good morning. I'm Laura Wisland and I'm an Energy Analyst with the Union of Concerned Scientists. UCS is not a part of the DRECP, but has been involved in other renewables planning proceedings in different venues, so I appreciate the opportunity to CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 be here.

2 MR. ZICHELLA: This is Carl Zichella with the 3 Natural Resources Defense Council. We've been 4 participating in the DRECP and basically all other 5 transmission planning activities here in California 6 across the board, and actually across the rest of the 7 Western U.S., as well.

8 COMMISSIONER DOUGLAS: Thank you. All right, so 9 with that, let's go on. We asked NREL and LVNL to make 10 some presentations on very recent research that I think 11 can help us very much in informing some of the questions 12 that we've asked. So let's see, Kristy, can you get 13 Andrew on the line here?

MS. CHEW: Yes. Scott will unmute him.MR. MILLS: Can you hear me okay?

16 COMMISSIONER DOUGLAS: Yes, we can.

17 MR. MILLS: Okay, great. All right, so I am 18 Andrew Mills and I'm a Research Associate at Lawrence 19 Berkeley National Lab and I work there with Ryan Wiser 20 and we just did a study looking primarily just at the 21 economic value of variable generation. We're 22 particularly interested in looking at how the value 23 changes if you put a higher penetration of (inaudible). 24 And we started off with a case study of 25 California (inaudible) -- and the motivation for this

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 actually, we were involved with the Western Renewable --

2 COMMISSIONER DOUGLAS: Andrew? Andrew, this is 3 Commissioner Douglas. We're having some problems with 4 the connection. Maybe if you could start again and 5 speak slowly, let's see if that will work.

6 MR. MILLS: Sure, yeah. So as I said, I'm 7 Andrew Mills and I'm from Lawrence Berkeley National 8 Lab, and I work there with Ryan Wiser. And we just 9 completed a study looking just at the changes in 10 economic value of variable generation, and we were 11 particularly interested in understanding what causes 12 changes in the value of renewables as you go to higher 13 penetration levels; and so, if you could go to the next 14 slide?

15 We were involved with the Western Renewable 16 Energy Zone Initiative which was very similar to the 17 RETI Initiative in California, and that process used a 18 similar rank methodology that moved away from just a 19 simple levelized cost comparisons of different renewable 20 technologies. We tried to account for the values of 21 different resources or the utility based on generation 22 profile. But in those processes, the method used for 23 estimating the values was fairly simple, but didn't look 24 at how that value might change with penetration and so 25 we did sort of a follow-on study where we looked just at **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 the question of the value, and we looked at trying to 2 estimate that value with a much higher level of detail 3 in the time resolution and also trying to account for a 4 lot of the operational constraints that exist in 5 conventional generation in managing the output of 6 variable generation.

7 And we tried to do this in a coherent economic 8 framework that would account for both new investment 9 decisions in the power system and these operational 10 constraints in one model so that you have -- the way 11 that the system is operating, affecting the decision 12 that investments would have for building a new power 13 plant, and we used this framework to look at the 14 economic value of four different renewable energy 15 technologies. We looked at wind, single axis tracking 16 PV, and then CSP with and without six hours of thermal 17 storage. So go ahead and go to the next slide.

18 I'll just summarize briefly the key findings and 19 I'll step through some of the results that show this. 20 One of the primary things that we found is that the 21 value of solar in terms of dollars per unit of energy is 22 quite high at low penetration levels, and this actually 23 agrees real well with the findings and the more simple 24 framework used both in REZ and RETI; but we did see 25 that, as you increase the value of the penetration of PV **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 with or without thermal storage, the value does start to 2 decrease, and that's the value of adding additional PV 3 or storage. We found --

4 COMMISSIONER DOUGLAS: Andrew? 5 MR. MILLS: Yes? 6 COMMISSIONER DOUGLAS: This is -- sorry -- so I 7 think that when -- we just lost a few words there. Ι 8 think that when you speak slowly, it works better. 9 Andrew is WebExing in from China, so there may be some 10 distance in effect here; it's also very late at night 11 for him, which is why we put him first. So, go ahead 12 and keep going on this slide. 13 MR. MILLS: I'll try to slow it down. 14 COMMISSIONER DOUGLAS: Okay. 15 MR. MILLS: Sure, yeah. And please interrupt if 16 I do start to get muddled again. 17 So what we found is that the decrease in value 18 that we saw for PV and CSP was primarily driven by, 19 first, a decrease in the capacity value, and that's 20 essentially the ability of solar plants to offset the 21 need to build other sources of capacity, and then at 22 higher penetration levels, a decrease in the energy 23 value. 24 We accounted for day-ahead forecast errors and 25 ancillary service impacts, but we saw that those costs

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

were somewhat modest and didn't change as dramatically
 with changes in penetration levels.

3 Another key finding was the value of CSP with six hours of thermal storage, although it started off 4 about the same level of value as the other solar 5 6 technology, it did not drop to the same extent with 7 increasing penetration and, so, as you go to those 8 higher penetration levels you start to see a gap in 9 value between the technologies with and without thermal 10 storage.

11 The value of wind started off lower in solar, 12 but it doesn't decline as fast with penetration. Once 13 we felt that we did have quite a bit of geographic 14 diversity as we go to higher penetration levels, and 15 we're actually getting more and more resources from out 16 of state from the wind.

17 And then finally, we saw that if you're just 18 adding one variable generation technology at a time, in 19 most cases that doesn't necessarily change the value of 20 additional power from a different technology. So, for 21 example, if you go to 10 percent wind penetration, that 22 doesn't affect the value of adding PV at all, so that 23 makes it easier to get the higher penetration level with 24 a combined mix of resources than trying to get to that 25 high penetration level with just one technology at a **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

time. So if we go to the slides now, the next slide,
 I'll show you some of these results.

3 First off, just a couple of quick notes. We are 4 just pushing in one technology at a time and seeing 5 what's happening in the system around that variable 6 generation. This is not a study that tries to optimize 7 all of the mix of renewable energy and we're focusing 8 primarily just on avoided costs from conventional 9 generation; we're not focusing on (inaudible) effect. 10 And when I talk about the value of renewable, I'm always 11 meaning the marginal value of adding an additional unit 12 of renewable energy beyond the level that I'm showing, 13 so it's always the value of that next increment of 14 renewables. And there's also a number of--CHAIRMAN WEISENMILLER: Andrew? This is Bob 15 16 Weisenmiller. What is the size of the increment? Is it 17 megawatt hour, or 100 megawatts? 18 MR. MILLS: I just mean that if you were to add 19 more of a technology with that same profile --20 CHAIRMAN WEISENMILLER: Right, but again, what is the "more?" 21 22 MR. MILLS: -- that what I'm showing is the 23 value of that additional --24 CHAIRMAN WEISENMILLER: What is the "more?" Is 25 it a single megawatt hour? Or is it a single kilowatt **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 hour? Is it 100? Or what is the unit? What is the 2 scale size?

3 MR. MILLS: When I show these results, we step through at situation levels that are about going from 4 5 increasing it by increments of five percent of the total 6 California energy amount, but when I say "marginal," I 7 mean sort of right there at the margin, so it's the 8 value of that next increment sort of just right at the 9 edge, basically, is what I'm saying. 10 CHAIRMAN WEISENMILLER: Yeah. Well, the five 11 percent will give you start-up and no load effects, 12 where if you were doing one kilowatt hour, you'd only be 13 looking at what System Lambdas, so there would be 14 substantially different results. It sounds like you're more like picking up an overall system effect. 15 16 MR. MILLS: Yeah, it's the System Lambda 17 approach at each individual penetration level. It would

18 be sort of the System Lambda at that penetration level.
19 And maybe that will become clearer in the slides, so we
20 can come back to that. Okay, so if you would go to the
21 next slide?

22 So this is now just showing those results at 23 those particular different penetration levels with just 24 increasing the amount of PV and, from the left-hand it's 25 just showing the total investment in capacity from CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 adding PV, and then, on the right-hand side, it shows 2 penetration with conventional resources in the system. 3 And so one way to measure what the ability for PV to offset the need to build other units is just to look at 4 5 -- now, this is more just saying from zero to five 6 percent penetration how much PV did I add, and then what 7 was the change in the total amount of non-PV actually 8 that I had to build, and then coming up with that ratio 9 is the effective capacity credit. So for PV, it starts 10 off at a fairly high level of about \$.50, but then if 11 you go to higher penetration levels, that same size 12 increment of PV there doesn't offset the need to build 13 (inaudible) as much as (inaudible). So we did the same 14 sort of looking at this for these different penetration 15 levels for all the different four technologies that I 16 mentioned, and in each case we were at that penetration 17 level coming up with the absolutely long-run prices that 18 would tell you basically that System Lambda at that 19 particular penetration level, that would tell you what 20 the incremental value of adding that mix of renewable 21 energy. So if you go to the next slide? 22 That's what is now shown by the blue line here 23 and this is the marginal value of wind on the top left, 24 then PV on the top right, then CSP without thermal 25 storage on the bottom left, and CSP with thermal storage **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 on the bottom right. And the green line in each case 2 shows what the hourly average -- sorry, the annual 3 average -- of the day-ahead forecast price -- I'm sorry, 4 the day-ahead wholesale power price. And as we increase 5 the penetration, and there's a couple of animations 6 here, so I'll just step through it. As you increase the 7 penetration level, what first happens is that you see a 8 decline in the capacity value of wind, followed by a 9 decline in the energy values, and the same thing for PV 10 and the other solar technology; you can identify what 11 component is due to the capacity value or the energy 12 value. So go ahead and flip through those animations. 13 Go ahead, please.

14 So then to sort of explain that, this slide then 15 shows what the peak days look like, these are three peak days in the summer where we have increasing amounts of 16 17 PV penetration and the net load shown on the top chart, 18 then down below is that System Lambda, or that hourly 19 long-run marginal price at each of those different 20 penetration levels. And what this is showing is that, 21 as was mentioned earlier, as you increase the 22 penetration of this PV by itself, the net load peak 23 shifts into the early evening and those high-priced 24 grids also start to shift into the early evening. And 25 that's what causes that decline in the value of PV at **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 low penetration. Okay, go to the next slide.

2 This is now showing that same sort of chart, but 3 for solar thermal with six hours of thermal storage. 4 Again, as mentioned, that ability to continue to produce a small amount into the evening, a few hours into the 5 6 evening, you maintain the capacity value of solar 7 thermal with thermal storage, and the prices continue to 8 line up with times when (inaudible). So if you go to 9 the next slide?

I'll show just a couple brief results here that are some preliminary results that are not in our full report just looking at some of the particular ways to mitigate some of the changes that we see from penetration and I'll focus just on geographic diversity and technological diversity in these slides.

16 So in this case, that yellow line there is 17 showing the same value of wind as we saw before, but in 18 the background you can see the value of wind at a bunch 19 of different sites and I mean a bunch by 10,000 20 different sites that were selected around the West, and 21 looking at their generation profile and comparing that 22 to the hourly prices as you increase the penetration of wind in California, and this shows the difference in 23 24 value at those other sites, relative to adding wind just 25 there in California. And so you can see that, as you **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 get to these higher penetration levels, the value 2 doesn't drop at all sites around the West, and if you 3 were to at least spread out the wind more, you could capture perhaps another \$10.00 worth of value. But if 4 you were to really concentrate the wind in more 5 6 concentrated regions, you could decrease the value by a 7 small amount also. But at that high penetration, there 8 is an increasing benefit to geographic diversity

9 (inaudible). And next slide?

10 I did the same thing for just PV sites, so again 11 the yellow line is showing what I had showed before 12 (inaudible) around the West, primarily the Southwest. 13 And looking at the value at those sites, we can see that 14 the value declined at all of these sites and that's primarily because its lower value at high penetration 15 16 has to do with just the overall position of the sun and 17 the sky, and since that's going to be the same at all of 18 these sites, there is not going to be as big of a 19 benefit of geographic diversity at those very high 20 penetration levels. Next slide. 21 And these now show the findings for

22 technological diversity and what it shows is, if you
23 were to increase this wind penetration, how does that
24 affect the value of PV or CSP as you're increasing the
25 amount of wind? So those green lines show, as I

### **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417
1 increase wind, that does sort of change the value, of 2 course, of (inaudible), and those are shown by those 3 green lines. If I'm increasing the penetration of PV, on the other hand, the value of wind in the top left, 4 the yellow line, actually increases; so the value of 5 6 wind as I increase the amount of PV actually goes up 7 some and that has to do with that shift in the early 8 evening of high prices when the wind does start to blow 9 more, so it does increase the value of wind by a small -10 - and there isn't really an effect as much for the value 11 of CSP. And if I just increase the amount of CSP 12 penetration, I don't have an effect on the value of 13 wind, but that does sort of start to impact the value of 14 PV, so there is sort of a

15 -- you just start to squeeze one technology with the 16 other if you're increasing the value of CSP.

17 Okay, and then finally just some slides showing 18 computing (ph) in (inaudible). I won't go into these in 19 too much detail, but we'll leave them for reference for 20 you. I think the key points are just that there is that 21 high value of solar at low penetration levels, and what 22 we saw was the value of solar thermal storage really 23 starts to show up at high penetration levels, and that 24 this is primarily driven by the capacity value, the 25 energy value issue and not as much driven by day-ahead **CALIFORNIA REPORTING, LLC** 

1 forecasters or ancillary service impacts. Next slide.

And finally, I think the other important point is that we did see that you're not necessarily losing one technology outlook with the other (inaudible), high penetration is going to be easier with mixed technology rather than just --

7 COMMISSIONER DOUGLAS: Andrew, we're losing you
8 on the conclusion slide. If you could just do that
9 again?

10 MR. MILLS: All right. So the main point there 11 is just that one technology doesn't necessarily squeeze 12 out the other technology, so if I'm increasing wind, 13 that's not going to decrease the value of PV. So if I 14 want to get to 20 percent total renewables, I can start to add more and more wind and that doesn't make it 15 16 harder for me to add PV, and so it's going to be easier 17 to hit that high penetration target with a mix of 18 renewables rather than just trying to do that with one 19 technology alone.

And the final slide is just, if you'd like to follow-up, there's a full report that we have on our website. My email is referenced up there; please feel free to email me or Ryan. And there's a webinar that we did earlier and you can look into a longer version of that. Thanks.

## CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 COMMISSIONER DOUGLAS: Thanks, Andrew. I think 2 we may have some questions around the room. I just 3 wanted to ask you two things, one is whether -- is if you could describe -- my understanding is you were 4 5 looking at the California market, or you're looking 6 fairly closely at California in terms of the economic 7 work that you've done, and so I'd like if you could 8 describe that and then, secondly, if you could talk 9 about kind of future research directions in terms of how 10 to -- you know, what you're looking at in terms of how 11 to maintain the value of renewable technologies at high 12 penetrations, or mitigate the effects that you've 13 discussed here, that would be helpful, too.

14 I'd say primarily, just with MR. MILLS: Sure. the interest in California, I think, is primarily just 15 16 to make sure that important issues are being considered, 17 I think this study is just maybe kind of trying to pull 18 out what are some of the important buckets to consider 19 when you're looking at the issues around integrating 20 more and more renewables. And so one important part in 21 this is to make sure that capacity value is getting a 22 lot of attention, it seems like that low penetration and 23 high penetration is an important factor and should be 24 looked at in detail, and in more detail than we look at 25 in just the study alone.

## CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 And as far as what our -- we have done some 2 similar analysis just looking at adding wind in the 3 Wyoming region and trying to add that to load centers around Wyoming, like primarily in Colorado. And there 4 5 we see two different results where we're just adding 6 wind, very concentrated in Wyoming and to try to absorb that because of Colorado, but because of the wind 7 8 resources up there can be very concentrated with those, 9 we do see a decline that's larger for wind up there, and 10 bigger issues with forecast errors in that case than 11 what we saw in California where the wind is more spread 12 out.

13 And then in terms of the mitigation work that 14 we're continuing to do, we'll be looking more at these 15 technology diversity cases and then we also have cases 16 where we're making the cost of bulk power storage lower 17 than we do in our reference case -- the reference case 18 has allowed storage to be built if it was cost effective 19 if we had a very high pumped hydro storage cost from 20 EIA --

21 COMMISSIONER DOUGLAS: Can you say that again?
22 Andrew, can you say what you were saying about storage?
23 MR. MILLS: Sure. Yeah, so storage was an
24 option in this model, that it could be built. But the
25 cost was based on EIA estimates and it was quite high
CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 and so it was never built in any of these cases; that 2 was bulk power storage. We do a sensitivity case where 3 we decrease that cost more towards the low ends that we've seen in some other studies and see what happens to 4 5 the value of these renewables as we have cheaper bulk 6 power storage. And for solar, that has a much more 7 important effect than we saw for wind, so we saw that 8 the benefits of solar, of having bulk power storage, was 9 greater than we saw for wind. And then the other one is 10 that we look at price responsivedemand, and then also 11 looking at more flexible thermal technology. And price 12 responsive demand also shows fairly important increases 13 in the value of solar and wind at higher penetration 14 levels. And we'll be doing a report on that hopefully 15 in the near future, so analysis primarily (inaudible), 16 putting that through our review process.

17 CHAIRMAN WEISENMILLER: This is Bob Weisenmiller 18 A couple questions. The first one is, do you again. 19 maintain the same reserve margin as you go to higher 20 penetrations? Or do you just have increasing reserve 21 margins as you go to higher renewable penetration? 22 MR. MILLS: So it's actually a long-run 23 investment model that is basically doing the investment 24 decisions based on prices spiking up. And so the way that it works is that, if you don't have sufficient 25 **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 capacity built in the model, and the prices rise to very 2 high levels --

3 CHAIRMAN WEISENMILLER: Right. 4 Mr. MILLS: -- and the model finds that it's 5 worthwhile to build more capacity, and that if you build 6 too much capacity, then the prices collapse and that 7 capacity doesn't cover its cost, and so it no longer 8 gets built. So it basically tries to find the right 9 amount of capacity to add using that sort of approach, 10 and that leads to a constant amount of high-priced hours across all scenarios. So there's a few hours that 11 12 remain high-priced in all scenarios, even with 13 increasing penetration levels. And that sort of is our 14 proxy for basically keeping the reliable contribution of 15 your total generation base constant.

16 CHAIRMAN WEISENMILLER: Okay, that's great. So 17 basically you've done capacity expansion so the results 18 are sort of apples to apples. The other question that 19 really emerges from this --

20 MR. MILLS: Right.

21 CHAIRMAN WEISENMILLER: -- which is probably one 22 of our key challenges for today is, you know, the value 23 of a portfolio and basically, as we're going forward, 24 trying to come up with the long term energy mixes. 25 Obviously, no one's forecasts are going to be

## **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 particularly good over the long term, but trying to have 2 the right policies and the right zones so that we 3 actually can get a pretty healthy diversity of development that reflects more of a portfolio, as 4 opposed to really over-emphasizing the specific 5 6 resource. 7 MR. WHITE: This is John White from CEERT. Oh, 8 do you have a comment? 9 CHAIRMAN WEISENMILLER: Yeah, so go ahead if you 10 have any comments on how we can do a portfolio. We're 11 also going to keep asking that same question. 12 MR. MILLS: Yeah, my only few thoughts on that

13 is that, when we look at these cases where we ask how 14 much does the value of adding wind change if we add PV, 15 or do those sort of things, so that's sort of asking 16 what impacts does doing a portfolio have versus just one 17 technology at a time. So at that particular penetration 18 of wind, for example, if I go to 10 percent penetration 19 either by itself, or with a portfolio of other 20 resources, it seems like that only changes by around, 21 you know, somewhere in the neighborhood of \$10.00 a 22 megawatt hour, and that's sort of what we've seen is 23 that sort of one technology impacting the value of 24 another one are somewhere in that \$10.00 a megawatt hour 25 range. So one important question that we're not looking **CALIFORNIA REPORTING, LLC** 

1 at in that we weren't doing a portfolio analysis like 2 that, is what's the difference in your busbar costs 3 between those technologies? So you don't want to pay a 4 very high price for one technology to get a higher value of wind, for example, -- if it far exceeds that \$10.00 a 5 6 megawatt hour benefit (ph) of the portfolio. So I think 7 this just sort of needs the consideration both of 8 levelized costs of each technology and (inaudible). 9 CHAIRMAN WEISENMILLER: Okay, and so the \$10.00

10 per megawatt hour, roughly across your cases what 11 percentages of that is of the total marginal value? 12 MR. MILLS: So that's going to depend on your 13 penetration level, but that's somewhere in probably like 14 a 16 percent or so of your total value.

15 MR. WHITE: Andrew, this is John White from the 16 Center for Energy Efficiency and Renewable Technology, 17 and I want to thank you for this presentation and for 18 this work. I think it has some important implications 19 for how we begin to think about cost versus value, as 20 well as what might be a true way of looking -- a truer 21 way of looking at least cost/best fit because it seems 22 to me at the moment we have least cost, least cost, is 23 the priority and seeing how these things fit together, I 24 think can help us and also it's intuitively correct that 25 a balanced portfolio, to take different technology **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 strengths, play off of each other. But I'm curious as 2 to why there is no mention of geothermal or biogas 3 baseload technologies. It seems to me that, unfortunately, that's sort of symptomatic of one of the 4 5 problems we have at the moment; we haven't added any 6 geothermal to the California grid, except for a new 7 project in Imperial that's actually exporting to 8 Arizona. So this resource is extremely valuable, I 9 would think, particularly in light of what's happening 10 in Southern California with the loss of San Onofre. So 11 I'm wondering, do you have plans to -- it may be that 12 this work was organized around the idea of variable 13 renewables, but the other renewables that are either 14 storage with solar thermal is dispatchable, which is a 15 unique value among all the renewable technologies, but 16 geothermal, it would seem to me, to be an interesting 17 addition to the mix, and to see if maybe more geothermal 18 would enable more of the variable resources by having 19 another way to absorb some of the reliability issues. 20 CHAIRMAN WEISENMILLER: Although certainly 21 geothermal can be dispatchable, you know, for Unocal 22 proposing to PG&E to make all geysers dispatchable. 23 MR. WHITE: All the more reason, then, to see if 24 we have a way of examining that in future work. 25 MR. MILLS: So I only have a couple of brief **CALIFORNIA REPORTING, LLC** 

1 comments and, so, your point about -- it is basically 2 just a study that was focused on trying to understand 3 variable generation, that's the main (inaudible) full 4 report, a case where we just compare these four 5 technologies. We do the same type of analysis for what 6 we call just a flat block of power, which is mainly basically a base source of it running full on, the 7 8 entire year, (inaudible). Did that come through? 9 COMMISSIONER DOUGLAS: It didn't. 10 MR. MILLS: I'm sorry. So in our report, we 11 have a case that just looks at a flat block of power by 12 itself, as a comparison to the variable generation 13 technology, and that's not meant to completely be a 14 geothermal unit or anything, but it sort of helps to 15 understand, just putting it into context what would this 16 look like if we were just to preclude the penetration of 17 a secure baseload technology. So that's just maybe 18 helpful for understanding the other results in the 19 report. And as far as (inaudible) showed a high 20 penetration of renewables, one of the issues that does 21 start to pop up at high penetrations is you do start to 22 find curtailment due to starting to sort of run out of 23 load in some hours, that can confuse because you 24 dispatch down all of your plant, and then you get to 25 lower and lower prices during those hours because it's **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 marginal fuel that you're avoiding, it becomes cheaper 2 and cheaper, so one issue is that, if you're backing 3 down a geothermal plant, even if that's possible, you might not be saving much in terms of avoided -- there 4 isn't really an avoided fuel cost unless you're able to 5 6 sort of store geothermal heat that would then be 7 consumed later, you're not really getting benefit out of 8 that geothermal plant (inaudible) starts to become a 9 conflict in particular hours, so there are some 10 challenges, but both having a unit and turning it all baseload and a unit that is variable. 11 12 COMMISSIONER DOUGLAS: All right. Thanks, 13 Andrew. We've got Mike Webster and then Nancy Ryan, and 14 then Arthur. 15 MR. WEBSTER: This is Mike Webster from Los 16 Angeles Department of Water and Power. On your slide 17 11, you point out that solar, you don't get a lot of 18 benefit from geographic diversity, and from an 19 operational perspective, is that -- when you think about 20 cloud cover, geographic diversity really does make an 21 impact on operations because, if I get thunder showers, 22 they're going to be in a localized area, and so from an 23 operational perspective, I would encourage further study 24 because when you're trying to keep the lights on, 25 looking at items like reserves, regulation -- we call it **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 generation regulation now because we're actually 2 regulating for generation -- is that that's going to 3 have a whole additional layer of analysis. So while I agree geographic diversity for solar on a very high 4 level planning level probably doesn't provide value; 5 6 from our perspective, operationally, we very much want 7 to diversify geographically. And if I had this study 10 8 years ago, it's just is brilliant and it's really very 9 very helpful, but it really comes back to common sense, 10 and we probably did exactly what we were supposed to do 11 as we were developing our portfolios. So this just 12 helps justify that. And L.A. is a big supporter of looking at value, and about three years ago, we're doing 13 14 exactly what you're modeling here. So I think you're 15 definitely on the right track.

16 COMMISSIONER DOUGLAS: Thank you, Michael, and I
17 think that's a really good point about cloud cover. Go
18 ahead, Andrew.

MR. MILLS: Yeah, and I agree that's a very good point, and a couple things to just clarify. So we went down to hourly time of emission and included day-ahead forecast errors, and then to account for anything that was sub-hourly was purely by this ancillary service requirement adder that we have, it increases as you add more local technology. And we based some of our CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 understanding of what that adder might look like, it's a 2 fairly simple type based on some more detailed analysis 3 we had done before on looking at the impact of geographic diversity specifically on that short time 4 resolution, so sub-hourly benefit of geographic 5 6 diversity, and we did find that sub-hourly there's a 7 massive benefit to geographic diversity. But we also 8 found you don't have to go very far to get that on a 9 sub-hourly basis. You don't have to move hundreds of 10 miles, for example, before putting one plant here and 11 then another plant down the road has already some 12 benefit to that. So the time -- the distant scales for 13 those short timescale variability issues start to become 14 closer and closer. And so, in this case, when we were 15 looking at 100 megawatt PV plant scattered throughout 16 the deserts in California, we sort of assume that that 17 would kind of get washed out guite a bit just from that 18 degree of geographic diversity alone. If you were to 19 really try to concentrate all of your PV, for example, 20 you know, 5,000 megawatts in one plant, you might get a 21 very different answer in terms of the challenges being 22 much more due to those ancillary service impacts than if 23 you had 100 megawatt plants sort of scattered in many 24 different locations.

25 COMMISSIONER DOUGLAS:

**CALIFORNIA REPORTING, LLC** 

Thank you.

Nancy.

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 MR. MILLS: I think that that's actually an area 2 where there's a lack of data for it, too, so that's 3 something that we're hoping to see more and more analysis to sort of back up some of that intuition on 4 5 this moving from sub-hourly geographic diversity. 6 COMMISSIONER DOUGLAS: Great. Go ahead, Nancy. 7 MS. RYAN: Hey, Andrew. Nancy Ryan with the 8 California PUC. Very interesting study, I'm still 9 trying to wrap my head around it. Two questions. The 10 first one, I think you blew past this pretty quickly, so 11 if you could just explain again, what else have you got 12 in the model that essentially provides balancing 13 services in terms of other storage technologies beyond 14 storage that's integrated with solar thermal -- and 15 then, I think you made some reference to price 16 responsive load? 17 MR. MILLS: Yeah. In all of the results that 18 you've seen so far, none of those had price responsive 19 load, it was all done sort of assuming that you had to 20 meet a load in every hour, or else the prices would go 21 to very high levels. We did include -- I think it was 22 about four gigawatts of incumbent pumped hydro in 23 California that was dispatched within the model, so that

24 was providing some balancing. We had incumbent

25 combustion turbines that we assumed would still be

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 around in 2030. We had existing combined cycle plants
2 and, then, the model was building a lot of new combined
3 cycle plants, and then in some cases it would build new
4 combustion turbines. And then there's also existing
5 California hydro that was moving around quite a bit in
6 the model, also.

MS. RYAN: Okay, so the model does build -- use
of the model does build some CTs for balancing purposes?
MR. MILLS: Yes, only in -- we did -- so the CTs
only got built, again, in a sensitivity case; otherwise,
it was building CCGTs in most cases.

12 MS. RYAN: Okay.

13 MR. MILLS: It was just, if we brought down the 14 cost of CTs by a small amount, we were using (inaudible) 15 estimate, and the CT and CCGT costs are quite similar, so their capital cost, and so it was leaning more 16 17 towards combined cycle rather than CTs, but if you just 18 changed that by a small amount, then it's like for a CT. 19 MS. RYAN: Do you have a sense of what one might 20 change if you add in additional flexible resources, 21 either price responsive load, or some different energy 22 storage technologies? 23 MR. MILLS: Yeah, so it does mitigate the 24 decrease that we saw in the value of wind and of PV and 25 CSP. The degree to which the value changes in higher

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 penetration levels does vary by those different types of 2 flexible resources, and in general, again, it was 3 something kind of in that \$10.00 a megawatt hour range where you would increase the value, for example, of PV 4 by \$10.00 a megawatt hour above what we saw in this 5 6 reference case if you had price responsive demand, and 7 we modeled that by having a constant elasticity with 8 about a negative .1 elasticity. 9 MS. RYAN: Okay. Another question --10 MR. MILLS: So those numbers are somewhere in 11 that \$10.00 a megawatt hour exchange. 12 MS. RYAN: Okay. Another question, I think this 13 is mainly a clarification. So what your model 14 effectively does is you have this kind of multi-15 dimensional surface that reflects different compositions 16 of portfolios, and you kind of pick some point on that 17 surface and then do incremental movements away from that 18 and look at how it changes the overall value of the 19 portfolio. Is that generally correct? 20 MR. MILLS: Yes, I would say that's a good way 21 to characterize that. 22 MS. RYAN: Okay. So what that means, though, is 23 it doesn't compare kind of -- so it tells you how the 24 value of the portfolio changes for different 25 compositions in the portfolio, but does this model **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 provide any insights on the overall value of different 2 portfolios and support that kind of comparison? 3 MR. MILLS: No, it doesn't. It is just looking at the incremental change around that point that we sort 4 of -- we don't actually know the full shape of that 5 6 surface, so we kind of pick a point on that surface and 7 then look at how it changes around it. 8 MS. RYAN: Okay, thanks. 9 COMMISSIONER DOUGLAS: Great. I'll invite more 10 questions, but also point out that we're behind on the 11 agenda and we've got one more presentation. Oh, go 12 ahead, Jim. Jim, then Arthur, and then Tom. 13 MR. KENNA: Thank you, Karen, and I'll keep it 14 I'm just interested in application of this brief. 15 information, or this model and the last couple of 16 questions triggered this question for me. Are there any 17 cautionary notes in terms of thinking about this in 18 terms of scale? When we're in the DRECP, sometimes 19 we're thinking at the scale of the West Mojave, and 20 sometimes we're thinking at the scale of the whole plan. 21 And so I'm curious as to the applicability of these 22 concepts; they seem intuitively right, but as scale 23 changes in terms of the issue that's facing us. 24 COMMISSIONER DOUGLAS: Yeah, I think, Jim, I was 25 going to ask a similar question, or make a note that it **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 would be really helpful to us to get a sense of -- I 2 think Andrew raised the concept -- the distant scales 3 for the value of geographic and technology diversity as relevant to the DRECP. And it sounded like he was using 4 relatively large distant scales on wind and he was 5 6 saying that, for the kind of operational concerns that, 7 Mike Webster brought up, relatively smaller distance 8 scales on PV related to cloud cover would be correct. 9 And I don't know if Andrew wants to speak to that, but 10 it does seem to me that this would be an area -- one of 11 the things I want to identify in this day is areas where 12 stakeholders can help us refine our understanding, and 13 the distance scales question, I think, is a really 14 important one.

15

MR. KENNA: Thank you.

16 COMMISSIONER DOUGLAS: Thank you. Okay, let's 17 see, we've got Arthur. Who else do we have? And 18 Arthur, Tom, and then Carl.

MR. HAUBENSTOCK: Great. So, Andrew, I'll follow up on that last question. First of all, thank you so much for staying up so late in China and contributing these very interesting results. At this rate, we're going to keep you up until tomorrow morning, but thank you very very much, this is very interesting. I was curious about the geographic diversity results and CALIFORNIA REPORTING, LLC

1 you mentioned this with respect to PV and I don't know 2 if you looked at CSP, and I'm wondering to what extent 3 this may be an artifact of the level of aggregation of weather data that you have. Because when we look from a 4 5 solar development perspective, the weather data we look 6 at that is important to our performance is very highly 7 localized, and I don't know how much information you had 8 available to you on that and whether, you know, the geographic scale that you're looking at, whether it's 9 10 for PV or for CSP, may relate to, as I think you alluded 11 to, how much data you have available. And I have two 12 other questions, so I'll give them to you all at once so 13 you can take them.

14 The other is regarding ancillary services and integration costs, and the extent to which you were 15 16 looking to solar thermal to provide AS, and whether 17 those values, you know, we saw the energy values and the 18 capacity values, we didn't see AS values, and I don't 19 know whether you were including those values in your 20 analysis, as well. And one of the things I was 21 wondering about is whether you'd looked at the work that 22 NREL had done on CSP with storage and its ability to 23 increase the penetration of PV that they found, I think 24 it's mostly Paul Denholm and others' work, that CSP with 25 storage would actually enable greater integration of PV **CALIFORNIA REPORTING, LLC** 

1 at lower cost overall.

2 And the last question is really whether you're 3 considering an optimized portfolio, following up on Nancy's question from a few minutes ago, are you 4 5 considering in next stages how you might optimize the 6 portfolio value? Because when we look at these results 7 and the results of others, what we see is there's less a 8 particularized value that we can count on going forward, 9 but a relative value. And it looks as if there are 10 opportunities for these renewable resources to enhance 11 the values of others, taking into consideration 12 geographic diversity and what that might -- what further 13 work in that area might be able to do to help quide 14 procurement?

15 MR. MILLS: So I think I'm going to kind of answer these in a roundabout way, but I think to start 16 17 off, so on the Ancillary Service cost question, I think 18 our intention here was to try to capture a very wide 19 range of different components all in one model to kind 20 of get almost like a ballpark estimate of what the 21 relative importance of these different issues and, so, 22 that's the number that comes out of it. I would put a 23 lot less weight on than sort of how do these things 24 compare to each other and how do they change with 25 different penetration levels? And so we did see that **CALIFORNIA REPORTING, LLC** 

1 the big numbers, kind of most around the capacity value 2 and energy value numbers, and we saw both there, the 3 largest changes there. So to really get down and answer 4 the ancillary service questions correctly, I think, and 5 if you really want to get into those right numbers, I 6 think that really requires kind of a much more detailed level of modeling, more on the operational issues. And 7 8 so, you know, we don't have any plans to use this model, 9 for example, to answer those questions in a lot of 10 detail, but there are tools out there and I think a lot 11 of the work that NREL is doing is really a good example 12 of using those detailed models like *Plexos* that can 13 really handle some of -- and actually that CAISO has 14 been involved with, too, in California -- that can 15 handle a lot of those questions specifically on the 16 ancillary service question. So I think that that's 17 probably going to be where you're going to find a better 18 sense of impacts and numbers just on ancillary services, 19 but my word of caution is just to make sure that those 20 are still thought about in the context of potentially 21 bigger numbers like capacity value and energy value. We 22 did include some ability for thermal storage, plant to 23 thermal storage, to provide ancillary services and they 24 did get chosen to do that, and did add a small amount to 25 their revenue stream, but it wasn't very large. And I **CALIFORNIA REPORTING, LLC** 

1 think part of the issue (inaudible), that adds to the 2 other power plants (inaudible).

3 COMMISSIONER DOUGLAS: Andrew, we're losing your
4 last thought. If you'd just summarize it really quickly
5 again?

6 MR. MILLS: Yeah, so the ancillary service cost 7 at very high penetrations of renewables actually started 8 to go down some during the times when you had a lot of 9 renewable resources because you were sort of adding head 10 room on the conventional power plants; they had room to 11 move up because they were back down because of the 12 energy coming from the renewable plant. So that's 13 something to maybe look at in a more detailed model.

14 COMMISSIONER DOUGLAS: Uh-huh. Thank you.

15 MR. MILLS: The other thing, in terms of the 16 portfolio question, the portfolio question, I think one 17 of the next things that we're doing is, rather than 18 trying to keep expanding our own modeling capabilities, 19 or expand this model, is to use what we're learning from 20 this type of framework to see if we can compare this to 21 some of the ongoing portfolio analysis, primarily an 22 integrated resource plan, and just see if there's any 23 sort of lessons learned where there might be ways to 24 improve or other factors to include into ongoing 25 integrated resource plans around the West and even the

CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 models used like in the California long term planning 2 process, and so I think, going forward for us, it's more 3 kind of engaging with those forums, rather than trying 4 to do that modeling on our own.

5 COMMISSIONER DOUGLAS: Thank you. We've got Tom 6 and then Carl, and then we'll see if anyone else has any 7 burning questions. But if not, we'll go on to the next 8 presentation. Go ahead.

9 MR. STARRS: Thank you. Hi, Andrew. It's Tom 10 Starrs. It's good to hear your voice again. I've just 11 got a quick question back on the storage topic and it 12 sounds like you assumed that the storage was integrated, 13 essentially co-located with the CSP plant, and I'm 14 wondering if your model had the resolution to assess 15 whether the storage would have the same value if it were located, you know, elsewhere in the system basically, 16 17 either more pumped hydro, for example, or even the 18 ultimate form of distributed storage, in thousands or 19 hundreds of thousands of electric vehicles? Would those 20 alternatives provide that same value? Or not? 21 MR. MILLS: So the location of the storage --22 basically the thermal storage is constrained by its only 23 resource that can add to it is solar thermal insulation, 24 I mean, you know, the insulation coming in. So that's a 25 constraint on the thermal storage dispatch. But in **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 terms of other locational components, we don't include 2 anything there, so the bulk power storage could be fed 3 by renewables, or it could be fed by the hydro, or by a 4 nuclear plant, or any other resource can provide energy 5 that goes into the storage at any time. And so the bulk 6 power storage, one of the issues there, and then it can also be dispatched any time, so one of the issues there 7 8 is that it actually becomes even more valuable, I think, 9 for that reason because it can provide -- it can absorb 10 power from many different resources and it can provide 11 at any different time, so it has fewer constraints on 12 it, and so it's a very high value for full power 13 storage. But I think, as was mentioned earlier, there's 14 just such a low cost associated with thermal storage, that it makes thermal storage very attractive 15 16 (inaudible) and that the costs need to come down on both 17 power storage for that high value to be realized. 18 COMMISSIONER DOUGLAS: Okay, thanks. Carl. 19 MR. ZICHELLA: Thanks, Karen. Thanks, Andrew, 20 it's a really really interesting and valuable study. 21 Just a quick comment on the distances aspect of it, 22 while it is really true there's geographic diversity on 23 a local scale, there's also some really important 24 diversity benefits, geographic diversity benefits, from 25 larger distances, too. With solar, sunrise is **CALIFORNIA REPORTING, LLC** 

1 significantly earlier east of us and one of the big 2 challenges for -- and ISO, we just did a presentation on 3 some of this yesterday at their Board meeting -- is 4 those morning ramps that we have to integrate for, it's 5 very rapid, a lot of power, and we have people with a 6 similar challenge, with a time differential that could provide some value to us, too. We never talk about 7 8 that, we need to think about that, that's part of the 9 value proposition of geographic diversity for solar. 10 It's more important to us in the morning. In the 11 evening, we have lots of value for our evening power, we 12 don't necessarily have to send that elsewhere. But we 13 could, if there was a need and a market for it, and we 14 are market constrained, or we'll talk about that, I 15 quess it's on the agenda, for later.

16 The second thing about distance is correlation 17 is as important as distance. It's not just being far 18 away, it's does your generation profile help? If all 19 the variability is at the same time, it doesn't help 20 that much -- look at what happened to BPA, all their 21 variability is at one flow port on the Columbia River, 22 so they had to curtail wind because they're often over-23 supplied with resources from their hydro and wind 24 resources. Well, that's right, John, that's their take 25 on it, not necessarily the universally accepted one.

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 However, we also know, and there's recent 2 information coming out of University of Wyoming about 3 generation characteristics of wind there and how that matches other parts of the west, which I don't think 4 that study is actually released yet, so it couldn't be 5 6 part of what we just discussed, but it shows good uncorrelated variability with San Gorgonio Pass, for 7 8 example, in California. So I think we do need to think 9 about how the resources stack up, the forecasting of the 10 resources, etc., and we're getting much better at this 11 with the variable generation rule from FERC and require 12 more of this kind of direction and I think we're going 13 to a place where not just distances, but actual 14 generation characteristics, whether or not the 15 variability correlates to our own. 16 CHAIRMAN WEISENMILLER: Carl, this is Bob. I 17 think the part on correlation is very good. I think we 18 do need to stay focused on DRECP and, so, the question 19 certainly for the energy panels is the degree of 20 correlation among that geographical zone. Obviously, in 21 PEIS and other forums, you know, the broader correlation 22 issues are important. 23 MR. ZICHELLA: That's right. I do think that,

24 even in-state, we do have somewhat of an interest here,

25 too, in terms of outside of the DRECP area, transmission

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 and generation that benefit those resources within, and 2 I often like to talk about the Central Valley resources 3 and how good they are, it provides us geographic diversity in terms that we talked about earlier from 4 5 Michael's comment about cloud cover, etc. It does give 6 you that; it also gives you more access to balancing 7 resources like a better utilization of Helms, for 8 example, which is factored into this report, I believe. 9 So if we think about it that way -- we need to think 10 about the DRECP plus in a way, outside -- what do we 11 have to do outside of the DRECP to help the integration 12 challenge inside the DRECP?

13 COMMISSIONER DOUGLAS: All right. Well, thank
14 you. This has been a really good discussion. Andrew,
15 thank you so much for agreeing to do this from China
16 late in the night for you.

17 MR. MILLS: Yeah, I've enjoyed the feedback,18 too. Thanks so much.

19 COMMISSIONER DOUGLAS: You know what? We have 20 one question from one of our DRECP stakeholders, so even 21 though we're 45 minutes behind our agenda or so, why 22 don't I ask, Barbara Boyle, you have a question? 23 MS. BOYLE: Yeah, this is really quick. Ι 24 unfortunately don't -- I'm not able to see the previous 25 slide, but I just wanted to confirm that this is all **CALIFORNIA REPORTING, LLC** 

1 about supply -- are we just talking about storage to 2 some degree? I didn't hear your discussion on how 3 energy efficiency works into this. And that was my 4 question.

5 COMMISSIONER DOUGLAS: This is the renewable --6 this is just an analysis of relative value of variable 7 generation at different penetration levels. I mean, I 8 answered the question for Andrew.

9 MR. MILLS: So we've got a load forecast, yeah, 10 we've got a load forecast that was sort of taken as 11 given, and then we just saw what happened as we changed 12 renewable penetration, and we didn't account for 13 anything like changes in energy efficiency or -- in the 14 base case, we did not account for demand response, but 15 that is one of the sensitivity cases that we do, really, 16 when we make the demand side the more price responsive 17 and try to show an increase in the value of renewables 18 with higher penetration when you do have that more price 19 responsive demand.

20 COMMISSIONER DOUGLAS: Okay, all right. Thank 21 you, Andrew. All right, so with that, if the panelists 22 are okay and don't mind waiting on the break for another 23 20 minutes or so, let's go to the NREL presentation.

24 MS. HAND: During the day --

25 COMMISSIONER DOUGLAS: Maureen?

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 MS. HAND: Yes.

2 COMMISSIONER DOUGLAS: This is Karen. We just
3 started being able to hear you, so --

MS. HAND: Sorry, I didn't realize that I was on 4 5 mute. Okay. So, Commissioner Douglas, thank you very 6 much for inviting me to talk about renewable electricity 7 futures. My colleague, Ed DeMeo, I believe he is there 8 in the room and he was also on the Project Leadership 9 Team for this project, he is going to be with you, I 10 believe, for the whole day; he's got a lot of experience 11 in the electricity industry and can help answer 12 questions after the presentation.

So I'm Maureen Hand. I'm at the National Renewable Energy Laboratory in Colorado. And today I'm going to talk to you about renewable electricity futures, which is a project that we looked at nationally in trying to understand how renewables could contribute -- next slide, please.

So as many of you are aware, renewable capacity has been growing substantially in the United States and today we --

22 COMMISSIONER DOUGLAS: Maureen, this is Karen.
23 Apparently Andrew's WebEx issues had nothing to do with
24 him being in China because we're also hearing it here.
25 When you speak slowly, the system generally seems to be
CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 able to manage it. Go ahead.

2 MS. HAND: Okay. All right, sorry about that. 3 Okay, so renewable energy today produces about 10 percent of our annual generation and you're all aware of 4 5 many of the attributes of renewables that make them 6 technologies we're considering. But what we wanted to do with this was really try to understand what extent 7 8 could renewable technologies that are commercially 9 available today (inaudible) U.S. electricity band (ph) 10 out to the future of 2050. Next slide. 11 The report we just published last month is in 12 four volumes and you can download that from the NREL 13 website. Everything that I'll be speaking about today 14 is in Volume 1, all of the analysis looking at these 15 scenarios for high penetration renewable electricity 16 futures. Volume 2 goes into detail around each of the 17 renewable technologies and the storage technologies 18 covered in the study. Volume 3 discusses our end use 19 electricity demand. We did assume a demand projection 20 through 2050 that included significant adoption of 21 energy efficiency, as well as a demand projection that 22 is a more typical growth in electricity demand. And 23 Volume 4 provides an overview of the bulk electric power 24 system operation and some experiences specifically 25 around variable generation. This was a very big study **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

with over 100 different contributors with 35 different
 organizations. It was sponsored by the U.S. Department
 of Energy. So I'm speaking here today with reference to
 a large number of other experts that contributed to this
 study. Next slide, please.

6 Before we get too far into it, I'd like to say a little bit about what we did versus what we did not do. 7 8 Whenever you do these kinds of studies, there are a lot 9 of different options, different approaches that one can 10 take, and you have to scope your study in a way that 11 makes sense. So what we did try to do in this study was 12 to look at commercially available renewable generation 13 technologies. We were looking at a range of generation 14 levels in 2050 and we did some additional analysis at 80 15 percent renewable electricity in 2050. We did not look at the policies, or operating procedures, or business 16 17 models that would be needed to facilitate this kind of 18 growth.

19 We were focused in looking at the technical 20 characteristics around high levels of renewable 21 generation. We did analysis at the hourly level, but 22 this study is definitely not a full power system 23 reliability study looking at all of the sub-hourly 24 ancillary services that would be needed, as well. We 25 looked at a variety of scenarios, none of these should **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

be considered a forecast or a prediction. We estimate electric centered carbon emission reductions, but our scenarios are not optimal pathways to the key specific low carbon target. We look at some economic, environmental, and social impacts, but it's not a comprehensive cost benefit analysis across all generation options.

8 So what we do is illustrate a renewable specific 9 pathway that helps provide a picture out 2050 for the 10 kinds of issues that one might see around renewable 11 technologies. This is definitely not the last word and 12 does indicate other areas for future presentations (ph). 13 Next slide, please.

14 We used the NREL modeling tool called ReEDS, the Regional Energy Deployment System model. It was 15 16 designed to be used in the study of renewable technology 17 to capture many of their unique aspects. We took the 18 input from all of our experts to help provide the 19 context and the input assumptions to the model. The 20 ReEDS model provides the capacity expansion from 2010 to 21 2050, and this is the generation capacity selection that 22 leads to these futures of different renewable generation 23 levels in 2050.

24 We used the NREL Solar DS model to estimate the 25 capacity of rooftop solar PV that would be installed CALIFORNIA REPORTING, LLC

between 2010 and 2050, and then we used the commercially
 available ABB GridView model to look at the hourly
 operation of this future 2050 electric system at
 different levels of renewables.

5 So this series of models gives us unprecedented 6 geographic and time resolution for the contiguous United 7 States. And we looked at over two dozen different 8 scenarios, again, it is U.S. electric sector only, and 9 we're looking at the year 2050. Next slide, please.

10 So these are the renewable technologies and 11 resources that were included in the study. We again 12 were focused on commercially available technologies and 13 we really wanted to focus on the unique aspects of 14 renewables, so obviously geographic location is what 15 those -- you can see that there are renewable resources 16 throughout the United States, but their strength varies 17 with their particular location. And as we just 18 discussed earlier in Andrew's presentation, the 19 geographic diversity and correlation of output from 20 these resources is important and that's an element that 21 is included, considered in the ReEDS model.

Technical resource potential is another unique aspect, both wind and solar have tremendous potential in the 10,000 gigawatts; our electric system today is about 1,000 gigawatts. Some of the other renewable resources

## **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 are somewhat more limited in their technical potential.

2 Another really important characteristic of 3 renewable resources is their output characteristics. 4 Obviously, wind and solar PV are variable operators, but 5 the other renewable technologies can operate more 6 similarly to a conventional power plant. Next slide, 7 please.

8 So when we look at the transformation of the 9 electric sector from 2010 to 2050, for a scenario that 10 would include 80 percent renewable electricity 11 generation in 2050, we can see the kinds of things that 12 might have to change. For example, you see a lot more 13 transmission shown there in the red lines on the right, 14 this is associated largely with the geographic location 15 and accessing these renewable resources, as well as 16 moving the power around to help provide system 17 flexibility. You also can see that there are renewable 18 resources that would be used throughout the United 19 States in all of the different regions. 20 Our primary conclusion from the study is that

there are commercially available technologies today, that when combined with the more flexible electric system, could supply 80 percent of our electricity in 2050 and, again, we did look at an hourly analysis, an hourly operation of this system. Next slide.

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 The map shows by region the generation and 2 capacity for each of the regions in the United States. 3 The bars on the left are showing the generation in terawatt hours and the bars on the right show the 4 capacity installed in each region. The black line shows 5 6 the electricity demand in that region. And so some of 7 the regions are exporting electricity, the Great Plains, 8 for example, has a tremendous wind resource, and a lot 9 of that energy might be exported to other regions. 10 Other regions in the Southeast Florida, for example, 11 they require energy to be imported, although every region does have substantial renewable generation 12 13 capacity installed. Next slide, please.

14 One of the most important results from the study 15 is that there are a number of different technology 16 pathways to achieve these very high levels of renewable 17 generation. As I mentioned, most of our scenarios were 18 done using what we called the "Low Demand Electricity 19 Growth Scenario," and this scenario assumes that, 20 through energy efficiency, demand growth is relatively 21 flat between now and 2050, so very little growth in 22 demand. And the blue bars represent the scenarios and 23 show the range of technology capacity and generation 24 associated with those scenarios. And the diamonds are 25 showing the high demand scenario -- again, that scenario **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 had a more typical demand growth between 2010 and 2050.

2 So the range of capacity that could be installed 3 for each of the renewable technologies depends significantly on the assumptions about the future costs 4 5 and performance of those technologies. It also depends 6 upon the growth in electricity demand. And finally, it 7 is also heavily dependent upon the presence of 8 constraints, so we looked at some scenarios for 80 9 percent renewable generation where we limited the amount 10 of transmission that you could build. We looked at 11 scenarios where we limited the flexibility within the 12 operation of the grid, and we looked at scenarios where 13 we limited the quantity of renewable resources. 14 So one of the important things to think about is 15 that, for example, if you limit the quantity of

16 transmission that you can build, you tend to increase 17 the capacity from more local generation, technologies 18 like solar PV, or offshore wind; whereas, when you're 19 allowing more transmission to be built, then you 20 increase the capacity of onshore wind, or solar CSP, as 21 they tend to be more location dependent. Next slide, 22 please.

This slide is showing a range of generation tevels to 2050, but for our baseline, as well as for 30 percent and 90 percent renewables, and so you can see CALIFORNIA REPORTING, LLC 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417
1 how the generation mix changes as you increase the 2 amount of renewables that you add, and the conventional 3 technologies that produce less energy in each of these scenarios. It's really important to remember that 4 renewable electricity comes from a number of places and 5 6 it is wind and solar PV that are your variable 7 generation. So in the scenarios that we conducted, up 8 to about 50 percent energy came from variable 9 generation; the other renewable technologies (inaudible) 10 additional energy beyond that. 11 So as your variability increases, you increase 12 the challenges to your system, but there are a variety 13 of supply and demand side options along with new 14 transmission that can mitigate that. Next slide, 15 please. 16 So here is an example of an 80 percent renewable 17 scenario, looking at peak demand periods, with the 18 summer afternoon peak which is one of the most 19 challenging parts of the year to operate the system 20 today. And so you can see that there is sufficient 21 capacity installed in this scenario to meet that peak 22 demand. You're trying to use many of your firm capacity 23 resources and those do include renewable technologies 24 like geothermal, biopower, or hydropower, or CSP with 25 storage, to provide that firm capacity. Next slide, **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 please.

2 When you look at scenarios with very high levels of renewable generation, particularly variable 3 generation, then there are other times of the year that 4 become very challenging such as in the low demand 5 6 periods in the spring months. So here's an example of how, nationally, the system could operate in the spring 7 8 months when you have a lot of excess generation from 9 your variable renewables. There are a lot of different 10 flexibility options within the system that can be used to meet load for every hour, and these include your 11 12 flexible generators, both conventional and renewable 13 generators. You have flexible load on the demand side, 14 you can shift the load in order to accommodate this 15 variability. New transmission and coordination over 16 large areas also allow you to move power around and 17 reduce the amount of resources that you need in small 18 geographic areas. Next slide, please. 19 The growth in the renewable industry that would 20 be required to achieve these levels of generation by

21 2050 is pretty substantial. We're looking at 20

gigawatts per year of U.S. installation over the next decade, up to 40 or more gigawatts per year. However, many of these technologies are, while we're seeing

25 growth in these technologies like PV and wind, you can

# **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

see the global PV capacity in 2010 was a little under 20 gigawatts, and global wind capacity in 2010 was 40 gigawatts. So we're seeing global numbers that are on a level comparable to what the United States would need to do to achieve these high levels. We did not find any insurmountable constraints that would prevent this kind of growth. Next slide, please.

8 Increasing renewable generation to 80 percent 9 renewables by 2050 would reduce carbon emissions 10 nationally by about 80 percent reduction in GHG 11 emissions. It would also lead to a reduction in water 12 use in the electric sector, both with withdrawals and 13 consumption, so about 50 percent reduction in water use. 14 Next slide.

15 A planned use is, of course, something that I 16 believe all of you are interested in. When we look at 17 the gross land area required to support these 80 percent 18 renewable scenarios, you can see that, well, it's less 19 than three percent of the total U.S. land area, about 20 half of the total area would be needed for biopower for 21 dedicated costs for biopower. The other half of the 22 area for all the other renewable technologies is largely 23 associated with wind plants, but in a wind plant, only 24 about five percent of the area is actually disrupted. 25 There are some other comparisons up there for roads or **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 golf courses, to give you an idea of the total land area 2 that might be associated with these renewable generation 3 sites. Obviously, there are a lot of challenges in trying to find the best places for siting all generation 4 5 technologies, and these considerations of wildlife and 6 habitat disturbance, the public impacts of the 7 generation and transmission all need to be considered in 8 ultimately choosing individual sites. Next slide, 9 please.

10 If you look at the incremental cost of the 11 renewable scenarios, in our scenario, and we compared 12 our incremental cost with the cost of other scenarios 13 that have been conducted to look at similar 14 transformation of the electric sector to achieve similar 15 levels of (inaudible) in the future. So the gray band 16 shows the range of incremental costs for the 80 percent 17 renewable scenarios, and then the lines and the dots are 18 showing scenarios conducted today or the EIA. So our 19 scenarios are comparable to these other highly 20 transformative scenarios and the range for 2050 is 21 driven very strongly by the assumptions about the cost, 22 the future cost and performance of the renewable 23 technologies. Next slide. 24 So just in summary, there are four primary 25 results from this study, first of all, that commercially **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 available technologies, again, combined with the more 2 flexible electric system, are adequate to supply 80 3 percent U.S. generation; this increased system flexibility is really important and there are both 4 supply and demand side options available, there are a 5 6 lot of different ways of increasing system flexibility 7 that could be used. The renewable resources in the U.S. 8 are abundant and there are a number of combinations of 9 technologies, all of which could result in deep 10 reductions in electric sector greenhouse gas emissions 11 and water use. 12 And finally, the incremental cost of the high

13 renewables scenario is similar to other clean energy 14 generation scenarios, and the technology cost and 15 performance assumptions are very important in reducing 16 that incremental cost. Next slide.

17 So there is the website for the study. And if 18 you have another minute, I forgot, I do have an 19 animation that shows how this operates, the animations 20 are on the website, but if you have a minute, Kristy --21 COMMISSIONER DOUGLAS: All right, go ahead, 22 let's see the animation. We like animations. 23 MS. CHEW: Maureen, this is Kristy. What slide 24 does your animation start?

25 MS. HAND: It's -- you'll have to give me

## **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

control and I can -- I didn't include it, unfortunately,
 I should have. We should have done that in advance.
 Well, can you --

4 COMMISSIONER DOUGLAS: While Maureen is looking 5 for the control, let me just look around the room and 6 see who has questions. Okay, we've got a couple questions. I've got Bob and Laura. Does anyone else 7 8 have questions for Maureen right now? Mike? Okay. 9 MS. HAND: Can you see the animation? 10 MS. CHEW: Maureen, this is Kristy. Did you 11 select the "share my desktop" button your screen? 12 MS. HAND: I did the share application, but --13 so you're not seeing anything? 14 MS. CHEW: No, but I believe some people can, so maybe our system is just a little bit behind, give it 15 16 one second. 17 COMMISSIONER DOUGLAS: Ah, we see it. 18 MS. HAND: Okay. So the dispatch stacked on the 19 right is showing, by hour, which generation technologies 20 are producing energy in any given hour, and the light 21 part is showing the daytime period. And on the map, you 22 can see the generation, you can kind of see the 23 photovoltaics come on in the morning and go off in the 24 evening, kind of the orange, lighter orange colors. You 25 can see the wind throughout more in the northern part of **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 the country. And if I move over here to the summer 2 months, now we're looking at July, and so you see a 3 greater peak in your peak demand, you see the solar generation, of course, a little bit stronger than you 4 5 did in the winter months. 6 MR. STRACK: I see a lot of mold. 7 (Laughter) 8 MS. HAND: So I'm happy to answer any questions 9 if you like. 10 COMMISSIONER DOUGLAS: Great. Go ahead, Bob. 11 CHAIRMAN WEISENMILLER: Okay, so I have three 12 questions. The first -- and two of them are dealing 13 with the demand forecast -- the first one is, in a 14 demand forecast, is there any ZEV penetration? As you 15 know, our Governor has a very aggressive call, particularly going out to 2050, and that can either, we 16 17 hope, complement the renewables, but it would always be 18 good to see some modeling exercise confirm or contradict 19 that. 20 MS. HAND: Yes, we did include Plug-In Electric 21 Vehicle component in the electricity demand projection. 22 I think it's about half of the light-duty vehicle demand 23 associated with Plug-In Electric Vehicles. 24 CHAIRMAN WEISENMILLER: Okay. Another question 25 is, one of the other things we're finding in California, **CALIFORNIA REPORTING, LLC** 

1 and I think it's a grid level phenomena, is climate 2 change is occurring and it is certainly affecting our 3 energy system, and we're certainly seeing components of it in the areas of peak and sales in California at this 4 point, and certainly by 2050 those impacts will be very 5 6 pronounced. So I was trying to understand how much any climate change implications were taken into account in 7 8 your assessment.

9 MS. HAND: So we did not include any assumptions 10 about how climate change might affect the hourly profile 11 of electricity demand. That is obviously a very 12 important next step, I think, for this kind of analysis. 13 Primarily, we wanted to be able to demonstrate, or to 14 explore the use of commercially available technologies 15 in meeting our electricity demand and how that would 16 work, what the technical characteristics would be like. 17 I think that, by looking at the different constraints 18 that we did and providing some of these different ranges of technologies that it appears that this would be very 19 20 robust. So it would be really useful to try to 21 understand how the climate might change, both the 22 resources --23 CHAIRMAN WEISENMILLER: Sure.

24 MS. HAND: -- as well as electricity demand.

25 CHAIRMAN WEISENMILLER: Yeah. The other

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

question, or final question, you say that your cost estimates are similar to other clean energy scenarios, so I guess the two questions there become one, which are those specific studies? I mean, certainly you can provide those later. And also, how do they compare to, let's say, less clean energy scenarios, or more the business as usual case?

8 MS. HAND: Well, the comparisons that I showed 9 were incremental cost, so it was the cost of a clean 10 energy scenario relative to a business as usual type of 11 case. And the studies that we compared with were 12 conducted by the EPA and the EIA, looking at different 13 clean energy legislation that had been proposed. And 14 it's all in the report, it's described there, or I could 15 send you the citations for those studies, as well. 16 CHAIRMAN WEISENNMILLER: Okay, thanks. 17 MS. WISLAND: Hi, Maureen. This is Laura 18 Wisland with UCS. Thank you so much for your 19 presentation, it's a really exciting study. My question 20 has to do with your sources of biopower. You mention 21 dedicated energy crops and it looks like most of this 22 stuff is popping up in the middle of the country, and 23 I'm just curious to know whether everything that you 24 assumed in terms of biopower was dedicated energy crops, 25 or whether you did look at some agricultural waste or

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 biogas.

2 MS. HAND: We did include a lot of different 3 biomass or bio feedstock sources, a lot of different waste products, as well as dedicated crops. So the 4 5 dedicated crops only go into the land use assumptions. 6 We assumed that the land use for the waste products 7 wouldn't count towards the total footprint of the area, 8 but the bio energy that is used comes from a variety of 9 resources and not strictly dedicated crops. 10 MS. WISLAND: Just one follow-up. So the land 11 use numbers that you have on Slide 15 is for the 80 percent scenario, so for the biomass column, do you know 12 13 what percentage that accounts for in terms of the 14 biomass that's built in for that scenario? 15 MS. HAND: I'm afraid that I do not recall the 16 exact number, so I'll have to get back to you on that. 17 MS. WISLAND: Okay, thanks. 18 COMMISSIONER FLORIO: Yes, this is Mike Florio 19 from the California PUC. I'm interested in the 20 balancing issues like flexibility and integration. You 21 say supply and demand are balanced in every hour of the 22 year. To what extent -- is each hour modeled 23 discretely? Or do you take into account like ramps 24 between hours and whether, you know, there's the system 25 flexibility to make those transitions? **CALIFORNIA REPORTING, LLC** 

1 MS. HAND: So we're using the GridView model 2 from a production cost model, and it does look at the 3 hourly transitions. So obviously, a sub-hourly analysis is a follow-on work that would be needed. However, we 4 5 do make some statistical assumptions about the amount of 6 operating reserves that should be held in order to meet 7 the anticipated variation within those hours. Because 8 we have statistically represented the quantity of those 9 resources, but the more detailed time series analysis 10 really would give you the precise answer. 11 COMMISSIONER FLORIO: Okay, thank you. 12 COMMISSIONER DOUGLAS: Okay, we've got Carl, and 13 I thought I saw someone else, too. Okay, Nancy, did you 14 have a question, too? Go ahead. So we'll go with 15 Nancy, then Katie, then Carl. 16 MS. RYAN: Hi, Nancy Ryan with the CPUC. I 17 noticed that the regional analysis that you have on your 18 Slide 8 is really interesting. First, I note that 19 California is the only region that you've got in there 20 where demand and generation actually are matched, I 21 assume that's an actual finding and not a constraint you 22 imposed on the model. 23 MS. HAND: Yes. 24 MS. RYAN: But elsewhere, I mean, basically 25 you've got Northwest, Great Plains, Mid-Atlantic, and a **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 little bit of the Central and Southwest all exporting 2 mainly -- I quess you would characterize that as all 3 exporting wind to other regions to balance out their deficits. So I guess two questions; first, I mean, is 4 that a fair interpretation? Or is that conclusion just 5 6 an artifact of how you constructed your -- is that 7 conclusion I drew is just an artifact of how you 8 constructed your bar charts? And if it's not, what are 9 the implications for financing the transmission 10 necessary to make that possible? Is this transmission 11 that is supporting wind, just a few hours, or like not 12 all hours of the day, is this transmission that's not 13 fully utilized?

14 MS. HAND: Well, let's see, so the first 15 question, let's see, so the resources are selected to 16 optimize it at the national level to meet your -- well, 17 within each of the regions, you have to meet your demand 18 and your reserve requirements, so the (inaudible) for 19 the resources that are available. So the reason, 20 because California does come out, happens to have the 21 demand and capacity match, is not a constraint, that is 22 just a result of the study. It would not necessarily 23 mean that you're exporting wind from one part of the 24 country to another, it could be other generation 25 technologies. The transmission linkages throughout the **CALIFORNIA REPORTING, LLC** 

country are really important in providing reserve
 bearing, so that you can have the necessary reserves in
 order to maintain reliability, as well as the ability to
 move power from one place to the next, in order to meet
 that.

6 So I think that -- and I think another 7 interesting point that I didn't really make in the 8 presentation is that we do allow increased transfer of 9 power across the interconnects; we maintain the 10 interconnects, but we do allow increased (inaudible) 11 connections to transfer power and we do see a lot of 12 power that moves generally west to east, not only, but 13 generally. So I think that what this kind of study does 14 is it helps put out a picture of what the electric 15 sector -- what characteristics the sector might need to 16 have for high renewable generation. And we do estimate 17 the cost of transmission in our (inaudible), and it's a 18 small part of your total investment for all of the 19 generation and fuel and operating cost. But as you say, 20 there is an important question about how would you 21 finance that, how do you create the market? We hope 22 that this study provides pictures so that other people 23 can begin to try to understand some of those questions 24 about how to make this happen.

25 COMMISSIONER DOUGLAS: Thanks. So I see that, CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1	Ed, did you want to clarify something?
2	MR. DEMEO: Am I on here?
3	COMMISSIONER DOUGLAS: Yes.
4	MR. DEMEO: Hi, Maureen.
5	MS. HAND: Hi, Ed. You're there.
6	MR. DEMEO: Yeah, just to add one little bit of
7	clarification in case it wasn't clear, the capacity
8	expansion that's done in the ReEDS model is done on a
9	truly national basis. You're assuming it's one huge
10	power system for the entire country. And similarly, the
11	dispatch that's done with the ABB model, that's also
12	done on a national basis. So that's quite different
13	from the way we operate right now.
14	COMMISSIONER DOUGLAS: Absolutely. Okay, Katie.
15	MS. SLOAN: Hi, this is Katie Sloan with
16	Southern California Edison. I just had a clarifying
17	question on Slide 13 where you were talking about the
18	amount of installations per year, and it looks like
19	today we're around less than 10 gigawatts per year in
20	the U.S., and you're looking at going to 20 or 40
21	gigawatts per year into 2050. And the comment you made
22	was that you didn't see any insurmountable long term
23	constraints, and just looking at the note here, it says
24	that that is in regards to manufacturing, supplies and
25	labor. I'm wondering if you looked at any constraints

**CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 around siting and permitting, and do you think we can 2 actually get to these amounts per year based on kind of 3 the transmission and project buildout and siting and 4 permitting that we see today.

5 MS. HAND: We did not specifically look at 6 siting and permitting. I guess, you know, when we're 7 thinking about long term futures, and long term 8 constraints, many of those kinds of things don't really 9 pose a technical issue, it's more of perhaps a 10 motivation or an ability, a process, the development of 11 a process in order to move in a direction. And so when 12 you think about the long term, there's no technical 13 reason why these levels of installed capacity couldn't 14 be achieved.

15 COMMISSIONER DOUGLAS: Okay, thank you. And of 16 course, just bringing the discussion back to the DRECP, 17 which I'm going to do continually throughout the day in 18 order to help get us through the agenda, you know, one 19 of the primary reasons we're doing the DRECP is to 20 grapple now with some of those siting and permitting 21 issues, so that we do not find them to be insurmountable 22 in the future, but that of course is a regional 23 California effort right now with great partnership from 24 Federal agencies and Department of Defense that is 25 making it possible.

### CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

Now, let's see, I had Carl, did I have anyone
 else on this topic? John, did you have something, or
 did you change your mind? Okay, good. Go ahead, Carl.
 MR. ZICHELLA: Yeah, my question actually

overlapped with something that Ed was saying and some of 5 6 what Nancy raised, but more generally, the assumption 7 here is a lot more flexibility in the operation of the 8 Grid that permits this to happen. That actually does 9 affect California and the DRECP pretty directly in that 10 we operate our system not as an integrated whole within 11 the state, where we have other balancing area 12 authorities that are not directly coordinated with the 13 Independent System Operator. So I just wanted to sort 14 of maybe ask Ed, being you're sitting right here, and 15 Maureen, thank you for the great presentation, maybe you 16 could take us over the hurdles. I realize that Section 17 4 of the report, and we were just talking about Section 18 1, but it seems to me, one of the real issues in a DRECP 19 we're wrestling with is ensuring adequate transmission 20 for the zones that will be created. So if you can maybe 21 give us an idea of the kinds of improvements in Grid 22 operations that are recommended as being necessary 23 changes to facilitate such large penetrations of 24 renewables. I would appreciate it.

25 MR. DEMEO: Sure. Well, as Maureen said, in

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 order to achieve the kinds of results that we're talking 2 about here, there has to be a greatly increased 3 flexibility throughout the entire power system, so, 4 yeah, we would need -- the system would need better 5 conductivity from one region to another, the ability to 6 share reserves over larger regions, the ability to share 7 energy over larger regions, to be able to take advantage 8 of the diversity both in the resources and in their 9 temporal characteristics.

10 And also, as Maureen has said, we're allowing a 11 lot more transfer of energy from one interconnect to the 12 other with the three interconnects in the country. So 13 these are huge increases in flexibility that are central 14 to allowing anything like this to happen.

15 MR. ZICHELLA: Yeah, and if I could just point 16 out, I mean, it's a big reliability benefit here, too, 17 our blackout last September largely occurred because of 18 a lack of conductivity, a lack of transparency and 19 situational awareness between balancing area 20 authorities, both in the state and with our neighboring 21 balancing area authorities. Not only does it help 22 renewables integrate, it gives us a major benefit in 23 avoiding blackouts in our own state. You don't have the 24 same kinds of cascading failure, at least you avoid a 25 significant amount of it, and you can figure out how to **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 bring the system back up faster by having these

2 benefits, and you have a huge ability to share resources 3 which now you really don't.

4 MR. DEMEO: Uh-huh.

5 COMMISSIONER DOUGLAS: Thank you.

6 MS. HAND: I'd just like to add that we also did 7 find that there can be significant enhancement through 8 demand response to add some of that flexibility, as 9 well.

10 COMMISSIONER DOUGLAS: Right. Good. Mike. 11 COMMISSIONER FLORIO: Yes, looking at the map, I 12 see the red lines that I assume represent transmission. 13 Is the width of the line reflective of the amount of 14 power that's moving? Or -- I am just trying to get an 15 understanding of what the transmission implications are 16 here.

MS. HAND: Yes, so the width does reflect the power being transferred. But it is important to note that these are notional lines --

20 COMMISSIONER FLORIO: Yes.

21 MS. HAND: -- based on our regions, so it just
22 gives you kind of an idea of where power is moving.

23 COMMISSIONER FLORIO: Okay, thank you.

24 COMMISSIONER DOUGLAS: Great. So at this point,

25 we have reached our break a little bit late. We have a

## **CALIFORNIA REPORTING, LLC**

1 time constraint where we've got to get to Neil in the 2 next panel before noon, and I don't think that's going 3 to be before 11:30 -- before 11:30. No break. So I'm 4 sorry to do that to everybody, but we'll do no break so 5 we can make sure that Neil doesn't miss his airplane. 6 So let me just help us transition here.

7 We've just heard from some of the lead 8 researchers and some very interesting new research that 9 is helping us build the body of understanding of how to 10 deal with these large renewable energy penetrations that 11 we are planning for in the DRECP, and that we strive to 12 achieve in California, but on the horizon are not what 13 we're imminently are implementing with the 33 percent, 14 or above the 33 percent. The rest of the agenda seques into a discussion, and really hones in on the DRECP now, 15 16 and so at this point we're really kind of focused on 17 understanding the different processes in the state, the 18 different ways that we currently do planning, the market 19 structure, the cost implications of everything that 20 we're trying to do and relate that to the DRECP.

21 And the first topic that we're going to cover 22 today is the planning topic. And I'm going to ask, 23 because we have lots and lots of time, what I'm going to 24 do kind of procedurally is generally go around the room 25 counterclockwise just because the agency folks are over CALIFORNIA REPORTING, LLC

1 here and I want to generally start with them on some 2 topics, and so we'll go to Neil and then we'll go to the PUC, we'll go to Stacey, and then we'll kind of work our 3 way around. You know, I think the agencies have a 4 5 different -- have one story to tell around planning, and 6 we'll get one from the utilities, and we'll get one from 7 the developers in terms of how the planning processes 8 affect them; how does the DRECP relate to the planning processes that are going on? So with that, go ahead, 9 10 Neil.

11 MR. MILLER: Thank you. And I do want to apologize for my time constraint. I should also mention 12 13 Dennis Peters' thing through the session, beside me, and 14 also Mark Rothleder is joining us around 11:30, who has 15 actually been leading the ISO work on the renewable 16 integration efforts, themselves in terms of the flexible 17 requirements and so forth. So, for that part of the 18 discussion, I think it'll be better represented when 19 Mark gets here, as well. Thanks for giving me a chance, 20 though, to make a few comments and, again, I apologize 21 for having some flight constraints.

A few points I just wanted to make about the transmission planning process for the ISO part of the system is that, for better or for worse, we do think we have a fairly clear and generally well understood annual **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 transmission planning cycle. And even people that might 2 prefer to see that process adjusted one way or the other 3 generally acknowledge that at least it provides a transparent and a clear timeline for how the different 4 planning activities are going on. So it does give a 5 6 good baseline for other coordination work to take place around, recognizing that we do have certain lines in the 7 8 sand for where we have to make certain decisions on an 9 annual basis, and that we're driving towards. So that 10 does actually help other people understand where input 11 can really be beneficial in getting on the table for 12 consideration.

13 Now within that framework, there has been a huge 14 frustration, I think, within industry that major network 15 upgrades for making renewable energy deliverable could 16 either fall out of our transmission planning process, or 17 through the generator interconnection process, and we do 18 have a filing in front of FERC at the moment to better 19 align those two processes so that, in the future, we 20 expect to see basically all of the major network 21 upgrades that are required for renewable generation to 22 be discussed, debated, and advanced through the annual 23 transmission planning process, instead of having these 24 major network upgrades being identified through the 25 generator interconnection process, as well, which tends **CALIFORNIA REPORTING, LLC** 

1 not to be as transparent because it's generally dealing 2 with more customer confidential material. So we do see 3 that as an improvement.

4 The other comment I'd like to make is I'm really 5 encouraged by the longer term look in this activity. 6 Our current transmission planning cycle now focuses 10 7 years out, which for some kinds of projects could be 8 considered just in time, with it taking some -- a considerable number of years -- to site and permit and 9 10 build some of the major transmission we're talking 11 about.

12 With the huge amount of uncertainty on where 13 some of these resources are going to develop in the 14 state, that does push us into having to fall back to a 15 more conservative, shorter time frame and also what 16 we've referred to as our "least regrets transmission 17 planning process" as a way to manage the huge amount of 18 uncertainty. We do see that uncertainty right now 19 really being highlighted by the fact that, you know, 20 when we look at our 2020 objections and a net short 21 position of somewhere between 12,000 and 15,000 22 megawatts, despite some activity we still have over 23 40,000 megawatts of renewable resources competing to be 24 part of that 12,000 to 15,000. That level of 25 competition, on one hand, market competition is always **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 good, but that still highlights that there's still a
2 significant level of uncertainty as to where some of
3 these projects will actually materialize, and we're not
4 that far away from 2020 anymore.

So through activities like this, we see some of 5 6 the uncertainty bandwidth being narrowed, that would 7 also allow us to move a bit more aggressively on some of 8 the longer term projects. And we really do turn to the 9 State agencies for these key forecasting inputs, both 10 load and generation forecasting efforts. So the longer 11 term focus here really will allow us to also step out of 12 the box a bit more, both on the timeframe of our 13 planning cycle, as well as perhaps being a bit more 14 aggressive than a least regrets process, which also 15 raises some concern for industry. But I believe right 16 now, it's the only appropriate way to handle the 17 uncertainty we're living with today.

18 Those are sort of the key points I saw that 19 directly affect the longer term DRECP work. We do see 20 the diversity, the geographic diversity even within the 21 DRECP preferred areas, to generally address a lot of the 22 operational diversity requirements, you know, too much 23 clustering is obviously bad, but I was encouraged by the 24 comments I heard that it didn't take a huge geographic 25 diversity to take care of a lot of the very intermittent **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 fluctuation requirements. So we see that as being good 2 news, that that helps manage that concern.

3 COMMISSIONER DOUGLAS: Great. Thank you, Neil,
4 that's very helpful. Let me see, questions for Neil
5 before he leaves. Go ahead.

6 CHAIRMAN WEISENMILLER: Neil, given the DRECP 7 focus, I guess one question that I'm not sure everyone 8 here is as familiar with the efforts we've had to try to 9 connect DRECP in with your transmission planning, and 10 then with the LTTP. Obviously we're taking it step-by-11 step, but it would probably be good for you to give some 12 description of that.

13 MR. MILLER: Sure. I would be glad to. So I 14 think the last year's efforts that led to the portfolios 15 that were turned over to the ISO in May, really highlighted a huge step forward on the coordination 16 between all of the entities involved. The DRECP work 17 18 was the key environmental input for the desert area into 19 the CPUC's Portfolio Calculator. There is still a huge 20 amount of effort required, especially on the CPUC stuff, 21 that's the part to marry the environmental data, the one 22 level of environmental data from the DRECP, with how do 23 you assess that against disturbed lands, or nondisturbed lands that are outside of the desert and 24 25 aren't included in the program?

#### **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 So, as that work was married and certain 2 decisions were made about how to line up relative 3 waiting, that enabled us to put all of that information into the calculator and produce a set of CPUC developed 4 5 portfolios that really were able to take advantage of 6 much better quality of information coming out of the 7 DRECP. I think there are still more refinements going 8 on that will improve the quality of that work in future 9 cycles, so it's not -- we've got it done once so we're 10 done -- and we can also continue to refine the transmission information that feeds into the calculator 11 12 to help assess the transmission cost implications. We 13 may also be seeing other operational requirements 14 needing to be fed in as a cost parameter, but I think 15 that will be a judgment call based on do we have enough 16 geographic diversity that it's an issue or not. And I 17 don't think we're seeing yet that there is a geographic 18 concern that would actually drive incremental operating 19 reserves between one portfolio vs. another; either way, 20 we have some very significant integration challenges, 21 but I'm not seeing a cost differentiator there. So that 22 three-stage process of marrying the DRECP analysis into 23 the CPUC Calculator, lining it up with the transmission 24 costing information that we have available, I think, 25 could really improve the quality of the portfolios this **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 year and made everyone much more comfortable with the 2 underlying data.

3 CHAIRMAN WEISENMILLER: I guess the other policy 4 issue, again, that we need to struggle with today is 5 just obviously one of our objectives is to maximize the 6 use of the transmission that we're building --7 MR. MILLER: Uh-huh. 8 CHAIRMAN WEISENMILLER: -- and not, say, build 9 twice as much given just based on the fact people 10 propose projects hither and yon. And so basically the 11 question comes back to how do we really focus 12 development first around the existing transmission, and 13 then, as we build out, again not build out excessive 14 amounts. So I don't know if you have any suggestions on 15 that idea, again, that's a general question for people 16 as we go into the afternoon. 17 MR. MILLER: Well, for me, I think it's really

18 the evolution of the different parameters that drive 19 where, from a state perspective, we want to see 20 resources inside this stage and to what extent we want 21 to pursue additional resource procurement outside of the 22 state. I think at this point, we have a lot of data for 23 inside the state, but when it comes to the outside of 24 the state, the imports, that's really where we have to 25 follow the lead of the people actually doing procurement **CALIFORNIA REPORTING, LLC** 

1 to this point. There may be ways to improve that 2 modeling, as well, but that's -- trying to come up with 3 an environmental parameter across all of the U.S. doesn't look too practical. So I think that is going to 4 have to be more tied to the commercial interests that 5 6 procurement staff can bring to the table as opposed to a state policy perspective of which in-state resources 7 8 should be pursued. But I think that scenario, we're 9 going to have to give more thought to in the future. 10 In terms of maximizing the use of the existing 11 grid, as we come to terms with a better understanding of 12 the sweet spots, the grid locations inside the state, 13 that also really helps us refine the cost data and the 14 cost implications to get the pencils a little sharper on making the best use of the facilities we have. Right 15 16 now with at times huge ranges of uncertainty, it makes 17 it much more difficult to pin down, to really fine tune 18 the transmission application. So I think we're on the 19 right track; I don't have a silver bullet solution, but 20 I think we're on the right track with the hard work 21 that's gotten us to this point, to continue to refine

22 those efforts.

23 COMMISSIONER FLORIO: Just kind of thinking out 24 loud here, I was struck by the point that I think it was 25 Nancy observed in the NREL study that we have California CALIFORNIA REPORTING, LLC 52 Louis C. D.S. L.C. 1975 4417

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 roughly in a load and resource balance, but I guess 2 that's on an annual basis, and it would be very 3 interesting to get the sense of what the flows in and out are throughout the year, out of this model. 4 Ιt doesn't seem to show a lot of additional transmission 5 6 coming into California, but I do see a line from Wyoming to California in here, so, you know, just interesting 7 8 information as we go forward.

9 I think the process this year was, I suppose, 10 better than the past, and it still had its bumps, and I 11 think probably was a little short on the transparency 12 for people outside the group that was working on it, but 13 I think one of the big advantages of looking farther out 14 is that, when we're dealing with these near term things, 15 we have real people with real projects that they've 16 invested in, who, win or lose, depending on how it goes 17 when you look out, you know, multiple decades like this, 18 it takes that set of concerns away and allows us to give 19 some signals upfront to people. So, I mean, I think 20 this work, combined with what we're doing, is very 21 encouraging and certainly look forward to doing even 22 more and better in the future.

1 system; the next stage is the day to day operation of 2 the integration issues and I think one area that is 3 going to be getting a lot more attention over the next 4 few years is the off-peak hours of managing under the 5 extreme light load conditions, and still providing a 6 system that is stable and reliable. We should have the 7 tools in the toolbox to get there, but it's going to 8 need a lot more effort over the next few years to be 9 managing the late load periods.

10 COMMISSIONER DOUGLAS: Transmission planning is 11 a big topic and we've got a lot of cards up, and you've 12 got a plane to catch. So let me ask the people with 13 cards up, questions for Neil in particular -- or 14 comments for Neil, in particular, let's do now and you 15 should feel free to tell us when you really need to walk 16 out the door.

17 MR. MILLER: Okay, thank you.

18 COMMISSIONER DOUGLAS: So, John, I saw your
19 card. You're going to wait, okay. So who would like -20 Carl.

21 MR. ZICHELLA: Yeah, if you don't mind, I'll 22 just jump in real quickly. I think one of the things 23 we've suffered from is the siloing between the different 24 balancing area authorities in California, and that's 25 really led to duplication going into the Chairman's CALIFORNIA REPORTING, LLC

1 point on using the grid more, more effectively. I think 2 we've made some progress there, too, and first of all I 3 want to commend everybody for the progress that has been made; having been a critic, I think, you know, things 4 5 are changing. I think they need to change more, to be 6 honest with you, to have our statewide planning be less 7 trifurcated, if you will, right now, and put into a 8 context in which larger system issues can be looked at, 9 that make all of this easier.

10 Right now, I think we kind of miss things just 11 simply because we're trying to coordinate much better, 12 and I want to give a shout out to Nancy for her work in 13 trying to pull these efforts together, it's really 14 important and helps set the tone for a lot of this. 15 But, you know, a couple things I want to point out where 16 IID, signing a Memorandum of Understanding with San 17 Diego Gas & Electric to share its lines and build line 18 together, I don't know how many people noticed that. 19 What Juan Carlos said is a big deal to me and to NRDC 20 and I think to those of us who care about being 21 efficient. When we did RETI, the Imperial County REZ 22 was one of the most expensive and environmentally 23 impactful, even though it was one of our best zones, and 24 that was simply because of the duplication in the lines 25 there, people insisting upon having their own systems. **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

We have to get over what my friend John White calls
 "religious differences" between public and private
 utilities, and think about the reliability and
 efficiency of the system more.

It strikes me when we talk about SONGS coming 5 6 offline that we're not talking about better dynamic 7 connections with LADWP, for example, and the ISO system, 8 and I want to give credit to LADWP for getting more 9 connected in the past year with the ISO system, but we 10 need to be better about this, it's costing us money, 11 it's increasing the environmental challenges, and 12 conflicts with the environmental community, it's 13 inhibiting our ability to import power if we decide to 14 go that route more efficiently, and it's making our 15 choices more difficult. I see progress happening there 16 and I really want to encourage it, and I want to thank 17 IID for doing that with San Diego Gas & Electric, I know 18 that was somewhat controversial, but it's an important step, a very important step, and the closer we can come 19 20 to bringing our balancing area authorities in a much 21 more coordinated way, looking into the grid system 22 operator, the better off we're going to be in getting 23 the most out of our system and being able to coordinate 24 with our neighbors down the road.

25 COMMISSIONER DOUGLAS: We've got John, Mark, and CALIFORNIA REPORTING, LLC 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

Arthur, and hopefully we can -- and Laura, okay, go
 ahead, Laura?

3 MS. WISLAND: Just a quick question for Neil. 4 So it sounds like the agencies have come a long way in terms of developing consistency throughout the planning 5 6 processes, but one of the homework assignments I gave 7 for myself before this was reading the planning 8 assumptions for the 2012 LTTP. And in the intro it 9 makes the point that the ISO's transmission planning 10 assumptions and LTTP are still not lined up, and I'm 11 just curious, it seems like there is a lot more that is 12 consistent, so what still is not lined up? And are 13 there important reasons why that's the case? 14 MR. MILLER: I'll touch on it into two parts, 15 one, the coordination with other balancing authority 16 There was an effort, or there is an effort areas. 17 called the California Transmission Planning Group that 18 was put in place on a voluntary basis to improve the 19 alignment to coordination between the different planning 20 entities. That work was making, I think, some really 21 good progress; it went into a bit of a pause, it wasn't 22 terminated, but went into a pause while people had to 23 step back and get working under FERC Order 1000 24 requirements, which is a tariff to redesign, really 25 focusing on improving regional and interregional **CALIFORNIA REPORTING, LLC** 

1 coordination, but a number of parties indicated they 2 just didn't have the resources to be in both 3 conversations at the same time. So, ironically, a 4 tariff design change that is meant to improve 5 coordination actually created a bit of a pause on some 6 of the activities while everyone is off designing their 7 tariffs. So we are hoping that, as we come out of that, 8 with better, stronger coordination and frameworks, that 9 allows us to make up for the lost time. But there was 10 an impact there, we can't deny that.

11 In terms of the coordination on some of the 12 input assumptions, I think -- and to things like LTTP, 13 for us it's more of a case of there are a number of 14 different tools available, different forecasts with 15 different parameters, and it's really a case of do we 16 agree on what is the right forecast to be using for the 17 particular application? You know, if you've got a 18 hammer, the nails are more valuable than the screws. So 19 for us, it's a case of lining up the right tool with the 20 right job, and there are times where -- we've seen some 21 encouragement to use one particular forecast for all 22 applications, and even within the ISO we use higher, 23 more conservative demand forecasts when we're doing a 24 reliability analysis; we use more middle of the road 25 assumptions if we're doing economic analysis. But **CALIFORNIA REPORTING, LLC** 

1 there's a 50-50 chance that our economic analysis is 2 high or low, but we're obviously much more conservative 3 when it comes to the odds that the lights will come on; 4 that's not a 50-50 conversation.

So in that conversation, the devil is in the 5 6 details. A quick high level answer, I think, is always 7 wrong, we do have to use the right tool for the right 8 job, and I'm not sure we've necessarily coordinated and 9 really understood how everyone is using the different 10 forecasts for what purpose. So I think that's more just 11 getting through the detail on an understanding basis, as 12 opposed to there being a religious difference, I think I 13 heard it described earlier, as to what people should be 14 using.

15 CHAIRMAN WEISENMILLER: I think the other 16 reality, Laura, is that each of the three agencies have 17 different processes, and we all say, okay, assuming we 18 can get it done in about a year, and assuming you need 19 this, this and this, and get everything sort of synched 20 up, and you turn your back a year later and you discover 21 everything slid around, and you can't -- we were in the 22 process of trying to do some evaluation of the PUC's 23 conservation stuff and they have a decision that they 24 just adopted, they have a potential study, they're doing 25 a goal study, it's sort of like how do you make any **CALIFORNIA REPORTING, LLC** 

sense out of that until that's done, frankly. So that synching up, we try periodically to re-synch the process, and you turn your back and it starts sliding apart, as the bottom line.

5 MR. MILLER: And I have to apologize, but I'm 6 afraid I really have to run now. But thank you very 7 much.

8 MR. WHITE: Neil will be leaving the door, but 9 maybe he can think about the answer he might give to the 10 question that I have as he goes out. First of all, I want to thank Commissioner Florio and Commissioner 11 12 Weisenmiller, and Commissioner Douglas for being here 13 together, and to have Jim Kenna, because I think the 14 connectivity begins at the top, okay? And I think the 15 slip sliding away kind of has, so from the staff, so that's -- we're better off partly because you all are 16 17 hanging out together, and I want to thank you for coming 18 up here today, Mike. Neil, the thing I wanted to have 19 you think about is, when we talk about not over-building 20 transmission, one of the issues we've discovered that's 21 relevant for that is the question of full deliverability 22 vs. partial deliverability, and having the resources be 23 considered together, you know, in places like Tehachapi 24 and the West Mojave, you've got coincidence between wind 25 and solar, and yet our application-based interconnection **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 process has a tendency to not allow folks to consider 2 who else might be able to use a line complimentary-wise, 3 and that leads to some over-building potentially. So this is an area where we hope, as we go forward, we can 4 5 work on to give you the comfort you need, but also to 6 create a limit on how much transmission we actually have 7 to build when we consider the resources we're actually 8 going to be using.

9 MR. MILLER: And we're really up for that 10 conversation. I think there are other aspects to the 11 deliverability issue that really need to be looked at 12 because I think there's also a question of how much 13 deliverability do we really need from all the resources 14 that are seeking to interconnect. So I think there's a methodology issue that I would be more than happy to 15 16 talk about, but also the requirement issue that needs to 17 be revisited, as well. We'd like to see both of those 18 move forward. Thank you.

19 COMMISSIONER DOUGLAS: Thank you. Mark.
20 MR. THOLKE: Safe travels. I wanted to respond
21 to Chairman Weisenmiller's question, how do we -- what I
22 thought I heard was how do we know that the developers
23 will develop where we put these transmission lines. And
24 my opinion is that, if you build the transmission, the
25 developers will come. So, for example, the Tehachapi
CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417
1 region, I mean, this project that we have coming online 2 next month has 230 individual parcels and over 300 3 landowners, which nobody in their right mind would try to do something like that; you'd either have to be a 4 5 real dummy, or you have to be following the 6 transmission, and I hope that it's the latter. So I 7 wanted to make that point. The other one is that, you 8 know, as we move towards a more -- I'm going to use the 9 word "centralized planning process," not to be 10 provocative, but to try to call a spade a space, as 11 we're drawing away from taking input from the individual 12 generators and moving toward a process where we're 13 picking where the transmission is going, that's fine, 14 but that also means there's a real obligation and we 15 need to make sure that we get that right. So the annual planning process, and this is for Neil, but for Dennis, 16 17 as well, for Neil and Dennis, I mean, there's a big 18 obligation and responsibility on that planning process. 19 So the developers will be happy to participate. 20 MR. HAUBENSTOCK: I would certainly second what 21 Mark just said about transmission being the rate 22 limiting step, you know it's pretty clear I think across 23 the board that, where you have transmission 24 availability, renewable energy developers will fight all 25 over each other to get on to it. And that's clearly **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 what our customers want and what we want, as well.

2 I don't know whether Dennis might have the 3 answer to this, or maybe this is something we can take back, but I don't know the extent to which the ISO is 4 5 taking into consideration, or the transmission operator 6 owners are taking into consideration, the extent to 7 which weather variability could impact reliability. And 8 it's certainly true that, within the Desert Renewable 9 Energy Conservation Plan, on average, the weather 10 variability is less than it might be elsewhere in 11 California, you know, within the micro areas, it still 12 can be quite variable, you have cloud formation that 13 appears and disappears, and there is a tremendous 14 difference when it comes to the intra-hourly situation 15 than it might be on the hourly situation, as Andrew 16 Mills was alluding to, and Michael Webster was also 17 alluding to. And so, when we're thinking about how 18 we're going to be operating the system, and how to do so 19 reliably, and how to average out those variabilities, as 20 Carl was alluding to earlier with respect to correlating 21 different areas, is that something that the ISO is 22 starting to think about as we're starting to think about 23 how large penetrations of renewables are going to occur 24 within the DRECP planning area? 25 MR. PETERS: Yeah, I think you heard from Neil

CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 before he stepped out, he said that we are starting to 2 look at that. Now, and John was talking about the complementary aspects of wind and solar, so I think we 3 are starting to look at that, but currently the way that 4 the rules -- and he mentioned the rules -- are set up is 5 6 it requires a study at full capacity, it also requires 7 us to do that analysis for deliverability, too. And the 8 whole deliverability situation is kind of an interesting 9 one for, you know, Arthur, you may be a little more 10 familiar than probably others here, too, but we're 11 looking in terms of procurement, the procurement IOUs 12 are asking for full deliverability and our 13 deliverability analysis is for essentially one peak hour 14 of the year, so you might be fully deliverable for, you 15 know, the majority of hours of the year, but not that 16 one hour, so there maybe needs to be some additional 17 thinking around that, too, in terms of procurement. 18 COMMISSIONER DOUGLAS: Jon. 19 MR. WEISGALL: Just a really quick follow-up, also in responding to Chairman Weisenmiller's point 20 21 about existing vs. -- I mean, trying to maximize 22 existing lines, and actually a point for Commissioner 23 Florio, as well. If you think about, as transmission 24 proceeds, especially as you look at that NREL map and 25 you're thinking 2030 and thinking 2040, which is **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 probably, I think, the most valuable thing we're all 2 doing here today, and what the DRECP does very 3 effectively, think about upsizing new lines. This is 4 something we explored as a company trying to do it with 5 Stimulus funding, we were not successful; but the basic 6 idea is, if we as a utility need to build new lines with 7 a capacity of X and can get cost recovery of X because 8 we can get subscribed at X, why not build a new line at Eventually, you're going to get that Y coming 9 X plus Y? 10 on board, probably from renewables. You obviously conserve transmission corridors that way. So it's a 11 12 thought to keep in mind going forward, which responds 13 somewhat to your question, Bob, but it's an idea that 14 ought to be looked at, and it was given some thought in 15 the early days of the Obama Administration, it should be 16 given some more thought, as well. You've got cost 17 recovery issues, obviously, you're not going to recover 18 as a builder if you can't utilize those lines, but over time, you know, you could have a government entity pay 19 20 for that extra cost, and developers could then come on 21 board, pay with interest, and the government could be 22 made whole, taxpayers could be made whole, and you could 23 conserve transmission corridors.

24 CHAIRMAN WEISENMILLER: Yeah, obviously you're 25 the one watching the pocketbook, trying to make sure the CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 investments are wise, but this does seem --

2 COMMISSIONER FLORIO: I'm not sure about the 3 government having the money to pay, in the mean time. But I do think there are obvious things that can be done 4 5 like building a system that you can add additional 6 conductors later, I mean, and if you can do it once, the 7 big part, and leave something fairly less expensive for 8 later, that makes a lot of sense, and I think that's 9 happening.

MR. WEISGALL: In a nutshell from an engineering point of view, it's a lot easier to do it upfront at the beginning and super size early.

13 COMMISSIONER FLORIO: Yeah. Uh-huh.

MR. PETERS: Just a comment. I think you're starting to see some of that occurring in terms of some of the projects that are being built or are in the permitting process where, for example, a line is built to be able to eventually be run as a 500 KV line, and yet being run as a 230 KV line, so taking advantage of those opportunities, I do see that happening.

21 COMMISSIONER DOUGLAS: Juan Carlos, go ahead.
22 MR. SANDOVAL: Yeah, I was going to add to what
23 Jonathan said, you know, IID is in a strategic location,
24 you know, very close to load, very low load centers like
25 San Diego and L.A. Basin, and we have participated in

**CALIFORNIA REPORTING, LLC** 

1 multiple forums and put a lot of effort in transmission 2 plans, we already have a very detailed plan, but it gets 3 to the point of funding, you know, this is one of the issues that we have, cost recovery. IID had proposed, 4 5 you know, for the IOUs to pay for operation, and I think 6 as we supported that, IID is fostering, trying to foster 7 the development of renewables in our area because this 8 is very important for economic development, and so I 9 think we need support in terms of policy, you know, to 10 make this happen because we can go in multiple planning 11 cycles, come up with the best plan, but we need that 12 push, you know, that extra effort.

13 CHAIRMAN WEISENMILLER: Yeah, but we really need 14 reliability benefits. We're not going to pay for your lines unless we get reliability benefits and I know that 15 when I met with FERC, obviously very worried about the 16 17 summer of 2012 issues, I urged them to take actions to 18 make sure every one of the recommendations in the outage 19 report are implemented for this summer. If we have an 20 outage at N minus 1, going into a stress situation, we 21 really have to be prepared. And so any of those 22 recommendations, and certainly IID has its share of 23 those recommendations, have to be done quickly. 24 MR. SANDOVAL: Oh yeah, IID has been working 25 proactively on those recommendations. You know, an **CALIFORNIA REPORTING, LLC** 

1 extra point to our plants is this transmission line that 2 we are trying to connect, you know, trying to complete 3 from north to south, Devers to Imperial Valley, if that 4 transmission line would exist in September '08, this 5 wouldn't happen, because that is needed transmission. 6 So our plans improve the reliability of the system, 7 that's why --

8 MR. DEMEO: Yeah, on the upsizing question, the 9 discussion always fascinates me and I can't figure out 10 why we don't do that because, if you take the highway 11 analogy, you know, if we build highways the way people 12 build transmission, the instant they opened it up, all 13 the lanes would be full of cars, you know, we don't do 14 it that way. So why do we do transmission that way? 15 I've just never been able to understand that.

MR. HAUBENSTOCK: Yeah, and I think looking 16 17 again at what Mark was saying, on the model, if you 18 build it, they will come, you know, it seems pretty 19 likely that these transmission lines would be used and 20 useful. But when we're thinking about long term 21 investments through 2040, 2050, and transmission lines 22 generally are many many decades long, for the most part, 23 it's relatively rare to find a transmission investment 24 that has not paid for itself over time. And so it does 25 become something that could be a good target for **CALIFORNIA REPORTING, LLC** 

1 government funding, which would be reimbursed, which 2 makes one think about where sources of government 3 funding could come from in this day and age, and one source of government funding that's intended to be 4 5 dedicated to providing for renewable energy and clean 6 emissions system, are cap and trade revenues. Which 7 makes one think about whether, you know, I know there's 8 been an awful lot of competing demands on that, but a 9 revolving fund that returned an investment that could 10 potentially return better than cap and trade revenues 11 might otherwise be spread to, could really provide a 12 much more clean energy future and also revenues to meet 13 payers overall that would be better than just giving the 14 money back.

15 MS. CROWLEY: Thank you. We -- Nevada is 16 looking at the say notion of how to develop transmission 17 for the long term, we've been told we're the hole in the 18 doughnut in terms of the Western Grid and the State used 19 some Stimulus dollars to look at transmission planning 20 without project specific issues, but how in a highly 21 constrained border between California and Nevada, how we 22 can get transmission to increase the capacity of the 23 Western Grid. And I think that helped us understand 24 what our capacities are. That was done through the 25 State. Now, the State, through a task force that I run, **CALIFORNIA REPORTING, LLC** 

is looking at how do we entice developers or utilities
 to take advantage of these corridors that we discussed,
 and do that, perhaps oversize the transmission lines to
 not just take project-by-project issues, but Western
 Grid issues into consideration.

6 Certainly, the process with the DRECP has helped 7 us really understand that we need to refine our planning 8 tools. We had Renewable Energy Zones created a couple 9 years ago and they were conceptual, at best. The DRECP 10 process has helped us look at maybe how we can refine 11 our studies and really start overlaying some of the 12 environmental concerns that really don't end at the 13 border as we've talked about. And perhaps the DRECP 14 model can bleed into and across our borders, we share some environmental issues, as well as economic issues, 15 16 that we can work on together.

17 COMMISSIONER DOUGLAS: Thanks, Stacey. These 18 are definitely topics we've discussed and want to 19 discuss more. So I don't see anyone -- oh, Carl, go 20 ahead.

21 MR. ZICHELLA: Yeah, just one quick thought 22 about sort of duration of planning. If we start talking 23 about right-sizing lines, I don't like the term "super 24 sizing" too much, but if think about it as sort of right 25 sizing and building them for future needs, when looking 26 CALIFORNIA REPORTING, LLC 27 S2 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 past a 10-year horizon, it's really important, there's a 2 process now at Plech (ph) doing that, using scenarios to 3 sort of come up with possible futures that you would look at what sort of transmission needs you would have 4 5 based upon the mix of both economic drivers, technology 6 drivers, innovation, and there's so much happening in 7 the innovation space right now. McKinsey came out with 8 a report this week positing that bulk electricity 9 storage costs are going to decline by 80 percent, I 10 don't have the report in front of me, so I hesitate to 11 give you the timeline for that. But I have to say, you 12 know, we're seeing solar prices fall off the end of a 13 cliff, we're seeing gas prices changing dramatically, 14 you know, the ability to look beyond the very immediate 15 short-term needs that we have and thinking about right sizing lines, the most precious thing we have is a 16 17 transmission corridor and right of way, those are going 18 to be the toughest part of getting any future 19 transmission needs being done. We now have conductors 20 that can operate at more than one voltage rating; we 21 didn't have that 10 years ago, you know? So we need to 22 start thinking more about these sorts of applications, 23 even if they're a little bit more expensive. It ties 24 back into the conversation we just had about the value 25 of different renewable energy resources providing system **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 services, in addition to generation. So if we think 2 about transmission in the same way, I think we start to 3 come to a point where the value proposition is more important than the short term cost of some of these 4 5 technologies. And whether or not you build a tower that 6 can accommodate a 500 KV circuit, or add a 500 KV 7 circuit at some later time, which is where I think you 8 were going, Mike, this idea of scalability, even, is a 9 really good idea, it's outside of the box from 10 traditional thinking, though, and the timelines we tend 11 to operate in.

12 COMMISSIONER FLORIO: I just wondered, Carl, I 13 know you've been doing a huge amount of work with WECC 14 on the environmental data task force. How similar is 15 that to what California is doing with the DRECP? Or are 16 they guite distinct?

17 MR. ZICHELLA: Well, I think it's very similar. 18 You know, we're not looking at generation zones, I think 19 the Western Governors Association is doing that. But 20 what we have been looking at at WECC is just spatial 21 information and on environmental and cultural risk for 22 transmission line siting, it's the first time it's ever 23 been done and the way that it's been done, but it's 24 lacking, really, in the way I think many of us have been 25 critical, it's pretty much again because of the **CALIFORNIA REPORTING, LLC** 

1 traditional silos that WECC has populated, the Western 2 Governors have been much more willing to look at joint 3 procurement where we would look basically backing into renewable energy zones, where in the DRECP where I think 4 5 is doing it properly, you're looking at the areas that 6 can be developed quickly, rationalizing a transmission 7 to those areas, you know, understanding what sort of 8 scale and capacity you're going to need, I think, you 9 know, as we mentioned earlier, the out-of-state 10 component of that needs refinement. But I think the 11 DRECP is a great model for really rational thinking 12 about this kind of infrastructure, and it is driving the 13 way other people look at it. You know, there are all 14 sorts of areas where people's walls sort of collide and 15 BLM actually has been participating, WECC too, in a 16 Solar Programmatic Environmental Impact Statement, a member of the Transmission Expansion Planning and Policy 17 18 Committee of WECC, while we're doing our plans for our 19 study cycle, we didn't include initially the BLM solar 20 zones as part of the study. And I said, "Are you nuts?" 21 I mean, here we have a major Federal effort, in 22 combination with the State of California and other 23 states, and we're not going to prioritize the study 24 request? Everyone agreed once it was raised that, you 25 know, that was stupid and we had to go back and say, **CALIFORNIA REPORTING, LLC** 

1 "Okay, we're going to prioritize these things, 2 especially given the timelines that we're under for the 3 programmatic..., " I only relate that in terms of conveying that, you know, we have to consistently think about 4 doing these things better and more coordinated, and 5 6 putting the pieces together at once, which is why NRDC has been advocating for a single transmission planning 7 8 process in California, so we don't have these 9 asynchronous things, despite people's very sincere 10 efforts to coordinate as well as possible. I think we're 11 victims of our processes and systems, as you pointed 12 out, Mike. And we can fix that if we want to, but it 13 does take a significant shift in the way we're thinking 14 and people having to give up a little bit of their 15 independence in fulfilling their missions. 16 CHAIRMAN WEISENMILLER: Carl, I should say, as we were walking through the transmission portfolios, and

17 18 that again was sort of Mike, myself, obviously Karen 19 Edson, also, and Mike Peevey, we sort of started with 20 the mention we really wanted to build DRECP into that, 21 you know. And having said that, I forgot exactly where 22 in the process of our struggling along, it was like, 23 well, what about the rest of the state? And what about 24 the rest of the west? And, you know, it was relatively 25 late and, as you know, we were struggling in terms of **CALIFORNIA REPORTING, LLC** 

1 trying to be more transparent. And so we took some 2 shorthand, you know, disturbed land, or whatever, 3 assumptions, but certainly going forward one of the hopes we would have is a more consistent environmental 4 evaluation, other than just in very good DRECP, you 5 6 know, less good elsewhere. I should obviously give a 7 lot of credit to Roger Johnson for really driving the 8 environmental part of that.

9 COMMISSIONER FLORIO: I mean, Roger pulled 10 together an enormous amount of information in literally 11 one week, and that was --

MR. ZICHELLA: I refer to him as the hardest working man in renewable energy, he's sort of the James Brown of renewable energy.

15 MR. WHITE: This is John White from CEERT. Т 16 wanted to follow-up on one of Mike's questions, was the 17 Federal EIS does have zones in other states, but 18 unfortunately those zones are far less developed with 19 respect to transmission than even our zones are, and so 20 I think that's where there's going to need to be some 21 further work on the BLM zones in the other states that 22 hopefully can sync up with some of these other 23 processes.

I also wanted to caution on the comment that my friend Carl just made, is that I think the promise of CALIFORNIA REPORTING, LLC

1 the DRECP is that we can have it be a model, but it is 2 not yet there because, at the moment, it looks to me 3 like the DRECP is headed for a lot more conservation areas and reserves, and now we also understand there are 4 5 military constraints to be managed. And we still have 6 not solved the problem that Mark Tholke said about, of 7 having the places that we are enthusiastically sending 8 people to be, in fact, places where business is viable 9 and that depends upon the availability of transmission. 10 And this gets to where there is a synch-up problem, 11 which was vividly illustrated in the dispute over the 12 West Mojave transmission that was made. And I think we 13 have to remember the lesson of Tehachapi was that we had 14 to build it for them to come, okay? And in the same 15 case, we have that same phenomenon in Imperial, where we 16 have -- and so the DRECP is headed to send people 17 towards environmentally preferred areas like Imperial 18 and, in theory, the West Mojave, but in the regulatory 19 process there is reluctance to advance those transmission projects ahead of so-called commercial 20 21 interests, okay? The commercial interest isn't there 22 because the zone hasn't been yet identified, or made 23 available. So this gets to be a nightmare for a 24 developer who wants to move into low conflict areas, but 25 who can't get the business done if the transmission **CALIFORNIA REPORTING, LLC** 

1 isn't there also, and so this d-siloing effect is more 2 than just a desire for order and uniformity, it's 3 critical if the DRECP is going to be more than an exercise in identifying more places for us not to be 4 5 able to go. So I think the promise of the DRECP as a 6 process is in your hands, and whether we can execute in terms of having both enough areas that are promising and 7 8 have transmission to match, will determine whether this 9 is an exercise in success, or whether it's something 10 else.

11 CHAIRMAN WEISENMILLER: One of the things I 12 really would like to hear from today from the 13 development community is the proverbial -- obviously, 14 the more acreage you put in -- you know, how much 15 acreage you need in the zone to get the acreage 16 developed. And obviously, the more acreage you need in 17 the zone, the more mitigation measures there are and the 18 more compact that is, or the higher the success rate 19 between, you know, what's been put in the zone and what 20 can actually be developed, you know, then the less the 21 mitigation is. But, again, that's a very central 22 tradeoff to DRECP is trying to understand that, and 23 certainly that's one of the things I'm hoping this panel 24 can help us understand some of those tradeoffs. 25 COMMISSIONER DOUGLAS: That's absolutely right,

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 and when we get to that panel, we'll put the question to 2 you again directly. So -- I think that's our cue to go 3 to lunch. Thank you all for working through the break. We'll start with Nancy and planning and the PUC 4 processes and go from there. We'll be back, if you 5 6 could, please come back for a 1:00 start and thank you very much. Let's go to lunch. 7 8 (Recess at 12:05 p.m.) 9 (Reconvene at 1:11 p.m.) 10 COMMISSIONER DOUGLAS: Okay, so we're continuing 11 with the infrastructure planning topic and we were going to start with Nancy and we need to get to Nancy as soon 12 13 as we can because she has a time constraint, as well. 14 However, oh, look at that, so Nancy, if you're ready, 15 you're on, otherwise I'll go to Stacey first. 16 MS. RYAN: You can go to Stacey. 17 COMMISSIONER DOUGLAS: All right. So at this 18 point, we're just kind of going around the table and 19 I'll just say, kind of high level, I'm not necessarily 20 asking every single person on the panel to respond in-21 depth to every single question we put in the agenda, 22 particularly as we go around the table, I'm sure people 23 will begin getting to the point where you can build off 24 of what other people are saying, or go into a focused, 25 hone in more on a certain area, or something like that. **CALIFORNIA REPORTING, LLC** 

But anyway, go ahead Stacey. You can, if you don't
 mind, share any thoughts you want to communicate with us
 on some of the infrastructure planning questions.

4 MS. CROWLEY: Certainly. Well, we look at a 5 couple things. I break them down into a couple 6 categories, the process, and certainly we're learning about the California processes in terms of 7 8 infrastructure planning, both in terms of the 9 procurement side, as well as the transmission side. So 10 that certainly has been helpful to understand that. We 11 certainly think -- we've been following the hearings on 12 the PEX (ph) and understanding how that works.

13 Nevada looks to California for many things, but 14 certainly our economies are very similar, we have 15 wildlife and environmental issues that are the same, and 16 certainly we have geothermal resources that are 17 considered attractive in the market that we are trying 18 to really understand how we can help aggregate those 19 geothermal resources and bring them to the market in 20 kind of a larger capacity since right now it's 20 to 30 21 megawatts at a time. And transmission will help that. 22 Some of Nevada's developers have been able to get 23 contracts in California, and that certainly helped. 24 CAISO has an interconnection in Las Vegas Valley, so 25 there's definitely relationships there.

**CALIFORNIA REPORTING, LLC** 

1 So, as I mentioned before, through some State 2 work, transmission corridors were developed really to 3 carry the massive transmission across -- not the genties and that kind of thing, but certainly we think that 4 5 those corridors, along with a couple of others, are 6 really the only ways out of the state or into the 7 Western Grid. There are advantages, I think, when we 8 talk to California, both developers, utilities, State, 9 with understanding the mutual benefits of developing 10 either shared resources, joint transmission projects, 11 etc., and our state is trying to understand them from an 12 economic standpoint, how do either Nevada transmission 13 or generation projects into California, or even 14 California resources such as the wind that we've talked about before, into Nevada stimulate the economy on both 15 sides -- jobs, tax base, all that kind of stuff. And 16 17 before the end of the year, we hope to have some numbers 18 around that, that we can show to our Governor and say, 19 "Governor, this is showing promise and, in that case, 20 we'd like to put some effort behind that work." And 21 that's what we're looking at now, is what effort do we 22 put behind the State, put behind transmission planning, 23 aggregation resources, shared resource discussion, and 24 so we have kind of a spreadsheet going of pros and cons, 25 and I'd love to share those with you when we get a **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 little bit more defined.

2 But, as was talked about this morning, Nevada 3 wants to avoid this spaghetti transmission issues that we're finding. We've got some constraints in the Las 4 5 Vegas area and many of our neighboring states are 6 looking at building transmission lines down through a 7 very congested area, it's around Lake Mead and that 8 area, and if we can look at it a little bit more 9 holistically, maybe long term, 2040, 2050, how can those 10 corridors be utilized in the most effective way possible 11 to open up that Western Grid, whether it's -- whatever 12 direction it happens to be.

13 So the process, if I can bring it back to DRECP, 14 that is sort of defined, your constraints, at a pretty 15 detailed level from what I can tell, is something that 16 we'd like to look at, especially where those corridors 17 are concerned. And I think I'll add one additional 18 point, is the water issues that we see in our Southern 19 Nevada areas, and how the discussion, which is larger 20 than Nevada can extend back and forth between California 21 and Nevada to understand how renewable energy, 22 transmission projects, and water issues can be 23 thoughtfully planned between the two states. 24 COMMISSIONER DOUGLAS: Thanks, Stacey. I mean, 25 we definitely recognize when there are projects proposed **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 close to the border, there's definitely no boundaries 2 for the species, and we have talked before about wanting 3 to work together and I think the DRECP process is going to be a really good way of kind of working with all of 4 5 the stakeholders here to get a handle on what we see as 6 the long term perspective in our desert region, and 7 obviously also thinking about other regions in the 8 state, and then how does that best make sense in light 9 of some of Nevada's corridors and some of the broader 10 perspective, as well. So thank you very much for that. 11 I'll -- I don't see anyone waving their name card in the 12 air, oh, John, I'm sorry. Oh, there you go. So go 13 ahead, Nancy.

14 MS. RYAN: Okay. For those on the phone, Nancy Ryan, CPUC. So I think I'll offer some more high level 15 16 comments. Commissioner Florio is here, he's the 17 assigned Commissioner for the LTTP proceeding and also 18 the designated Transmission Commissioner, and so at this 19 point he's actually way more knowledgeable in the 20 current state of affairs in these proceedings than I am, 21 so you can direct your questions and your barbs at Mike, 22 although I've been Saint Sebastian before, I can do that 23 if necessary.

24 So anyway, probably the most important thing 25 about the DRECP is the long term nature of this effort CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 and the direction to where, or perhaps not, the easy 2 ways to develop the resources, but at least the not so 3 hard ways of places to develop resources over this very long term planning horizon in a time period in which we 4 recognize in California that we have to move to 5 6 something, you know, 80 percent or more, of renewable 7 energy. So we're aggressively pursuing a 33 percent RPS 8 today, but the Governor has already indicated that he 9 sees no reason not to stop there and to blow past 10 towards '40, but '40 is a way station to '80 and beyond, 11 so it's very valuable to have these areas designated in 12 the desert. And I would hope, over time, we can expand 13 that effort and particularly as we anticipate California 14 and the West, generally, filling up over these few 15 decades and will be more and more important in the near term to designate areas, and a big theme that I really 16 17 like to stress in most settings when we think about the 18 long term out towards -- is the importance of not just 19 the things that we do today, the actions that we take 20 like the 33 percent RPS, or siting individual 21 transmission lines, and so on and so forth, but also the 22 things that we do that preserve and create options for 23 the long term, or the things that we don't do that 24 foreclose options for the long term. And I think that 25 this type of effort really fits squarely in the camp of **CALIFORNIA REPORTING, LLC** 

1 creating and preserving options.

2 COMMISSIONER DOUGLAS: Can we mute? 3 MS. RYAN: I'm so glad that wasn't me. It 4 actually makes me think about when I was sitting in this 5 hearing room one time and a phone started to ring, and I 6 thought, "What jerk left their phone on?" And then I 7 realized it was my phone, so I'm particularly 8 sympathetic.

9 Anyway, so I think I've made my point there. 10 And I'll agree with somebody who remarked -- I think there was some valuable discussion about transmission 11 12 before lunch and I know we've had conversations over the 13 years about the notion of designated transmission 14 corridors and, again, more than we need today and probably more than we think people will use in the 15 16 foreseeable future, which will lead into, I guess, my 17 second major point which, as an economist trained in the 18 discipline of industrial organization, I think a lot 19 about not just what it costs to do things, but what 20 prices are actually realized in the marketplace because 21 that determines the costs that consumers ultimately pay 22 in their power bills.

And models like we saw this morning -- and they
were great examples of models -- I mean the NREL model
and its scope, and the LBL model and its creativity and **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 kind of different perspective that it offered us, an 2 important thing about those models is that they are 3 models that kind of assume that markets are frictionless and that competition occurs. But it's choices that we 4 5 make in terms of the breadth of options that we consider 6 in solicitations, and that we envision or make it possible to have in our portfolios, that really 7 8 determine the price that's actually realized in the 9 contracts, the prices on the contracts that ultimately 10 come in front of the Public Utilities Commission -- and 11 that's for generation as well as for CPC and for 12 transmission.

13 And so an important dimension of preserving 14 those options over time is ensuring that we also 15 preserve competition within and between areas and 16 recognize that not every space in any of these areas is 17 likely to be developed; and, if it is, we're going to 18 pay a painfully high price to develop them. So I think 19 that the DRECP designations will be valuable for 20 potentially lowering the cost for individual projects 21 that are located there, but we continue to need 22 competition within that area enabled by transmission, 23 and competition between areas to ensure that the 24 potential savings to consumers are actually ultimately 25 realized.

## **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 So I think that's a factor that needs to -- we 2 have to be careful. I mean, I think it can be, well, 3 I'll just say that we need to continue to build that slack in because that slack is really valuable to 4 5 consumers, and it may mean that there's apparently 6 unnecessary effort by some developers whose projects don't get funded, but that's a necessary social -- in my 7 8 book, that's a necessary social cost to ensure that the 9 prices the consumers ultimately pay are as low as they 10 can be.

I think I understood the LBL report; again, it was a little challenging to wrap my head around it, but I think I understood that report to really say that there is a fair amount of latitude for substitution between regions and different resources at any give place that you are, sort of within any given portfolio configuration. And I think that was a useful message.

18 I think those are really the main points that I 19 wanted to make. I'll just close by saying a few things 20 about the more mundane issue of interagency 21 collaboration. I thought that Neil from the ISO 22 actually did a great job of laying out what the linkages 23 are today between the different planning exercises of 24 the PUC and the ISO, and how the DRECP feeds into them. 25 I think that his remarks elicited comments from some of **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 the participants here that ring a bell; it's funny, I 2 haven't really been involved in these issues very much 3 for the last year and a half and at first I thought, oh 4 my God, I don't know what's being -- I don't know 5 anything about this -- and then I came in and I thought, 6 "Well, these are the same discussions we had a year 7 ago." (Laughing) You know, there are new facts on the 8 ground, but there's a lot of the same tension. And I 9 think one of the fundamental issues is simply that the 10 shelf life of knowledge about the state of the biology, 11 or the state of the technology, the shelf life is pretty 12 short compared to the pendency of all the, you know, 13 processes of these various institutions, and that 14 there's this tension between, I think, all of us wanting to have the same set of facts, or that the same analysis 15 16 be used to inform each of these different processes, and 17 yet they unfold over time at different places in a way 18 that that's not really realistic.

19 One thing I'll note, and I'm hoping to get some 20 vigorous nods from Commissioner Florio, is that it is 21 the case that, even though information that is perceived 22 -- is, or is perceived -- as stale ultimately is used in 23 the processes that are at the end of the line at the 24 PUC, like the CPC in evaluations, or the evaluation of 25 contracts. The Commissioners aren't bound to only **CALIFORNIA REPORTING, LLC** 

1 consider that set of facts, they can and will consider 2 new information, even though it may not be explicitly 3 the basis for what's written into the decisions. So I 4 think there's more flexibility in the system than is 5 apparent from the kind of stringent processes that 6 actually occur on paper and over time.

So I will close with those remarks and would be happy to take your questions, or selectively direct them to my esteemed colleague.

10 COMMISSIONER DOUGLAS: Thank you, Nancy.
11 Questions?

12 CHAIRMAN WEISENMILLER: Actually, more of a 13 comment here. I thought Nancy's point on using 14 competitive forces was very important, you know, and 15 again, the short term/long term issues here, but I know 16 we are in this weird position in the short term where we 17 have tons and tons of projects in the ISO queue, a 18 number of things contracted, but the mythology 19 throughout the West seems to be, "Well, they really need 20 help getting to the 33 percent." And obviously, you 21 know, we're certainly open for business to do things 22 that benefit both regions, but certainly the dynamic 23 would be much much different if, in fact, the only way 24 we could get the 33 percent was by building someone 25 else's transmission line, be it Imperial Valley, be it **CALIFORNIA REPORTING, LLC** 

1 Wyoming, be in Nevada. And we don't need that, you 2 know, as a bottom line, and everyone has to be pretty 3 competitive and getting into the market, and having the portfolios large enough that those competitive forces 4 are in play is very important for California. And 5 6 again, certainly in the old utility paradigm you look at 7 stuff and say, "Well, what's the right reserve margin?" 8 But for competitive forces to be successful, you know, 9 without going through HHI analysis or something like 10 that, you've got to have enough competition to really be 11 able to manage prices. So as we look forward in 12 developing the portfolios, again, it can't be --13 MR. WHITE: I agree, except that there are 14 invisible thumbs on the scale that impede competition, 15 that are creatures of ourselves, and I would point to the fact that, despite all the promise that we've heard 16 17 about on Imperial County, and despite that this is a 18 preferred resource area in the DRECP and the PEIS, and 19 in fact is thought to have both excellent quality 20 resources, enormous economic development challenges, a 21 lot of poor people, a lot of degraded land, we haven't 22 build or bought anything from within the balancing 23 authority of IID, we've got some PV on the outskirts 24 that are causing some of these extraordinary joint 25 partnerships to be needed, and we're glad that they're **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 sort of coming together, not completely smoothly, 2 there's some bumps in the road, even this week, but it 3 is the case that the way those resources are characterized under our own processes such as resource 4 5 adequacy, they are effectively excluded economically and 6 from a regulatory standpoint. So the openness of 7 competition between regions needs to be thought of as 8 not just a function of excess market participants, but 9 also the removal of barriers and constraints that 10 artificially impede those resources from being built and 11 being delivered and made part of the system, and so it's 12 not a good outcome and we're now hearing that we're 33 13 percent and some of the utilities, "We're all done, we 14 don't need anymore," and here we have this area that was 15 thought to be crucial and valuable in the bread basket, and it's not happening. And so I agree with you about 16 17 the need for competition between and among regions, we 18 know that monopoly rents are going to be swapped 19 wherever anybody can find them; on the other hand, 20 Government has to be sensitive to its role in impeding 21 competition. 22 MS. WISLAND: I just wanted second Nancy's 23 points on maintaining competition and not overly 24 prescribing the system because none of this stuff is 25 going to happen unless there continues to be public **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 support for mitigating climate change and building 2 renewables as a way to mitigate climate change, and I 3 work for an organization that's very concerned about the 4 waning public support for paying for cleaner energy 5 systems, and so anything that we can do to keep the 6 prices down goes way beyond just building projects in 7 California, but actually just maintaining support for 8 the industry and this being part of our fight to lower 9 greenhouse gas emissions.

10 MR. WEBSTER: Yes, Mike Webster for LADWP. And 11 I was going to make this comment later, but I think it's 12 pertinent now, is that the zones can't be exclusionary 13 because, as smart as everyone is in this room, and 14 everyone who is working on renewables, we are going to 15 get it wrong, and 20 years from now. And so we need to 16 make sure that the areas that are identified in the 17 DRECP don't focus all the attention only on those areas, 18 and if you're outside that area, you're not going to get 19 your project built because I think the entrepreneurial 20 spirit of our developers are much quicker, much more 21 creative, and they need to have the opportunity to find 22 those creative areas that they can continue to build. 23 And that's how we're going to keep competition. It's a 24 guidance document, let's make sure it's not exclusionary 25 so that our developers can't really go out and get that **CALIFORNIA REPORTING, LLC** 

1 least cost project built.

2 COMMISSIONER DOUGLAS: Arthur.

3 MR. HAUBENSTOCK: I was taken, Nancy, with your description of the economic value of slack in the 4 system, and I'm familiar with national studies that show 5 6 the economic benefits that come with transmission and, 7 anecdotally with California and the tremendous expense 8 that the lines to and from the Pacific Northwest were at 9 in the '70s, and how those ended up being a tremendous 10 benefit to the California system, although at the time 11 they were largely decried. So I'm just wondering 12 whether you're familiar with any analyses specific to 13 California and have any sense of the extent to which 14 building transmission that is larger than what we have 15 currently anticipated really would create more of a 16 benefit than its actual cost.

17 MS. RYAN: I'm not familiar with those studies. 18 I'm going to agree with you on theoretical grounds, that 19 I wouldn't be surprised if there was a case to be made 20 -- an economic case to be made -- that over-building 21 transmission yields sufficient benefits in terms of 22 putting downward pressure on project costs, that it 23 might actually pay off. But I haven't seen that 24 empirically demonstrated, but I could believe that 25 somebody could get a result like that.

**CALIFORNIA REPORTING, LLC** 

MR. HAUBENSTOCK: There are some Brattle Group
 studies and others that I can -- it's done on a national
 basis as opposed to looking at the California system.

4 CHAIRMAN WEISENMILLER: Jus on competition, just 5 so we don't get too confused, I would note that 6 everything I've heard on the existing RFOs that the bid 7 to ask ratios are like 10-20:1, which is certainly 8 indicative of very competitive markets.

9 COMMISSIONER DOUGLAS: Okay, great. I don't see 10 any other cards, so -- oh, go ahead, Ed.

11 I just put one up, yeah. MR DEMEO: Just to 12 follow-up on Arthur's point of a minute ago, I will 13 relate something that probably most of you know, and I 14 apologize if you do already know it, but an interesting 15 thing happened in 2003, there was a Northeast, very 16 large blackout that occurred, it affected I don't know 17 how many millions of people and a bunch of states, and 18 billions and billions of dollars of loss as a result of 19 it. It turns out there was one area back there in that 20 region that was an island and it stayed up during that 21 whole blackout, and it was the area served by American 22 Electric Power with their 765 KV backbone system that 23 they had installed in the '60s in order to service the 24 nuclear plants, or large coal plants that were going in 25 at the time. So what they got, in addition to what they **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 built it for, is they got a huge reliability benefit in 2 that location. That was worth I don't know how much, 3 you know, but it shows the unexpected value that can 4 come from having a robust transmission system and, you know, we don't see that kind of thing valued enough, I 5 6 don't think.

7 COMMISSIONER DOUGLAS: Thank you. Other 8 comments on this -- okay, good. So let's move now off 9 of the agency planning processes unless, I don't know, 10 Commissioner Florio, if you want to add anything on the 11 PUC, LTTP, or anything else?

12 COMMISSIONER FLORIO: We're struggling again 13 with the issue of how to put together the portfolios to 14 provide to the ISO for the future round of TPP, but 15 we're struggling with it a heck of a lot earlier than we 16 did last year, and there's an ambitious plan and there's 17 a fallback plan, and we're not sure which one we're 18 going to be able to act on, but I don't think it will 19 take until May to get a final result next year, and 20 that's a good thing.

21 Our immediate focus, and we have hearings 22 starting August 7th, is on local reliability needs in 23 light of the once-through cooling requirements, and 24 that's the first thing that we'll take up, but we've got 25 a lot of issues on the plate and certainly welcome the **CALIFORNIA REPORTING, LLC** 

1 participation of all the parties in helping us grapple
2 with some really tough issues there.

3 COMMISSIONER DOUGLAS: All right, thank you. Go 4 ahead.

5 CHAIRMAN WEISENMILLER: I was just going to note 6 that I think, certainly, one thing that's on the agenda 7 of all three of our agencies is coming up with the post-8 or 2013 and beyond issues for Southern California 9 dealing with the realities of San Onofre. And that's 10 got to be factored into the OTC decisions and every 11 other decision we're making this year.

12 COMMISSIONER FLORIO: The ISO is doing some 13 technical work on that right now that will probably be 14 done around the end of the year and will feed into our 15 proceeding next year to try to get a better handle on what it really means to have a future without San 16 17 Onofre, which, you know, we don't know if or when that's 18 going to happen, but we know someday it's going to 19 happen, it's not going to run forever. And so we've 20 probably waited too long to start that process, but it's 21 certainly going on in earnest now.

And another thing that may be worth saying,
because I learned through sidebar conversation that some
folks don't realize -- I realize this -- is that, you
know, the Renewable Portfolio Standard is a portfolio **CALIFORNIA REPORTING, LLC** 

1 standard, and while least cost is an important factor, 2 the portfolio diversity issues that were brought out 3 this morning are very apparent to me, I don't expect 4 every type of resource to cost the same. And you know, while I compare things, I tend to compare within the 5 6 same technology rather than across technologies because there are these complimentary aspects that are extremely 7 8 important. So, you know, I don't expect wind, PV and 9 solar thermal and biomass to all cost the same, and 10 sometimes you don't take the cheapest thing because it's 11 not what you need to have an optimal portfolio. So I am 12 Dr. No on the PUC sometimes in terms of, you know, 13 voting against some things that I believe are too high-14 priced, but that doesn't mean that I don't recognize 15 this diversity value. So, you know, it's not just a 16 race to the bottom.

17 We were talking on Monday about energy 18 efficiency and I pointed out that I have a bag full of 19 burned out compact fluorescents at home that are 20 evidence of what a race to the bottom can get you, so 21 quality, complimentarity, and all of these things are 22 very important and certainly is not lost on me. 23 COMMISSIONER DOUGLAS: Well, thank you. And 24 we're partnering very well with the PUC on our LAD

25 lighting standard, which I hope will help us with that,

**CALIFORNIA REPORTING, LLC** 

1 as well. Carl, go ahead.

2 MR. ZICHELLA: Great observations. One of the 3 things I just want to touch upon; we talk about reducing the cost of all of this, there is a cost attendant to 4 5 being inefficient in the way that we approach the 6 planning and, again, I said earlier, the siloing that we 7 have. If every balancing authority had to do all of 8 their own reserves, all their own balancing, all of 9 their own storage, and looked at each of their parts of 10 the system in isolation to the others, everything is 11 going to be more expensive -- for everyone. And it will 12 make renewables look a lot more expensive than 13 renewables really should look.

14 We have a lot of duplication of infrastructure. We'll be building stuff that we don't necessarily need 15 16 if we're not doing it collaboratively to meet joint 17 needs. And the reserve margins, in and of themselves, 18 can have huge benefits -- excuse me, reserve supplies --19 not having to have duplicative reserves -- for air 20 pollution in the State of California, if we're going to 21 go with conventional resources, or if we're going to go 22 with other means, storage or other means, we should be 23 doing it strategically. 24 If everybody is building storage, storage is 25 going to -- it's good for the storage companies, but

**CALIFORNIA REPORTING, LLC**
1 it's not necessarily good for the ratepayers, it's not 2 necessarily good for the system because we may not be 3 putting storage in the right places to get the maximum 4 benefit out of it.

5 So now, I just want to encourage this cross-6 pollination that we've all been talking so much about, 7 and we really need to be more methodical about how we go 8 about it because we're missing -- or we stand a chance 9 of missing -- real cost-saving opportunities, and these 10 are real. WECC studied the Western interconnection and 11 determined that, if we were to consolidate balancing area authorities across the west, the savings west wide 12 13 would be between \$450 million and \$600 million a year. 14 Well, California has five balancing area authorities and 15 I surmise that, without having the benefit of a similar 16 study, there are some pretty good cost savings there in 17 terms of operational benefits. You know, California ISO 18 is the Cadillac of how to operate a big system in the 19 west, and if we're able to do better and make more 20 congruent the systems that we have in our state, with 21 neighboring states, there's a huge benefit here to 22 ratepayers. It's not free to do it, but the benefits 23 accrue each and every year after you do it, so getting 24 over the capital cost, it's a lot like getting 25 renewables in the system, at first -- high capital **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 costs, zero fuel costs. So, you know, it's how you're 2 going to hedge your bets and how you're going to look at 3 it over time, it seems to me that there's a lot of low-4 hanging fruit here that we can take advantage of if 5 we're willing to do it.

6 COMMISSIONER DOUGLAS: Thanks, Carl. So let's 7 go on to Aaron now and address some of the same planning 8 concepts and questions.

9 MR. JOHNSON: Okay, Aaron Johnson with PG&E in 10 our Wholesale Procurement Department. So what I was 11 actually hoping to do is, I think perhaps stopping here 12 to talk about the planning process that we go through, 13 the LTTP, I think most folks are fairly familiar with 14 that in this room, so rather than detailing that, what I 15 was hoping to do is answer some of these questions 16 through basically talking about the way we've been 17 thinking about and approaching the DRECP.

18 So the first observation I would make about it 19 is I'm glad the conversation is moving to the long term 20 because, when the effort started, and I was one of the 21 people going to some of the first stakeholder meetings, 22 you know the thought was how is this going to help us 23 meet, you know, 20 percent by 2013, even 33 percent by 24 2020? "This is going to be much harder; we need 25 renewables tomorrow." We're out of that mode now, in **CALIFORNIA REPORTING, LLC** 

1 large part thanks to the credit of many people in this 2 room for either succeeding with their projects, or 3 agencies pulling through and getting projects permitted, so it's a very good story. But where it's led us to now 4 is we are looking much longer term and what we've been 5 6 saying in our RFOs and to counter-parties that they come 7 in to talk to us, is that we're looking to buy towards 8 the end of the decade, and that's really when the need 9 is, so we've got the compliance periods on 33 percent, 10 we're pretty good in the near term, in the medium term 11 we're really looking longer term now, that last 12 compliance period, 2017 to 2020.

This has changed very much the dynamic, I think, around procuring renewables, much for the better because it was a very challenging environment for the last few years and now we're able to be much more selective and to look at projects much more thoroughly than we did in the past.

19 So, you know, you may hear the IOUs are done, 20 we're not done, we're not anywhere near done, but we're 21 done in the near term, and so we're now looking much 22 longer, out a little bit further at projects. As a 23 sidebar, I think one of the issues when you start really 24 looking at need in California is going to be the issue 25 of re-contracting because what you're going to see on CALIFORNIA REPORTING, LLC

1 all three IOU portfolios, I don't want to speak for my 2 sister utilities, but you know, we look at all the 3 portfolios, is we've got a lot of existing resources that are going to be expiring, and in some cases those 4 5 existing resources look like they may be more expensive 6 than new resources, which is sort of counter-intuitive. 7 And so the question is going to be, "What do we want to 8 do with that dilemma?" So that's another one of the 9 challenges when we look at what could the DRECP provide 10 in the long term?

11 So what is the work in the DRECP providing? 12 Well, we do a fairly rudimentary -- I wouldn't call it 13 rudimentary -- I'm denigrating my colleagues' work, but 14 we do a look at the environmental impacts of projects, and it's really a pass/fail screen. So when we do an 15 16 RFO, we don't necessarily develop an environmental score 17 for a project, but we do look at projects and say, "You 18 know what? That's one that has enough issues that we 19 don't want to go there," so we're going to kick it out 20 of the process. Not a lot of projects did that happen 21 to, most are able to get through that screen. And what 22 the folks that do that at PG&E are saying is that all of 23 the work that started to come forward with the mapping 24 and stuff in the DRECP is really providing a lot more 25 information to be able to do that a lot more

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

effectively. So, even though we don't have the plan in
 place yet, the work that has gone on is really improving
 the quality of our ability to look at projects.

4 Ultimately, you know, when the DRECP started a 5 couple of years ago, PG&E was pretty active in the 6 development space for a variety of reasons, principally 7 our need. We are no longer seriously looking at 8 renewables development, so we are finishing up our PV 9 program and we hope to complete that in the next couple 10 of years, but we're not actively looking certainly in 11 the south like we were at the time, we had a 750 MW 12 solar thermal project we were looking at doing down there, so we're now more of an interested observer than 13 14 as much of an active participant, as an active 15 developer. But we like the idea that something like the 16 DRECP in the long term can ultimately just reduce the 17 risk around projects. If developers have a better sense 18 of where they should go, ultimately, you know, our goal 19 is to not have to sign up so many projects to get some 20 to succeed, we'd like to be able to have a better sense 21 of what the good projects are and the projects are that 22 are going to be clean environmentally in order to get 23 permitted. So, to the extent that that process creates 24 certainty around the development that does take place 25 down there, that's a huge win from our perspective.

### **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 So I did just want to finish on this idea of 2 markets because we were sort of talking about it and I 3 thought I would wait to jump in here, but I think -- I'm still struggling with -- and we struggle with this 4 internally with all of our renewables procurement when 5 6 we participate in processes like the LTTP, the DRECP, 7 all these planning efforts -- is we are still -- we have 8 adopted a procurement structure in California that is 9 entirely based on competitive solicitations, and I 10 haven't seen somebody figure out a way to really connect 11 a planning process with a full market process. And, you 12 know, they're helpful, it's good, maybe it will get 13 better projects there, but we can do the best DRECP in 14 the world, and if suddenly somebody discovers a ton of 15 geothermal up in Northern California, we may end up 16 doing a ton up there and almost nothing will get built 17 in the Mojave. So, I'm sure for some folks, they would 18 prefer it would go that way.

But that's the challenge that we face on the markets issue and, you know, I think there certainly are questions to be raised and we're not particularly interested in being entirely transparent on what we factor in, into what we take into account in terms of when we look at projects, but we provide a general sense of that and, at the end of the day, I'm struggling with

# **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

how we're going to connect that planning process with those competitive processes, and I don't have an answer, but I think it's something we need to think about in terms of that planning effort and having that manifest itself in projects that ultimately come forward.

6 COMMISSIONER DOUGLAS: Thank you. That's very 7 thoughtful and helpful and an important question that I 8 think we've all been thinking about.

9 CHAIRMAN WEISENMILLER: A couple questions that 10 I have for you is how does PG&E assess the overall 11 portfolio of renewables putting together in terms of any 12 attributes, or also obviously PG&E is developing some 13 fairly sophisticated groups for risk management on its 14 procurement after things blew up, and so the question is 15 what type of analysis you're doing for this part of your 16 portfolio.

17 MR. JOHNSON: So I'll start with the second 18 question, so in terms of the risk assessment of our 19 projects, it's pretty extensive, you know, we do monthly 20 calls with every developer who has a PPA with us to 21 track all their particular milestones, we have call 22 scripts we run through with them that we've built up, we 23 have a construction monitoring team and, once the 24 projects start construction, they're out on site once a 25 month walking through on the projects. We also do some **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 shadow due diligence just in the public record, going 2 around and looking and seeing what we're hearing about 3 what's going on with projects.

So we feel like we've gotten a pretty good handle on where projects are succeeding and where they're failing; financing can be the hardest part for us to get an insight into, but, you know, generally we have, we think, pretty good frank dialogue with the developers there.

10 CHAIRMAN WEISENMILLER: I guess part of what I 11 was trying to understand is, if you're looking at your 12 portfolio saying, "Okay, if we had more geothermal and 13 less PV, what does that mean in terms of...?

14 MR. JOHNSON: Right, right, so the first question was sort of -- okay, so one of the things that 15 16 I think I would candidly admit, and when I arrived in 17 the Procurement Department four years ago at PG&E, we 18 were buying pretty much most good renewable projects 19 that we could agree, if we could come to terms and 20 conditions on somebody and the price we could live with, 21 we were signing contracts. We did a lot of bilateral, 22 we did some solicitations, solicitations weren't fast 23 enough, so we were doing a lot of bilateral, you know, 24 we have a lot more projects and a lot less need than we 25 did then, and frankly, I think a little of this is in **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 hindsight, but what I would say is the deficit was so 2 big for renewables in terms of what we needed, and we 3 were really planning for 33 percent, we were never just planning for 20 percent, was that we were just sort of 4 5 filling up a hole and it didn't matter what we filled it 6 up with, we just knew we needed to fill it up. And then, we're now getting to the point where we're 7 8 becoming much more sophisticated and concerned about 9 like, does it make sense now that we're getting closer 10 to these goals, how would you optimize the portfolio? 11 You know, how much geothermal would you put in? How 12 much PV should you have? We don't have a target that 13 says, you know, "Here's what we think is the optimal 14 answer."

15

#### CHAIRMAN WEISENMILLER: Right.

16 MR. JOHNSON: And so we really do base it on, 17 you know, we have these different factors that we weigh 18 in, you know, about things like what's the capacity 19 worth? Where is it located in the state? How does that 20 have an impact? Is it going to be affected if it's down 21 south, if we buy all our renewables down south, or do we 22 actually have enough transfer capacity to get RA credit 23 for that, to actually move energy? So we're looking at 24 all of those kinds of factors in now to optimize, we're 25 looking at issues like running models to look at over-**CALIFORNIA REPORTING, LLC** 

1 gen from solar in the middle of the day, that's a big 2 concern now, you know, we've signed up 5,000 MW of solar 3 on a 20,000 MW peak system, plus customer solar on top of that. So you know, we're beginning to build models 4 and sort of look at that, but it doesn't necessarily 5 6 lead to a definitive answer and so, you know, my 7 perception, how I would describe it is we've got sort of 8 a range of outcomes that we can see as possible, and 9 we're sort of moving within that, but that's sort of 10 shifting over time as we add new resources. But we are 11 trying to be a lot more sophisticated about looking at 12 fit concerns, not just lowest market value. 13 CHAIRMAN WEISENMILLER: Yeah, and I think, 14 obviously in the financial world, people try to different types of risk assessment, you know, we've all 15 16 put portfolio theory into different indices, and it 17 seems like a part of the question I'm just sort of 18 struggling, trying to figure out if there's any 19 analogues here as we look at renewable portfolios in 20 terms of, again, I'm not even sure we know at this point 21 how to think about the right characteristics for a 22 portfolio. 23 MR. JOHNSON: Did you mean in terms of like, you 24 know, catastrophic failure of PV or -- I mean, I'm 25 trying to think of like a financial analogy, I mean,

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

it's not -- I wouldn't say it's terribly sophisticated,
 but there is really just a diversified portfolio.

3 You know, we've tried not to use the same counterparties, we've tried not to necessarily use the 4 5 same technology, we have mixed things, I mean, the 6 elephant in the room is PV right now, right? That's the 7 challenge is, on a pure cost basis, it's beating the 8 pants off everything. And so what do you do? Does that 9 mean we're going to fill up the entire rest of our 10 portfolio with PV? I don't think that's the answer, but 11 right now the way that we look at resource selection, it 12 wins. So you've probably got to find another way to re-13 look at that issue of least cost, best fit, unless 14 you're comfortable with that outcome.

15 MR. WEBSTER: Mike Webster, L.A. And we started 16 an Integrated Resource Planning process that occurs 17 annually now, so we started that three years ago, and 18 the reason we do it annually is so that we can assess 19 the market conditions. So we see all of these RFP 20 responses, we can look at that, and then build that into 21 our planning process. And it really has to be an annual 22 process. And so the reason I bring that up is, one, I 23 like the idea that Andrew brought up of integrate -- you 24 know, connecting local jurisdictions, IRPs, with an 25 overall planning process because we see the RFPs, we are **CALIFORNIA REPORTING, LLC** 

1 responding, and then collectively coming up with an 2 overall plan. But to refer to what you were suggesting 3 is how does an RCDCP [sic], how does that -- how can that be responsive enough to recognize those changes? 4 5 And so maybe this needs to be a regular planning 6 process, as well, that, like I said, we're not smart 7 enough to lock it in forever, but if we start to move to 8 a geothermal strategy, or a concentrating solar strategy, or a solar thermal strategy, that it moves 9 10 with the industry on a regular basis, and to allow that 11 flexibility in your planning so that it's -- it's 12 obvious it's not going to be every year, but maybe it's 13 every few years, or every five years, to go back in and 14 take a look based on IRP high level planning, and then 15 roll that in.

16 COMMISSIONER DOUGLAS: Yeah, thanks for that 17 suggestion. You know, we've thought a lot about the 18 adaptive management, which is a term usually applied to 19 species, but in this case there is so much that is not 20 known about how the electricity system will unfold 21 between now and 2040, let alone the interim steps along 22 the way, and so some ways of dealing with that in the 23 DRECP have been to look for areas that could accommodate 24 multiple technologies, for example. And in that way 25 providing for room for more competition, and another **CALIFORNIA REPORTING, LLC** 

1 way, as you say, is not prohibiting development outside 2 of the zones, not being too restrictive, but really just 3 trying to shine a spotlight and some streamlining on 4 areas that really appear to make a lot of sense based on 5 the process. I think those are really helpful 6 suggestions.

7 Let me see, we've got a couple more cards up, 8 and then what I was going to suggest we do is go through 9 all of the utilities and let them all speak, and then we 10 can ask questions and direct them. So if that's all 11 right, so let's go to Mike next.

MR. WEBSTER: Okay, so when we started our 12 13 renewables planning process, we actually set up a list 14 of criteria, or policy principles that guided our 15 direction; we talked about geographic diversity. We 16 also established a policy of technological diversity not 17 only within types of wind, but between wind and solar 18 and types of solar. Then what we did is, within the 19 geographic diversity, we established the idea of cluster 20 zones, so for example, in a certain area that we're 21 going to develop, if we could get the projects as close 22 together as possible so that we could practically O&M 23 those projects because our business model, being a 24 vertically integrated utility, is to own and operate 25 projects. So we wanted to cluster them as close

**CALIFORNIA REPORTING, LLC** 

1 together within that principal geographic diversity.

2 And then we wanted to make the maximum use of 3 existing infrastructure and, really, the two pieces of 4 infrastructure is any property that we had, could we maximize the use of that property, and an example would 5 6 be our Pine Tree Wind Farm, we built a project, but we 7 also had a property that we could build a solar farm on, 8 so we just started construction of that solar farm. We 9 had the DC station at Adelanto, and we had property next 10 to it, and so we just built the largest municipal-owned 11 solar PV project in the country and that was 12 commissioned about three weeks ago. I know it's a 13 shameless plug, but we're very very proud of it and we 14 used federal funding to get that done, and we helped 15 California use the QECBs that were allocated to them 16 based on that project and the Pine Tree project, and we 17 hired a lot of new labor to give them work force 18 experience and maybe get them into craft jobs. But the 19 idea behind that thought was to maximize all of our 20 property.

21 Now, transmission was also very important. This
22 is about the repurposing of transmission, so we built
23 transmission in the Pacific Northwest when it made sense
24 to take coal, and we had these seasonal exchanges, you
25 know, when they were short during certain times of the
CALIFORNIA REPORTING, LLC

1 year, and we had coal and nuclear, and we could ship it 2 up north, they were long during certain times of the 3 year and they could ship it south, well, that's changed. 4 And so we could repurpose this transmission that our 5 forefathers built 20, 25, 30 years ago, and so we were 6 able to build 600 megawatts of wind up there and that 7 was one way to repurpose the transmission.

8 We then looked at our transmission out of the 9 Intermountain Power Project and, by making some very 10 very limited investments, we were able to upgrade the 11 southern transmission system to DC and upgrade that so 12 we could build another 300 megawatts of wind in the Utah 13 area and use that transmission.

14 And we talked a little bit about, then, the last 15 principle is really looking to the value to our system, 16 so I won't talk about that anymore. So we built Pacific 17 Northwest, we built Utah, and then we built some of the 18 projects near Mojave, and then local projects were 19 important with our Solar Incentive Program and the Feed-20 in Tariff Program. But as we looked towards the future, 21 the Desert Southwest is critically important to us, 22 repurpose the Navajo Transmission System as we start to 23 exit coal and make that transmission available, we can 24 repurpose that for potentially wind and solar and 25 geothermal resources.

## CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 We also have guite a footprint in the Boulder 2 City area with a long commitment to Hoover, back from 3 the very earliest days when we commissioned that 4 project, so that makes sense, and we have the Mojave Generating Station site, well, what are we going to do 5 6 with that? There's a beautiful piece of transmission that goes there, so we want to repurpose that for 7 8 renewables, as well. And then, if you think about new 9 transmission, is we are building transmission to the 10 Barren Ridge Area, so we could expand the Mojave 11 footprint, but also look beyond Mojave into the Owens 12 Valley Area, where we've got a couple of ideas, 1) there 13 is obviously some existing land, quite a bit of existing 14 land for some tremendous solar, but also we're doing a 15 test case right now on the dry lake bed, and we actually 16 install solar and have it stick to the ground during the 17 high wind events; that's not an easy question to answer 18 and we are in the process of testing that.

19 And then lastly, we are trying to build a
20 relationship with Imperial and we have some foundations
21 in place that we hope can improve for this relationship
22 to build geothermal amongst municipal utilities that are
23 SCPPA members, to get that built, participating in
24 transmission projects that they have planned, and even
25 building some day, we hope, more transmission into the
CALIFORNIA REPORTING, LLC

1 Imperial area. And then who knows what's next?

2 But we look to use these principles as we think 3 about our future and, so, what we'd like to do is make sure the DRECP is really looking at our integrated 4 5 resource plan and addressing those zones where we're 6 already planning to move forward, so that they're fully incorporated into the plan. And it's not just about the 7 8 renewables, but it's also about the transmission that 9 goes with it. That has to be facilitated, as well. 10 COMMISSIONER DOUGLAS: Thank you. Very helpful. 11 Juan Carlos. 12 MR. SANDOVAL: Yeah. In terms of IID, how we 13 have approached, you know, to accomplish this 20 14 percent, or RPS. IID recently contracted some 10 15 megawatts of geothermal from some of the new geothermal 16 plant that it was recently installed in IID, combined 17 also with another PPA, a Power Purchase Agreement, with 18 biowaste -- an existing biowaste plant, a 50 megawatt 19 plant in IID service area. 20 Also, IID contracted and recently, well, 21 completed this solar power plant in IID lands, a 23 22 megawatt plant that is also going to help us. We 23 already have a second phase of this, another 23

 $24\,$  megawatts of solar coming. So that is going to give us

25 pretty much about 20 percent of our goals, you know, we

# **CALIFORNIA REPORTING, LLC**

1 have been actively pursuing these contracts. But on the 2 other hand, you know, we have been working with LADWP 3 and SCPPA in trying to develop the thermal power plants 4 in lands that we have, and in the proximity of the 5 Salton Sea. So it has been a continuous effort.

6 Obviously, there is almost 3,000 megawatts of 7 geothermal, more than IID could ever use, you know, and 8 we have been not stagnant in the area of interconnection 9 planning. We have already almost completed the 10 development activities for the 200 megawatt plant that 11 we have, our IID Transmission Expansion Plan. We are 12 ready to go out to bid on this next week. So we are 13 already doing all the work, all this transmission 14 siting, environmental, it is almost done for all those projects, minimum impacts on the environment, only one 15 mile of new right of way, so we have been working very 16 17 actively in that area.

18 So, again, on the other hand, we also have been 19 working on the permitting of a 500 KV line from very 20 close to the Salton Sea to mid-way to the Devers area, 21 so again, we have been investing time and effort, you 22 know, in trying to get all these projects, you know, 23 delivered. But, again, we're getting to the point of 24 finding out what is going to be the next step, which is 25 going to be the construction of those projects.

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

COMMISSIONER DOUGLAS: Okay, Katie.

1

2 MS. SLOAN: Hello, Katie Sloan, Southern 3 California Edison. We're in a similar situation, as Aaron mentioned, with PG&E. We've been procuring to 33 4 5 percent and, at the moment, in our RPS Procurement Plan, 6 we stated that we are in the near term long and actually 7 entering into sales and we're going to be seeing a need 8 in around 2017, or the third compliance period. So 9 we've had quite a bit of aggressive procurement in the 10 last few years and what we've seen from that is that 11 there still continues to be an issue with permitting and 12 sitings, so to the extent that the DRECP effort can lead 13 to streamlined permitting and siting, that will lead to 14 environmentally responsible development in a timely 15 fashion, we see that that would help because, even 16 though we've procured to that amount, not all those 17 projects are actually online today. Also, to the extent 18 that the DRECP can help regulatory assurances reduce 19 litigation, we see that all of this really leads to 20 certainty on how this impacts the planning process is 21 that we can look and we can say, "Okay, the people that 22 are in this zone that have been determined by the DRECP, 23 we know that they have a more likelihood of coming on-24 line." So we can see that actually playing into our 25 procurement strategies and, also, that leads directly **CALIFORNIA REPORTING, LLC** 

into the Long Term Procurement Plan, the transmission
 planning process.

3 You know, one thing that I don't think has been mentioned today was that there's been an effort at the 4 5 CPUC in the RPS proceeding to look at the way net short 6 is calculated in kind of all three areas, and the CPUC 7 actually came out with a proposal yesterday; I haven't 8 looked at it in detail, but they were looking at, okay, 9 we're looking at net short in all these various areas, 10 how should we be calculating and is there a way to 11 calculate it similarly across areas? And they actually 12 got into the issues of project viability; we're looking 13 at it one way in transmission planning and another way 14 in the LTTP, and to the extent that DRECP does increase 15 certainty, that would help in all those various areas 16 and be a way that DRECP could actually, you know, could 17 get into these planning processes. I think for the 18 DRECP to be able to be useful, something that V. John 19 mentioned earlier, was that we needed to take all the 20 good biological work that's been done and really 21 interlay the procurement and the transmission, and we 22 need to see where that will all overlay, and we need to 23 just not focus on the biological aspect. And we also 24 need to include fuel source data, everything to say 25 where these areas that are going to be the most **CALIFORNIA REPORTING, LLC** 

1 effective, obviously, and that's probably something that 2 everyone knows, but I think it's worth repeating that we 3 want something useful to come out of this.

4 We mentioned earlier that there's a WECC-wide 5 transmission planning process and I think that's 6 something you mentioned, that the more focus on 7 California and DRECP, but I think it's also worthwhile 8 to maybe inform the WECC what you're doing because that 9 could lead to some regional benefits. So we'd like to 10 see that. And overall, we're very supportive of this 11 process and, to the extent that it can lead to actual 12 permitting that is shortened, that would be really 13 useful.

14 I think another thing, just stepping back, we're 15 making great strides towards 30 percent and looking at 16 40 percent farther, and we really need to consider the 17 cost of the programs to date. We haven't seen the full 18 impact of the 20 percent, nor the 33 percent, and we 19 need to not just look at the cost of it, but also the 20 integration costs. I know in our Tehachapi area, we've 21 seen congestion prices basically triple from 2010 to 22 2011, and the congestion, there were six percent of the 23 hours in Tehachapi, there was congestion in 2010, and 24 it's risen to 20 percent by 2011. So we need to look at 25 the integration costs and I just want to lay that kind **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

of boundary out there, that even though it's feasible,
 we need to have a balanced approach.

3 COMMISSIONER DOUGLAS: So I said we'd get 4 through everybody and then we'd ask questions, but I 5 just wanted to make sure that you address, and maybe 6 we'll go back to Juan Carlos, when you raise integration 7 costs, what are the things that you think about? I 8 mean, do you think about things the way Mike was 9 describing of procuring in some way a balanced portfolio 10 that helps you reduce those integration costs? What are 11 some of the factors you look at? And I'll ask the same 12 thing to make sure everyone addresses that.

13 MS. SLOAN: Yeah, we're actually doing an 14 internal study right now to include integration costs in our portfolio going forward so that we can -- so we're 15 16 basically working out that analysis, but getting to the 17 question of looking at a balanced portfolio. For 18 Southern California Edison, we've been kind of blessed 19 with a lot of geothermal resources, so just a few years 20 ago we had 60 percent of our renewable portfolio was 21 geothermal, it's down to 42 percent now that we're 22 bringing on more solar and wind. But we've been in a 23 pretty good position, I think, as that geothermal slice 24 starts to get smaller and smaller, we're going to be 25 doing more analysis as to what we should have as a **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 balanced portfolio.

2 COMMISSIONER DOUGLAS: All right, thank you.
3 Jan.

4 MR. STRACK: So I actually have a farm in 5 Illinois --

6 COMMISSIONER DOUGLAS: Do you have a mic? 7 MR. STRACK: -- where it's green from horizon to 8 horizon, so I came to California as a little, kind of a 9 shock at first, but I've grown to really love the desert 10 and I like the wide open vistas, and I like the pockets 11 of vibrant light that pop up here and there, so I'm 12 really happy about the DRECP effort, personally. My 13 company thinks there's a lot of promise there, too, that 14 there's an opportunity to reconcile our energy needs 15 with the need to conserve our natural resources.

16 So just as that sort of overlay, I agree with 17 what Katie and Aaron said, actually, on a lot of this 18 procurement activity. On a contract basis, we're fully 19 resourced pretty much out through the year 2020. Now, 20 obviously there's contract failures built in there, and 21 I think this is an area where DRECP is going to be 22 helpful and, as Aaron said, there's a lot of contract 23 certainty that gets put into the process with this kind 24 of a mechanism, and I think that's going to really help 25 us move forward to our renewable goals.

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 One of the things I think DRECP does, at least 2 in terms of the RESAs, the Renewable Energy Study Areas that have been identified, I think we're going to find 3 it's going to tend to start -- and it already has to a 4 5 large extent -- but I think it will help concentrate the 6 renewable generation in somewhat smaller pockets. Now, I know people are a little concerned about the diversity 7 8 and all that, and I think that's a legitimate concern, 9 although the ISO has sort of indicated it's a manageable 10 issue and, if I think we open our eyes and look broader 11 across the whole WECC, I think those diversity issues 12 start going away really quickly because the wind in 13 Wyoming is going to blow at a different time than the 14 wind in the Tehachapi's.

It was going to concentrate, I think, generation 15 16 along some of the existing transmission corridors, which 17 in itself is an inherent good thing. If you look at the 18 RESAs, almost all of them, with perhaps the exception of 19 the Owens Valley, but even there, it's along existing 20 transmission corridors. And I think that's important 21 because we can take advantage of some of the existing 22 capability of the grid, which we need to understand is 23 not static because, as we add these renewables, you're 24 displacing a lot of fossil generation. Not all of that 25 displacement takes place in California, a lot of it is **CALIFORNIA REPORTING, LLC** 

1 going to take place outside of California. You're
2 actually going to change the pattern of power flows on
3 the existing grid. I think there's going to be more
4 room available to bring these renewables on the existing
5 grid. So that's a good thing just in terms of
6 efficiency and minimizing adverse environmental impacts.

7 The other thing is that, when we get into the 8 new stuff, because inevitably there's going to be 9 locations where we need new transmission, and by 10 concentrating renewables in small areas, I think we get some economies of scale with this new transmission, and 11 12 the Transmission Technical Group has kind of got into some of those issues, identified where and when and how 13 14 much new transmission we're going to have to add. But I 15 think that helps to be minimized when it's not spread out all over the world, your gen-ties tend to be 16 17 shorter, so I think that's going to be another benefit 18 of the DRECP.

19 And then I would just add that there was some 20 comment about "build it, they will come." Now, I know 21 there's a lot of people that think that's a really good 22 idea, I guess I'm a little -- I guess I'm not a big fan 23 of "build it, they will come," because I think there's a 24 lot of natural concern, understandable concern, by 25 regulators. You don't want to build something and then **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 find out that they didn't come. These projects are
2 large, they're environmentally disruptive, so we need to
3 make sure we make the right decision. So I think what's
4 important is that the commercial end of the business,
5 the generation end of the business, in a large measure
6 has to drive where and when we build these large
7 facilities.

8 And then, lastly, I wanted to just throw out a 9 little suggestion about where we might take the DRECP as 10 sort of an enhancement, if you will. And this is in the 11 area of transmission siting, and what might make sense 12 here is to think about -- and this is going to require 13 some additional work because we definitely haven't got 14 there yet on the transmission analysis side. But if we 15 could actually get down to the point where we can 16 identify at least on the bulk part of the grid, specific 17 routes where, "Gee, this looks like a pretty logical 18 place to add new transmission, and it's pretty likely 19 we're going to need it in this area," we could build 20 that into the Programmatic EIR/EIS proceedings. Now 21 you've got the purpose and need established upfront, and 22 I'm not saying it's going to be easy to do it upfront, 23 but once it is established upfront, now it makes it a 24 lot easier subsequently, when we come in with a specific 25 project, which will then of course have to be reviewed **CALIFORNIA REPORTING, LLC** 

1 in terms of the exact tower locations, and the heights, 2 and the conductor size, and the construction impacts, so 3 you still have to go through all that, but at least you've got some upfront certainty on the purpose and 4 5 need part of that for the route, just for the route 6 part. So I think it is something we ought to think about, it might advance the ball a little bit further in 7 8 terms of actually making new transmission when you need 9 it a little more practical.

10 COMMISSIONER DOUGLAS: Great, thank you. And 11 I'll ask just the same question. When, just talking 12 about procurement for a minute and the same challenges 13 of dealing with 33 percent, when you look beyond 33 14 percent, what sorts of things do you think about in 15 terms of reducing integration costs, or making the 16 integration challenge and the operational challenges 17 more manageable?

18 MR. STRACK: Well, I think in large measure, you 19 know, we're following what the ISO and the PUC are doing 20 in these, there's the Flexible Capacity Procurement 21 Proceeding, I think, that started. I think that's where 22 our focus is going to be, but if you look at our own 23 portfolio, we're already adding, or we're seeing 24 actually Commission approval to add some flexible 25 generating capacity. Seeing that the once-through **CALIFORNIA REPORTING, LLC** 

1 cooling units it going to retire and we're going to lose
2 a lot of that flexibility, so you know, we're trying to
3 get ahead of that ball. I guess I wouldn't comment
4 beyond that.

5 COMMISSIONER DOUGLAS: All right, other 6 questions?

7 CHAIRMAN WEISENMILLER: A couple questions, one 8 is just I guess back on the, well, if you go to "they 9 will come," what's been your experience so far in 10 Sunrise?

11 MR. STRACK: With the -- oh, well, I hope this is not a poster child for "build it, they will not 12 13 come," but you've got to remember on Sunrise that the 14 majority, the vast majority of the benefits that the 15 Commission relied on when they improved that line 16 actually were not renewable, most of the economic 17 benefits came through reliability. And that was the 18 basis upon which the line was built, and as we see today 19 with both SONGS units down, you know, it was -- we got 20 lucky, if you will. So I think that's the important 21 thing to keep in mind with Sunrise. I'm not sure how 22 well that really fits into sort of this longer term 23 DRECP horizon. 24 CHAIRMAN WEISENMILLER: Okay, and then the other

25 question, obviously for all of you, is in terms of,

**CALIFORNIA REPORTING, LLC** 

1 again, how much thinking have you done on what the 2 optimal portfolio mix is for renewables? Obviously, we 3 have to do some of that in the DRECP context, so I'm 4 trying to figure out if there's anything we can tap into 5 in terms of thinking.

6 MR. STRACK: I suppose I'm less concerned about sort of optimizing a portfolio. I think the commercial 7 8 activities are going to actually, in effect, end up --9 would tend to optimize your portfolio. I agree with 10 Aaron, I think initially we sign anything we can get; 11 now, we signed up some stuff that, in the end, it just 12 didn't cut it technology-wise. But I think now that 13 we've kind of filled the portfolio, I think now there's 14 a greater focus on the economics and the cost of this 15 stuff, which I think makes sense, and I think that's 16 largely driven by commercial activity out there. So, I 17 suppose personally I'm not as concerned that we need to 18 spend a huge effort sort of on a planning basis 19 optimizing portfolios. I think the commercial realities 20 will sort all that stuff out.

21 CHAIRMAN WEISENMILLER: Yeah, but again, in
22 terms of the current mix of PV versus everything else, I
23 mean, are you giving any thinking to how much PV is
24 enough, or too much?

25 MR. STRACK: I don't have a comment about that, CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 no, sorry.

2 MR. WEBSTER: When the grid operators scream, 3 you've gone too far.

4 MS. SLOAN: I would just say that we would agree 5 with San Diego, that we're going to be looking to the 6 market, we aren't necessarily optimizing for a certain 7 percentage of PV or wind. But we'll just have to look 8 and see what happens as we go forward if there's 9 operating conditions that are something that we can't 10 deal with, then maybe we'll look at that more in the 11 future.

12 MR. JOHNSON: I would say on that issue, one of 13 the things that's helpful to keep in mind is we're not 14 optimizing a renewables portfolio, we're optimizing an 15 entire generation portfolio, so frankly maybe it makes sense to just go ahead and sign up all that PV, but then 16 17 we're going to have to do some more storage, or 18 something else that fits with it better and when you 19 pencil it out that's cheaper than doing geothermal, not 20 to pick on any technology or something, but it may just 21 work out that way better than somehow optimizing or 22 minimizing integration costs.

23 And the other factor on integration is, if we 24 really want to look at that issue constructively, we 25 have to move beyond where we are currently in the CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 solicitation, which is we are forbidden from factoring 2 in integration costs in the valuation of our projects. 3 And there's nothing nefarious about that, I think Commission staff just didn't know how to do it, so they 4 5 said, rather than let you make up something, let's put 6 that issue off, but we've put it off a few cycles now 7 and we need to get it in there because right now we 8 don't have a license basically to figure out, you know, 9 let's really start looking at one technology versus 10 another. 11 CHAIRMAN WEISENMILLER: Okay, but basically all 12 your contracts go to the Risk Management Committee, 13 although it sounds like, again, just sort of a classic 14 risk management assessment at that stage for the -- in 15 other words, the portfolio. 16 MR. JOHNSON: I don't feel like I answered your 17 question fully earlier in terms of a Risk Management

18 Committee. Can you give me -- what is the function that 19 you are --

20 CHAIRMAN WEISENMILLER: I was talking about
21 PG&E, the guy down the hall was running a Risk
22 Management Group and that was -- obviously you were in
23 bankruptcy at that point, so there was a lot of
24 appreciation of the risk of procurement and a lot of
25 sensitivity in terms of how to evaluate that and run
CALIFORNIA REPORTING, LLC

1 procurement contracts through that sort of screen. I'm 2 just trying to understand if that's, you know, how that 3 factors into the tradeoff between -- if at all -- again, 4 it might be simply let's look at the credit worthiness 5 of the entity, you know.

6 MR. JOHNSON: I think those are much more the 7 traditional -- those are the econometrics, I mean, the 8 fact that we do have a Risk Policy Committee and they do 9 approve all the contracts, the fact that we're signing 10 contracts will hopefully solve the problem, which is why 11 we have the Risk Policy Committee in the first place, is 12 that we wouldn't try to do it all out of a spot market. 13 But you know, generally it's more looking at things like 14 credit and those kinds of factors.

15 MR. WEBSTER: Yeah, and in my wholesale days, we did do the efficient portfolio theory in risk management 16 17 and tried to pick that bright point, but that's -- the 18 wholesale market is incredibly liquid and it allowed you 19 to do that; the renewables market is not liquid. So we 20 really can't apply that theory to renewables, and I 21 think you're hearing that all the way across the board, 22 is sort of, "Well, it's lumpy and we've got to look at 23 transmission and all these other factors," so we try to 24 have a little geothermal, a little wind, a little solar, 25 that's the best that we can do right now. Now, if the **CALIFORNIA REPORTING, LLC** 

renewables market ultimately becomes extremely liquid,
 which I don't think it will because it's so project
 dependent, then you could start to move into those other
 portfolio theories. That's my view.

5 MR. KENNA: Yeah, I was just -- and I think 6 (inaudible) appreciate the point, recognizing that in 7 the DRECP, that we're planning out to 2040 and thinking 8 about the presentations we had this morning about what 9 happens over time as penetration increases, does that 10 change any of the comments we've heard?

11 MR. WEBSTER: From L.A.'s perspective, we do 12 think about that because, as we start to get more and more penetration of solar PV, you start to ask the 13 14 question, is what will ancillary services actually cost in the future. And if you have a view that those 15 16 ancillary service costs are going to go up for 17 regulation, for generation following, then you're going 18 to put more value on technologies that actually provide 19 that service, so anything that is a solar thermal type 20 system, you put more value on that. And so we do think 21 about that, and so we do see the question is how do we 22 define what those costs are so we can pinpoint it, and 23 we just aren't good enough today, so all we can say is, 24 "You know what? We think we need about this much solar 25 thermal in our portfolio in three to four years to make **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

up for that." And I hope someday we have a better
 market, and I know we're going to talk about markets
 because that will really help us do that analysis. I
 don't know if that was helpful or not, but....

5 MR. KENNA: Yeah, I think so. The microphone --6 I'm sorry, I was just trying to suggest that over time 7 the equation might change on this, although what I'm 8 hearing, you say is yes?

9 MR. JOHNSON: Well, yes, it will. I mean, one 10 example I would give you is right now we pay --11 basically in our contracts, we pay a time of day -- time 12 of delivery factor for projects, and for solar it's 13 generally above one, around average, you know, they get 14 certain times of day, certain seasons, they get really 15 high payments, but it averages out to about 1.2 times 16 whatever they bid in price, we end up paying them on 17 average because of the solar. And we're internally 18 doing a study right now to look at, with all the solar 19 that's on our portfolio, maybe it doesn't make sense 20 incrementally to pay solar more for the times that it 21 delivers power because we're going to be long in those 22 times. But it takes a lot of modeling, a lot of 23 resources to sort of figure out the answers to these 24 questions and, you know, the real challenge is there's 25 so many uncertainties and so many assumptions you make **CALIFORNIA REPORTING, LLC** 

1 when you run these that, you know, you start tweaking 2 those a little bit and you get really different 3 outcomes, so it makes it hard to do really concrete planning with that kind of -- you want to do this, you 4 5 want this information, and you want the intelligence, 6 you want to try and understand, but you end up, as all 7 my colleagues are kind of saying, we end up kind of 8 going back to the market and trying to just fit those 9 things together and make it work.

10 MR. KENNA: One follow-up question. Is any of 11 the difference that I'm hearing reflective of -- the 12 presentation we heard this morning, I think, was very 13 much at the macro level thinking about large systems. Is 14 any of this reflective of the difference in perspective 15 at the balancing utility level?

16 MR. WEBSTER: There's a couple balancing 17 utilities here. It really is consistent with the 18 thinking that we go through because we are trying to 19 look at that value, and how we did that is that we 20 looked at every hour over the last five years, and the 21 value and the cost to our system, and then modeled that 22 against different types of renewables technology, and so 23 we did it at that level so we could make those 24 decisions, say that we would pay this much more for 25 solar PV, or we'd pay this much more for another **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 technology. So we probably didn't do quite as 2 sophisticated an analysis, but we did do it based on 3 actual data that we had to come up with those 4 conclusions.

5 MR. KENNA: Thank you. This was really helpful 6 to me and probably these folks knew all that stuff 7 already, but I didn't.

8 MR. SANDOVAL: Yeah, just back to -- IID is a 9 small utility, balancing authority, we follow more the 10 traditional integrated resource planning, you know, we 11 go through the model and analyze the type of resources 12 that we are going to insert, you know, that's why we 13 require a little bit of baseloading or geothermal, 14 biomass, you know, we are trying to be careful in our 15 own peaking, like solar, so again, we follow those 16 traditional models.

17 COMJMISSIONER DOUGLAS: Okay, thank you. So18 we've got Mark, John, Arthur, Carl. Go ahead.

MR. ROTHLEDER: Mark Rothleder, California ISO.
I've been doing the studies for the renewable

21 integration, at least the in the California ISO

22 footprint, for a couple years now, and we've compared

23 different portfolios of renewables and you don't

24 actually see a large in absolute terms differentiation

25 between how much additional flexibility need when you

**CALIFORNIA REPORTING, LLC**
1 compare the scenarios to each other, but you do see a 2 general need for more flexibility when you integrate 3 more renewable resources. What you do see is when you 4 need that flexibility, it kind of shifts around, 5 depending on which portfolio you're looking at.

6 I think part of our concern, more recent concern, is that there may be a masked over-generation 7 8 issue and especially in the higher solar case, where we 9 are seeing large amounts of export out of the system, 10 which we haven't traditionally seen in our footprint. 11 And the question is, will we really see the ability to 12 turn down resources in the rest of the West to 13 accommodate that sell-off? And it's not just an off-14 peak situation, it's during peak situations, traditional peak situations, during the day situations. So when we 15 16 go and talk to the other balancing authority areas, 17 they're all kind of saying the same thing, that, "Well, 18 we're not going to be able to absorb it at that time, 19 we're in over-generation too."

20 So I think we do have an over-generation issue 21 that is potentially being masked that does lead itself 22 to say, "Does storage play a role shifting that peak," 23 or shifting when you can have this over-generation 24 issue.

25

So in terms of costs and the market, I think the CALIFORNIA REPORTING, LLC 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 ISO is trying to position itself with new products and 2 allocation of those products in such a way that it does 3 send signals to both resources that can provide the 4 services, but also sends signals to the resources that 5 are maybe exacerbating the need for those services, so 6 that they can incorporate those costs going forward and 7 incorporate those market costs. At the same time, we're 8 not suggesting that the resources that can -- renewable 9 resources that can actually help solve the problem, they 10 should also be compensated for solving those problems, 11 and we're not just one-sided, saying it has to be a 12 thermal resource, we're looking at all resources should 13 be able to help participate to the extent they 14 exacerbate it, they should be allocated to those costs. And I think that will help send some signals back that 15 16 you're looking for. 17 COMMISSIONER DOUGLAS: Thank you. 18 MR. ROTHLEDER: Thanks. 19 COMMISSIONER DOUGLAS: Go ahead, Laura. 20 MS. WISLAND: A clarifying question. When you 21 were talking about the potential over-gen during peak 22 time, so are you thinking about a 33 percent scenario? 23 Or what world is this? 24 MR. ROTHLEDER: Yeah, I'm talking, yeah, I 25 haven't gone beyond 2020 yet, my mind is still stuck in **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 2020, 33 percent, but in the high solar cases, you can 2 get into situations where we see large amounts of 3 export, even during daytime periods, not just off-peak areas where you traditionally see a large amount of wind 4 basically pushing the balancing issue. So we do believe 5 6 that there may be challenges, even during -- I shouldn't say "peak," but during daytime periods where we will be 7 8 turning resources down to minimum loads, trying to shut 9 down as much capacity internal to California, and then 10 potentially a few hours later need that capacity right 11 back to meet the load when the sun starts to come down, 12 so it's a very different pattern than we see today. 13 COMMISSIONER DOUGLAS: John. 14 MR. WHITE: Thank you. As I listen to this very very constructive and helpful conversation, I have a 15 16 couple thoughts, one is that our siloing problem 17 extends, it seems, to our friends in the utilities 18 sector where the RPS procurement team has a pretty 19 narrow focus, you know, it's kilowatt hours and price. 20 But now we're hearing the ISO saying we have to worry 21 about integration costs that we're going to put on after 22 the fact on the generators that have been brought to the 23 table through this solicitation process. At the same 24 time, we have a resource adequacy process that is

25 overdue for a tune-up and a change from an annual game

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 of musical chairs where everybody waits and sees how 2 they do, but what we're hearing from the fossil people, 3 as well as from the regulators, we need a multi-year resource adequacy mechanism, and we need linkages 4 between both to the long term procurement, which has to 5 6 do with what kind of gas resource we need, and I'd like to suggest -- and I find it hard to believe that the 7 8 utilities are prohibited, particularly when there are 9 close calls among resources, from thinking about things 10 other than price. And I think if we need to make it 11 more explicit, perhaps a policy that we could begin 12 envisioning is that, when buying new resources, we 13 procure for greenhouse gas, renewables, and resource 14 adequacy all at the same time, and get a look at what the resource mix is through multiple lenses, instead of 15 16 simply the lens of "am I filling in my hole in the RPS?" 17 Because I think it's clearly not satisfactory to hit a 18 project with integration costs at the end of this 19 process; it seems to me it belongs more in the 20 procurement process. And I understand it's got to be 21 probably qualitative and informal and the fact, Aaron, 22 that you said we're probably going to rethink, or relook 23 at the time of day rate, that I've heard Mark Goldberg 24 say the same thing, and so that means that even within 25 the existing siloed process, it's evolving. But I do **CALIFORNIA REPORTING, LLC** 

1 think, as we look to try to be more efficient and more 2 unified, I mean, the one theme about all of this, I 3 think, is a lesson of the wildlife work that we've been doing in the DRECP, and some people heard me say this 4 5 before, is that connectivity matters in almost 6 everything, you know, it matters for the species, but it 7 also matters for the agencies and for the internal 8 processes of the utilities themselves, and I don't want 9 to reopen the RPS quite yet, I think it's maybe time to 10 let it sit for a little while, although it may be that 11 there will be an appetite at some point to consider 12 things, but maybe one way to be able to go further up 13 the mountain of renewable procurement is to have the 14 renewables we buy do more than just be green. If we are 15 buying renewables that can also help us meet these other 16 targets, and displace other things that we would 17 otherwise have to be buying, by the attributes that they 18 have, then we might have a more cost-effective renewable 19 program, we would begin to maybe address some of our 20 other problems that the system planners have, 21 particularly acute now as we look at Southern California 22 in the light of the loss of San Onofre. I'd also like 23 to say that flexibility on the system is not needed just 24 for renewables, you know, compared to other places, we 25 have a remarkably inflexible system because, you know, **CALIFORNIA REPORTING, LLC** 

1 at PJM they have a traditional of a market and people 2 depending on the market for their prices, whereas here, 3 everybody wants to be "must take," you know, everybody 4 in California wants to be "must take," nobody wants to 5 be waiting and uncertain and not be sure that they're 6 going to bid in, and as a result the system isn't very 7 flexible, except in ways that we can enhance it.

8 And lastly, I think if we're going to look for 9 the future beyond 2020, and planning for beyond 33, then 10 we have to be conscious of what decisions we might make 11 today that would foreclose those options in the future, 12 such as buying more gas than we might otherwise be able 13 to manage if we get creative. So I think that's the 14 other reason to think about these things holistically, 15 is that we want to not have to have things so separated 16 that we end up having to, you know, mitigate a problem 17 on a secondary basis that we might have solved by 18 looking at it more directly on the front end. And, 19 again, I think some of this is a function of our 20 success, right, there's nobody else in the Continental 21 United States that is this far along with this level of 22 penetration, so we are learning from what we're finding, 23 and I think we have to be prepared to make some 24 adjustments in the way we do things going forward, both 25 from a planning standpoint, but also from a procurement **CALIFORNIA REPORTING, LLC** 

1 standpoint.

2 COMMISSIONER DOUGLAS: Thanks, John. Go ahead. 3 COMMISSIONER FLORIO: You make really good 4 points and, you know, I think we all try to take that 5 holistic view, but it's hard once you see the whole 6 gambit of what's out there, your head kind of explodes 7 and that's --

8 MR. WHITE: Imagine trying to follow your9 proceedings from outside.

10 COMMISSIONER FLORIO: Yeah. It's not a whole 11 lot better inside. But you know, I think this issue of the net peak moving from the kind of 4:00 p.m. to maybe 12 13 6:00 p.m., over time, is a really profound change that 14 is something that bears a lot of hard thinking about 15 because we've -- I mean, we've built our system, we've conceived of what we do for years along this, well, the 16 17 hot summer afternoon is the thing you think about, and 18 build for, and plan for, and if that starts to shift --19 and I think there's a good chance it will -- you know, 20 that raises a whole set of issues.

I mean, one of the things that's occurred to me in the resource adequacy context is, you know, for decades we've talked about peak load plus 15 percent, 20 percent, pick your number, and with the system as it's evolving that may not be the constraint anymore; we may CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 have plenty of power available on peak, but it's going 2 to be these flexibility products that Mark is looking at 3 and, you know, meeting the ramp from one hour to the 4 next may be the constraint and that changes the way 5 we've thought about this industry for a hundred years 6 and it's really significant and I think it's why it's such hard and difficult work, because we don't even have 7 8 the tools yet, or we're making the tools as we're doing the analysis to figure this out. But it is a measure of 9 10 our success in some respects.

11 COMMISSIONER DOUGLAS: So we had a couple people 12 wanting to speak on this point, so John, Carl and Thomas 13 sort of waved right on this point, and Arthur is also 14 patiently waiting with the card up. So go ahead.

15 MR. WEISGALL: Just a very brief comment to make 16 your life even more difficult, Commissioner Florio, I 17 would augment. I think John identified three targets in 18 terms of solving for renewables/RPS, greenhouse gases, 19 resource adequacy, and I would add reliability. And I 20 think if you have the IOUs solving for all four, I think 21 they get out of these silos and I think the "P" in RPS 22 then stands more for "Portfolio" than for "Price," it's 23 that simple.

24 MR. HAUBENSTOCK: Very well said and -- Arthur
25 Haubenstock, BrightSource Energy -- there's an

**CALIFORNIA REPORTING, LLC** 

1 interesting confluence between the range of time that 2 we're talking about for the DRECP and the length of the 3 contracts that you folks are signing, you know, for the infrastructure that we're building for the next 20 4 5 years. And so, when we talk about what the market is 6 bringing to you and what the economic signals are of 7 today, we have to ask ourselves whether those signals 8 are backwards looking or whether they're forward 9 looking, and whether they're considering the kinds of 10 questions that Commissioner Florio was just talking 11 about where you're having a very significant change in 12 the nature of our infrastructure, very different than 13 the last 100 years. And are the resources that we're 14 buying today providing as optimal a portfolio as it might be? And there's certainly a great deal of benefit 15 16 in diversifying after you've made sure that you've 17 actually reached your immediate goal of compliance. You 18 know, first you need to comply, completely understand 19 that, and then you have to think about, okay, well, if 20 you're not really quite sure what the answers are, you 21 have to make sure you've diversified the answers. But 22 we're starting to get a lot of information about what is 23 necessary to optimize, both in terms of the economics 24 and in terms of emissions and in terms of reliability. 25 You know, NREL came out with a study in November **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

of 2011 that showed that, with CSP with storage, you can actually enhance your ability to have more PV online because you can start to address some of the shifting, these questions, you can start to provide the functions that, for example, flexing ramp that the FBISO (ph) is proposing can provide, but you can do it from a renewable energy resource.

8 So unless we're trying to solve for the four 9 items that Jonathan Weisgall just identified, the 10 concern is that the resources that we're buying today 11 are going to be answering the wrong questions, and so 12 that goes to the DRECP planning, as well. You know, as 13 we're planning today for the next 20 years, have we 14 given ourselves enough latitude to solve those questions 15 in a way that we're going to be happy with? And I think 16 that Andrew Mills' study that he talked about earlier, 17 the study that NREL has done, the information that is 18 coming out of academia and the national labs, should be 19 providing us with a great guidepost to figuring out how 20 to get from where we are today to where we need to be 20 21 years from now.

22 COMMISSIONER DOUGLAS: Thanks. Okay, so we'll23 go Carl and then Tom and then Ed.

24 MR. ZICHELLA: Yeah, and I would -- building on 25 both Michael and Arthur's comments, I mean, we also have CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 a pool of experience now to build upon, too, which I'd 2 like to talk about in just a second. But the grid of 3 the future isn't going to be the grid we have today. There's so many things changing right now, this is the 4 5 first time in maybe many decades that the electricity 6 industry is confronting changes of this rapidity and 7 scale, both in terms of how we plan, whether it's Order 8 1000, whether it's the DRECP, whether it's whatever the 9 WECC and TEPPC are doing, and there's innovation in 10 planning, there's innovation in technology, there's 11 innovation in business models, it's all happening in 12 real time, it's what makes looking forward so exciting 13 right now -- and a little bit risky, but you have to 14 adjust; you just don't make one 40-year forecast, you have to come back in a couple years and say, "Were we 15 right?" It's like with greenhouse gas emissions, were 16 17 the models right? Well, yeah, they were. But now we 18 have two decades, or three decades of actual experience 19 on which to look back and say, "The models say we'd be 20 here and we're here. Guess what? We've got a problem." 21 And it's proving itself out. Well, for us it's not a 22 problem, it is the benefit of the experience that we're 23 gaining. The performance and the equipment is getting 24 better, the resources we're trying to integrate are not 25 as hard to integrate as they used to be. Wind

**CALIFORNIA REPORTING, LLC** 

1 generators can now provide reactive power and they 2 couldn't a few years ago and that makes them a lot 3 easier to integrate into the system.

4 You know, it reminds me of the old statement about the Department of Defense, you know, the old war 5 6 horses of the Department of Defense were always gearing 7 up to fight the last war instead of the war that was 8 coming. We have the ability to look forward now and try 9 to align ourselves where things are going. We'll have 10 better information about how the grid operates, which 11 will make it easier to control. There's a \$60 million 12 synchrophasor project going on right now in the Western 13 United States, you know, it's not done yet, but it's 14 well along, it's a little behind schedule, but it's happening. We are going to have more information in 15 16 real time about what's going on in the grid. That's a 17 good thing, it's going to enhance reliability, as 18 Jonathan Weisgall was talking about, and it's also going 19 to help us integrate renewables.

20 Just operational improvements to take a one-time 21 upgrade, at least initially on software, training, and 22 equipment to do sub-hourly scheduling by part of the 23 grid in California and elsewhere that isn't part of ISO 24 for those who are not doing it, which I don't know how 25 everyone in the public sector is operating their systems CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 right now, but the idea of just doing basic improvements 2 that make integration cheaper and easier. This isn't 3 rocket science, we know it works, we've seen it work 4 elsewhere, it's just something that's coming along.

5 Improving situational awareness and transparency 6 between balancing area authorities, crucial for 7 renewable integration, going to make it cheaper, it can 8 help us prevent blackouts like we had last year. These 9 are all things that are in progress right now, new 10 market opportunities like the Energy and Balance Market that Western Public Utilities Commissioners are 11 12 considering right now.

13 New technology for the grid, you know, we talked 14 about more efficient conductors, that's all here now and 15 we need economies of scale to get some of those things 16 in the mainstream. Super conductors probably aren't 17 going to happen unless we build a project like Tres 18 Amigas to really get a large enough scale happening that 19 the costs will come down more, but we're seeing more 20 proposals to underground transmission lines right here 21 in California that we weren't seeing a couple years ago. 22 McKinsey and others have forecasted dramatic 23 price drops for energy storage, both for regulation 24 services, but also load following, and they also have 25 projected grid parity for solar, despite everything **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 that's happening in that space, by 2020. So, you know, 2 a lot of things are occurring here that are going to 3 make our challenges -- I won't say less difficult, we're going to still have to stretch to do many of these 4 things -- but we can't think about the system as it was 5 6 even five or 10 years ago, it's different than it was 7 then, it's going to be a lot different over the coming 8 decades and, you know, for people that have been in the 9 electricity industry for a long time, this is really a 10 revolutionary period, I think, nothing like it since the 11 wave of nuclear plants came in in the '80s.

12 COMMISSIONER DOUGLAS: Tom.

13 MR. STARRS: Thank you. Tom Starrs from Sun 14 Commissioner Florio, I wanted to get back to Power. your point about peak shifting, just to note that, you 15 know, this may be hypothetical here, but it's very real, 16 17 actually, in Germany and you're probably well aware of 18 this, but I'll just note for the rest of the folks in 19 the room that, you know, Germany has actually dealt 20 quite well with the technical integration of very high 21 penetration of renewables, but they have what I'll call 22 an economic integration challenge, right? And in 23 particular, you know, there are now periods of the day 24 and certain times of the year when they're seeing a 25 majority of the total load being served by intermittent **CALIFORNIA REPORTING, LLC** 

1 renewables, by wind and solar, in particular. And one 2 result is that the market prices for power have dropped 3 down to zero in some instances. And, you know, that's 4 not a very pretty picture for the incumbent utilities 5 with baseload coal and, at least until recently, nuclear 6 facilities that we're having to deliver power into that 7 kind of market environment. So it is hypothetical here, 8 and I think we saw some indication from Andrew's study, 9 for example, that it does have very real impacts, but 10 we're seeing it actually in other places around the 11 world already. 12 COMMISSIONER DOUGLAS: Thank you. Ed, did you 13 still have something? 14 MR. DEMEO: I was going to, but now I have an even different question, actually. Yeah, the question 15 16 that keeps running through my mind as I listen to all of 17 this is, and it's probably a dumb question, but why 18 doesn't California operate as a single system? So many 19 of these problems would be --20 COMMISSIONER FLORIO: All messy (ph). 21 MR. DEMEO: You will? (Laughing) Okay. 22 Anyway, just looking at it from 30,000 feet, you say, 23 you know, "Why don't we do this? There's a whole lot of 24 things that would be easier." So -- I mean, it's the

25 story of the electric utility industry in the country,

## **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

really, it is. But somehow we've got to get a little
 bit beyond all that.

3 COMMISSIONER DOUGLAS: All right, so you all have done me a big favor because I let us get behind on 4 5 the agenda, but you have talked about really two panel 6 topics in one, which is great, you've talked about 7 integration and you've talked about cost. So I want to 8 thank you for that. I want to note that, you know, just 9 kind of going back to John's comments for a minute, I am 10 really kind of intrigued by -- and I kind of expected to 11 see some of this difference in perspective at the table 12 that talking to some of the procurement folks at the 13 utilities -- wow, if we could mute the WebEx, it would 14 be great -- talking about some of the procurement folks 15 at the utilities, you know, I expected and anticipated 16 hearing about the very strong focus on meeting the 17 regulatory requirement of procuring renewable energy and 18 having to look very very very hard to get enough 19 contracts that you thought would hold up, and therefore 20 having to sign a lot of contracts, and that's a very 21 different mentality, it's sort of a regulatory 22 compliance and "there's a certain amount of this that 23 I've got to get, and we're going to get it," and one 24 thing that I've been thinking for some time and that 25 John articulated, maybe in a different way, is that **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 that's one thing at 33 percent, and that probably gets 2 hard at the upper end of 33 percent, and when you're 3 talking about 40 percent or you're talking about some of the higher amount of renewables that we heard from the 4 NREL study today, or that we're thinking about in the 5 6 DRECP, as Commissioner Florio said, it leads us to a 7 completely different way of thinking about how the 8 system works and, you know, there is -- I really 9 understand the value and outlook that some of the 10 utilities have expressed around, "Well, we'd like to 11 solve that through market mechanisms and not figuring 12 out ourselves," and I hear you because it's a hard thing 13 to figure out yourselves, but maybe the issue of solving 14 for multiple problems through the process, as opposed to 15 solving for the one problem, and then letting people 16 come in with proposals and seeing how they fit is 17 something that might help towards that.

18 In any case, my selfish motive for bringing you 19 all together has been to understand how, with all of 20 these dynamics and all of these factors, what does that 21 mean for us in terms of what we should try to do in the 22 DRECP. I'm going to let you think about that because 23 we're definitely going to have a round on markets and a 24 round on -- tell me what else you think -- but I want to 25 get back to that question and some of you have given us **CALIFORNIA REPORTING, LLC** 

1 a lot of input, and some of you might think of more.

2 But let's now turn to the developers, and I'm 3 going to ask you to combine, just as we have been doing, the questions around cost -- and project cost, system 4 cost, planning -- what do you think about when you're 5 6 trying to bring a project to market? You're trying to 7 choose a site; how does the DRECP affect that? How 8 might it affect cost? So that sort of thing. And let's 9 just go to Arthur and we'll just work our way around. 10 MR. HAUBENSTOCK: Karen, I've got to leave in

11 about a half an hour, so --

12 COMMISSIONER DOUGLAS: I do, and I definitely 13 don't want you to leave before giving some -- why don't 14 you go ahead?

15 MR. HAASE: So, yeah, maybe I'll -- and I won't take long. Scott Haase from NREL. I appreciate this. 16 17 Just sitting here listening, you talk about stove piping 18 and it just makes my head spin around, so I want to 19 stress that I'm going to wear two hats here today, one 20 is the NREL hat, and one is the work that I'm doing with 21 the Department of Interior, and try to separate those, 22 but they're combined.

23 We talk about stovepiped organizations, NREL is 24 a stovepiped organization, there's 1,800 people that 25 work there, we've got multiple groups and multiple CALIFORNIA REPORTING, LLC

1 departments. The Department of Energy is a stovepiped 2 organization, and the Department of Interior is another 3 organization where we don't always talk to each other. So one of the roles that I was brought in to help the 4 Department of Interior was to try to help them 5 6 understand DOE and NREL and where we can help bring some 7 of the technical resources to bear, to help the agencies 8 meet their objectives. So I guess, kind of keep that in 9 the back of the mind.

10 I've just been making some notes here on a 11 couple things. So the technologies that are out there, 12 the studies that we heard about this morning, the 80 13 percent scenarios, obviously we don't have the grid 14 technologies to do that, but DOE and NREL are working on 15 that. Right now, there's a \$60 million facility called 16 the ESIF -- because we have to have an acronym for 17 everything -- but it's the Energy Systems Integration 18 Facility, so it's under construction right now, it's 19 coming on line, there will be 200 researchers in this 20 facility, but it's going to be a state-of-the-art super 21 computers, labs, to look at how do we combine these 22 multiple technologies together -- storage, grid 23 integration, grid control, solar, wind, fuel supplies, 24 thermal energy systems.

25 So DOE in its wisdom, about three years ago it CALIFORNIA REPORTING, LLC 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417 1 said we're going to fund this facility and it's coming 2 on line, it should be on line in 2013, it will be open. 3 So it will start looking at some of these high 4 penetration levels, how do we get to those, what 5 technologies do we need to develop?

6 One of the other things that I think NREL can 7 add and bring some value here is that we are working 8 across a number of organizations, and not necessarily 9 all on some of these issues, for example, I know we work 10 with CEC quite a bit, but it's almost all on liquid 11 fuels technologies, so we're not really being devoted or 12 asked to help with some of these issues, where I think 13 there might be some good synergies. I saw some DOD 14 people here, I don't know if they're still here, but 15 we're doing a lot of work right now at DOD helping them 16 meet their gigawatt mandate, so the Energy Integration 17 Task Force that they've developed, where is the best 18 spot for DOD to deploy renewables? We're working with the Army and the Navy, trying to help them identify 19 20 where those projects are and what those projects look 21 like.

22 Until recently, we weren't even talking to the 23 folks in NREL who were doing the DOD work, the folks who 24 were doing the BLM work weren't talking to each other, 25 so this is another problem. Even DOI and DOE weren't

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

necessarily talking to each other about some of these issues, but they are now quite actively doing that. I know DOD has been brought into the DRECP process, so I think it's a good opportunity with multiple owners, or multiple landowners, to start talking to each other.

6 Someone talked earlier about reliability and 7 security. DOD, if you talk to them, why they're doing 8 this, it is almost all for reliability and security, why 9 they want to deploy renewables on their own site, so 10 enhancing the value of renewables for their own internal 11 uses, as well as supplying to the grid.

12 Let me talk a little bit just about my work with 13 the Interior. I do work for Steve Black, I know many of 14 you know him, but I met with him yesterday and he did 15 want to stress that he's sorry he couldn't be here, but that the Department is fully committed to this effort, 16 17 and Jim is sitting over there and he said any hard 18 questions, just point to Jim and he'll answer those 19 directly.

20 CHAIRMAN WEISENMILLER: I would say I got an 21 email from Steve saying he listened in this morning and 22 thought the workshop was very good.

23 MR. HAASE: Okay, great. I know the Secretary 24 is committed, Steve briefs the Secretary every week on 25 this process as it goes forward, what the challenges are 26 CALIFORNIA REPORTING, LLC

1 and how it goes, and the Secretary is very committed to 2 renewables, in fact, he was at NREL today visiting and 3 doing a tour of the lab, talking about this partnership 4 that we've got with them and how we might move forward.

5 So I just want to say that -- and the other 6 issues that we've been looking at is how we help 7 Interior better understand some of the issues that have 8 been talked about here, so someone talked about markets, 9 that you've got all these zones out there, but how do 10 they fit within markets? So some of the stuff we've 11 been doing internally for BLM, as well as do some 12 studies is we've got these 17 zones coming on right now, 13 what are we going to do with those now? The PEIS is 14 going to be completed very shortly here, we know where the zones are, but what now? What steps do we take now? 15 16 And where does industry want to go out and build 17 projects in these zones? So we've been helping BLM try 18 to figure out internally a roll-out structure 19 essentially of where do we devote some additional 20 resources, perhaps do some additional NEPA work on the 21 ground, which zones do we start with, where does the 22 transmission go? 23 The thoughts this morning about the longer term

24 and the portfolio effects, I think, were very

25 interesting of, you know, right now the zones in

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

Colorado might not look so interesting, but 10 years
 from now, 20 years from now, they might. The Afton Zone
 in New Mexico, right now it's kind of a stranded zone
 out there, but if Sun Zia or the Clean Line come in and
 can begin delivering that power, it begins tying the
 transmission together.

7 Some of the other things we're working -- I know 8 they're not represented here, but the Bureau of 9 Reclamation, which moves a lot of the water in the 10 Western United States, they're now developing a 11 renewable energy program and looking at how can they 12 integrate renewables into their critical infrastructure. 13 So, again, an area to provide additional value. Someone 14 talked about Navajo Generating Station and there's a lot 15 of issues with that plant, huge coal plant in the 16 Western United States, the EPA and the BART decisions 17 coming down for that, what's going to happen to the 18 future of that plant? Will it be there 10 years from 19 now, 20 years from now, or what configuration would it 20 look like? So we've been helping the Bureau of 21 Reclamation at least analyze, "Can you put solar 22 directly at its pumping stations for the Central Arizona 23 Project?" And these are very large pumping stations, 24 200, 300 MW, so are there opportunities to co-locate 25 solar in an area where you can get additional value out **CALIFORNIA REPORTING, LLC** 

of it besides just perhaps putting it into the grid? So can you pump water during the day to offset coal generation? It's difficult questions economically to talk about when you're talking about how that affects the cost of water for the tribes and the irrigation users in Arizona, but it is something that at least the agencies are looking at.

8 We are doing a study -- we've done one study for 9 Navajo looking at -- kind of documenting some of the 10 baseline issues of that plant. A Phase 2 study is going 11 to look at a renewable energy generation alternatives 12 for that plant, so we'll be looking at things like co-13 locating CSP at Navajo, perhaps as a way to offset some 14 of the emissions and not require the most stringent 15 emissions control requirements on there, so could you 16 put some level of CSP and not require selective 17 catalytic reduction as one example. Could you 18 distribute out a lot of renewables for that plant as a 19 way to meet some of the environmental needs? So that's 20 work that's going on that we're working on and so the 21 DRECP, I think longer term, thinking about how we think 22 about expanding that process is one of the issues I 23 think Nevada talked about, you know, can we start doing 24 that. Arizona, I know, has done the restoration design 25 project trying to look at lot there, but these have all **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 kind of taken place in isolation, this ability to try to 2 bring those in, I think, is an area to work with going 3 forward.

And the other hat I wear, and I won't say too 4 5 much about this, but I am on the independent science 6 panel review team for the DRECP, which was recently 7 convened, so I know there's been some discussion there, 8 but just thinking about some of the challenges of, you 9 know, making sure the plan is underpinned with strong 10 science, you've got competing agencies and objectives, 11 and missions in trying to balance all that. It's really 12 hard. And my hats off to everybody in this room who is 13 actually trying to do this and pull it together. When 14 you start thinking about expanding to Nevada, Arizona, or other places, or regionally, you know, it even makes 15 16 your head want to spin more.

17 But one last thing, the adaptive management plan 18 we talked about for species conservation, as well as for 19 energy, you know, I think it's very important to think 20 about 20 years from now, what are the technologies going 21 to look like. When I started at NREL 20 years ago, a 10 22 kilowatt PV system was big, and it was really expensive. 23 Right now, everyone says, "Oh, it's just a one megawatt 24 system, you know, that's a small little system that's out there and it's \$2.00 to \$3.00 a watt installed," so 25

## **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 thinking about that, what our technologies are going to
2 look like 20 years from now, and having that plan in
3 place to be responsive to that, I think, is very
4 important.

The one other piece I would mention there is I 5 6 have met with the Bureau of Ocean Energy quite a bit and 7 they were kind of wondering where they fit in with 8 perhaps some offshore wind turbines or MHK technologies, 9 and I didn't see that in any of the Commission 10 calculators, so I'm just going to put in a plug for them 11 to think about that. And I know that the floating wind turbines are not here yet, commercially, but this issue 12 13 of 20 years from now, what will that look like? And 14 will there be floating wind turbines off the coast of 15 California? Something to think about.

16 COMMISSIONER DOUGLAS: Thanks, Scott. I really 17 appreciate that. And, you know, we have from time to 18 time had conversations about the offshore energy or 19 tidal energy and my conclusion is that I really hope our 20 friends on the East Coast help pioneer some work in 21 that, that someday we may be able to take advantage of. 22 But between having shallow water and having generally 23 fewer renewable resources to rely on, except potentially 24 the ocean resources, I think they've got a lot of 25 incentive and ability to do some pioneering work there.

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

CHAIRMAN WEISENMILLER: In the IEPR, we had a
 workshop on research issues and we did have a panelist
 talk about offshore technologies.

4 COMMISSIONER DOUGLAS: But, anyway, thank you
5 for being here. I know you had to fly and get here
6 late, fly back now, but really appreciate you taking the
7 time.

8 MR. HAASE: Have a good weekend -- I'll be able 9 to rest.

10 COMMISSIONER DOUGLAS: Absolutely, okay. Go
11 ahead, Arthur.

MR. HAUBENSTOCK: Great, thank you very much. I know that Fred Morse spoke to some of the needs of solar thermal, and so I don't want to take up too much time, but I do want to talk about a little of the tradeoffs -sorry, there's my phone -- at least it's on mute, but that doesn't help me with my notes.

18 So what does solar thermal need? It needs 19 significant areas of contiguous land. Now, for 20 BrightSource, at least, you know, we find there are 21 significant economies of scale if we have at least two 22 units, and preferably three units, on a single project. 23 You know, can we do something smaller? Sure. But the 24 cost goes up and it creates other issues. So we like to 25 see very large areas, at minimum 4,000 to 5,000 acres,

CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 it's preferable to have more, but again, the question is
2 what the tradeoff is.

3 There are height restrictions that we have to address. By going from the 450-foot tower at Ivanpah to 4 5 the 750-foot tower that we're proposing for Rio Mesa 6 Solar in Hidden Hills, we're able to cut down the land 7 that we do need by about a third. That creates some 8 conflicts, some complications with the Department of 9 Defense and the FAA, there are places where that's 10 acceptable, but it's, again, one of these tradeoffs --11 do we use more land and have a smaller tower, or less 12 land and have a larger tower?

13 There are cultural issues that come up with 14 land, as well, and oftentimes that's not determined 15 until you're in construction. I know that some of our friends in the solar thermal world have had problems in 16 17 finding cultural resources, and then having to stop 18 construction and then change what their layout is, and 19 so, when we're thinking about a development focus area, 20 we have to account for the fact that there are things 21 that we're just not going to know and we have to be able 22 to give ourselves the flexibility to adjust to those 23 things when we go out and find them. We need land that 24 is relatively flat. It's true, I think, with both PV 25 and with solar power towers, you know, the heliostats **CALIFORNIA REPORTING, LLC** 

1 can go up to fairly significant slopes, up to even 10 2 percent, this is again a cost land use tradeoff; there 3 are things that one can do if one is forced to do it, and we don't want to take land off the table because 4 there's increased slope. We also think that -- there 5 6 are occasionally environmental issues with increased 7 slope, that's not necessarily the case, but it is one of 8 the things that raises an issue.

9 When we're thinking about planning for a 20-year 10 horizon, we want to maintain flexibility, but also 11 recognize that those areas that have greater development 12 hurdles are probably less likely to have as high a 13 percentage of actual projects on them, so it gets back 14 to Chair Weisenmiller's question earlier, do we want 15 larger development focused areas, recognizing that we're 16 going to have some ability to move within them, and then 17 have the coordinate mitigation responsibilities 18 associated with that? Or do we want smaller areas, 19 recognizing that even not all that very focused area is 20 going to be usable and will we need more land later? Ι 21 think that's a tradeoff we have to focus on. 22 There are lots of other issues in terms of 23 access to transmission, access to roads, access to the 24 minimum quantity of water that solar thermal needs, I 25 think those are all the things that we're working

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 through on the DRECP area, but very appreciative of the 2 discussion that NREL and LBNL had earlier today about 3 the role that these various turbine technologies provide. I think as we're looking for the DFAs in the 4 5 DRECP, if we're providing for sufficient land to 6 accommodate these very different technologies, then 7 we'll be able to allow the utilities to select those 8 resources that do provide that portfolio and that, at 9 the end of the day, be successful on our RPS and GHG 10 qoals.

11 COMMISSIONER DOUGLAS: So, Arthur, there are two 12 questions that I'm going to ask all of the developer 13 reps to address, and so I'll ask you that and everyone 14 else can hopefully take note. You know, one is, as we 15 really get down to the bottom line in terms of drawing up what alternatives should look like for the DRECP, I 16 17 think that we'll find that some of them may have smaller 18 areas in lower conflict, parts of the desert that would 19 be easier to streamline in a practical perspective, the 20 permitting process would take less time. The agencies 21 would have more certainty, saying, "Yes, you can go here 22 and you can get through our process quickly." There's 23 also been some push, and so you'll probably see some 24 alternatives that will reflect larger areas, some of 25 which have more conflict, which as a whole may be harder **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 to guarantee the same level of streamlining, but will 2 provide you with more flexibility for site selection and 3 for dealing with everything the developers need to.

And so, the first question I'd like kind of all of you to talk about is, between those two, is there a strong preference? Or is it we need to see what they look like? Or how do you help us understand what is of more value to you between those two kind of extremes?

9 And the second question I have is just kind of a 10 discount rate. We know that, when we draw a development 11 area in DRECP that it cannot possibly be fully developed 12 because there may be mountains, or sand dunes, or just 13 connectivity issues between projects, or potentially 14 different landowners, or various other reasons why you'll never ever get 100 percent. And so we 15 16 tended to come down and say, "Well, maybe a third, or 17 maybe a fifth of this area would be developed." And so 18 this is a question that varies -- I think the answer may vary by technology, but it would help us to get your 19 20 insights into whether that kind of rule of thumb could 21 make sense, you know, what sort of factors would go into 22 your thinking about the percentage of the development 23 area that is developable.

24 MR. HAUBENSTOCK: So I think the answer is yes.
 25 (Laughing) This is a question we've been wrestling
 CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 with, all of us have been wrestling with, for a while. 2 And ultimately what we're talking about is trying to 3 lasso down some degree of certainty in a world where we 4 haven't adequately characterized the risk. You know, in 5 the solar PEIS, for example, when zones were initially 6 proposed, the idea was to so reasonably characterize the 7 zones that you could tier off of the Environmental 8 Impact Statements and have a very simple environmental 9 document that you could use to permit projects within 10 those zones. It very quickly came to everybody's 11 realization that the resources weren't there, the time 12 wasn't there, that to go out there and determine what 13 was out there so that you could have a programmatic EIS 14 that would allow you to tier off of it to that degree. 15 Even though the DRECP is far smaller than the Solar PEIS 16 area, it still is enormous and it still is a huge area 17 to characterize, and I don't anticipate that the DRECP 18 is going to come out with a document that's going to 19 allow you to do an EA off of the decision documents, 20 that's just not going to happen.

21 So when we ask for what the percentage of land 22 is going to be developable, the answer has to be how 23 well do you know the land that you're looking at. You 24 know, in my mind, when we're looking at development 25 focus areas, there are some areas that we're going to 26 CALIFORNIA REPORTING, LLC

1 know pretty well, we'll have a sense of what the 2 question marks are, and the likelihood of increased 3 penetration of development there is going to be very high. And so, for those areas, I can see a smaller 4 5 tighter focus. Other areas, we don't know as well. We 6 may have some question marks associated with the likelihood of cultural impacts, the likelihood of 7 8 conflicts with other interests. For those areas, it 9 would make sense to me to have a larger area and assume 10 a smaller penetration, giving yourselves the flexibility 11 to adjust as time goes on.

12 You know, when we first started this process, I 13 talked with our development team and they scratched 14 their heads and we all came up with 10 percent, and I 15 went back to them and they said the same thing. And I 16 think that's probably a good rule of thumb generally 17 without giving yourself more data, but I do think there 18 are areas where we've done enough work and we could do 19 enough work where we can narrow it down.

20 COMMISSIONER DOUGLAS: Mark.

21 MR. THOLKE: Okay. I want to make two sets of 22 comments and then answer the questions. The first set 23 of comments is on the procurement strategy, the second 24 is on the land side of the DRECP. So on the procurement 25 activity, let me first say that the policies that the 26 CALIFORNIA REPORTING, LLC

State of California have put together are working. I
mean, there are projects going on the ground, this is a
great success story. And I know we want to, in the
spirit of continuous improvement, improve upon that, but
we should recognize when we see success and I think it's
important to recognize.

7 I appreciate all of the comments on diversity 8 value, the value of diversity. I don't -- my own 9 opinion, as I said, that doesn't come by mistake, you 10 don't get diversity just by luck. We need to plan for 11 diversity. And there may be ways to do this that we 12 haven't thought of, for example, in the Tehachapi area 13 we have a wind -- I'm trying to put together a wind 14 project, so it's early stage -- but we've done some 15 studies, it's a 200 megawatt wind, it's a 200 megawatt 16 interconnect, it's a 60 megawatt solar, so it's a 200 17 megawatt pipe for the interconnection, 200 megawatt 18 wind, solar right next to it, and the amount of hours, 19 megawatt hours, that are curtailed, that would need to 20 be curtailed, is less than one percent. So what that 21 says is that there's a lot of benefits to utilizing the 22 transmission, there's a lot of benefits to the 23 reliability of even power flow when you need it. 24 So I want to move from procurement, but before I 25 do, I do want to say that I have a request that we find

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 a way to get rid of the projects that are not viable. 2 We've heard that everybody -- that the utilities feel 3 that the IOUs have procured through this compliance 4 period, oh, and there's the side comment that, well, assuming that those all come on line, so if there's a 5 6 way to just drop the ones that are not properly sited, 7 or are not going to make the cut economically, it would 8 be great to just move on and get rid of them, and clear 9 the way for real projects. I know that's easy to say, 10 but that's the request. I've got my wind tie-on, I'm 11 representing the wind point of view at this. Even 12 though we do do solar, my comments are intended as a 13 wind IPP.

14 Second set of comments is on the land side. You know, the DRECP, tremendous ambition, I mean, we're 15 16 talking about something over 20 million acres, a huge 17 number of variety of stakeholders, and from a 18 developer's perspective, there is real value in the 19 DRECP because an estate like California where we have to 20 get a specific -- you know, we have to go through the 21 permitting process for each individual project, I mean, 22 I have five projects that are almost adjacent to each 23 other, and each one has to go through a full on process, 24 this is down at Tehachapi, again, we came when the 25 transmission was built, but that has a real value. One **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 comment I do want to make on the DRECP is that we were a 2 little late in addressing the avian impact for wind. Ι 3 do rather feel like it's been driven by solar and that's 4 not a bad thing, but we do need to recognize that solar and wind are not the same. A wind project, after the 5 6 temporary impacts are remedied, for example, 98 percent 7 of that land is still usable for farming. Now, I know 8 we're talking about the desert, but that gives you some 9 idea of the terrestrial impacts are just an order of 10 magnitude or more different. That says we do have 11 different concerns, which is avian concerns.

12 So, getting to Commissioner Douglas' questions, 13 the first thing I want to say is, well, I want to take 14 the second question first, which is larger -- well, I 15 quess that was the first question -- larger versus 16 smaller. For wind, I would suggest that we do have a 17 larger area because what we'll need to do is avoid areas 18 with Eagle presence. And if we start with a larger 19 area, we can then collapse in on a small percent area 20 and cluster the wind projects.

21 So for example, in the Tehachapi's, the projects 22 are pretty well clustered. The same thing with Solano, 23 I was just there, I mean, that wind resource -- we're 24 waking each other's projects, it's so clustered, which 25 causes its own commercial issues, but that's not your 26 CALIFORNIA REPORTING, LLC
problem, that's ours. So that would be my comment from the wind perspective. It would be good to start larger with the flexibility to then condense it once we understand a bit more about the Eagle populations, etc., and suitability for projects, and then cluster the projects there. That would be my comments. Thank you.

7 COMMISSIONER DOUGLAS: Thank you. And that 8 idea, that preference obviously also acknowledges that 9 that means it's more of a project by project review in 10 that sense. I mean, there's more site analysis that 11 might need to occur when you start with a larger area 12 and work your way down, but on the other hand, I also 13 personally think that is a practical approach for wind 14 and, as you mentioned, Eagle avoidance and other avian 15 issues. I agree it's a practical approach. Okay, Tom. 16 Oh, is there a question?

MS. SLOAN: Oh, I just had a clarifying comment for Mark's statement that, when we say that we are looking at having near term meeting our goals, that's including a 60 percent success ratio, not 100 percent, so just to clarify that we're not saying -- if we get everything, we're taking into account what we think liability is.

24 COMMISSIONER DOUGLAS: Okay, good. Thank you,
25 Katie. Tom.

## **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

MR. STARRS: Thank you. So first of all, I wanted to apologize in advance, I'm going to have to leave at about 4:00. So I'm going to try and cover quite a bit of territory here.

5 COMMISSIONER DOUGLAS: Please do.

6 MR. STARRS: And also, in the interest of being 7 concise, not surprisingly I'm largely in agreement with 8 the comments that we have heard, or that I expect to 9 hear from some of the other industry folks. So what I'd 10 like to do with your consent is to focus on some of the areas where I think Sun Power has some distinctive 11 12 interests and just focus on some of those areas of 13 difference.

14 So one thing that I think you and others in the 15 room and the rest of the audience may not know is that 16 Sun Power actually has very little stake, direct stake, 17 in public lands, at least with respect to project 18 sitings, so we made a conscious decision some years ago 19 to focus our development efforts on disturbed private 20 lands, previously disturbed private lands, and that's --21 we have almost a gigawatt of power plants under contract 22 right now that are all on private land, we don't have 23 any of those PPAs that are associated with public land 24 projects. We do have a stake in public lands, and 25 therefore in the DRECP with respect to transmission **CALIFORNIA REPORTING, LLC** 

1 siting. And I just have to say, without further
2 elaborating on this, that I'm delighted to see the level
3 of interest and engagement on transmission issues as
4 part of the DRECP today because, in my fairly limited
5 experience, I haven't seen as much focus previously as
6 we've had today, and that's really encouraging in my
7 view.

8 With respect to siting, whether on private or 9 potentially on public lands, I think we do have a lot 10 more siting flexibility than for PV technology than we 11 do for some of the other technologies, even some other 12 solar technologies, as Arthur pointed out. You know, we 13 can do a 30 megawatt project on a quarter section of 14 land, on 160 acres of land. So you know, a previously 15 disturbed agricultural parcel that is typically sectioned off in that way, you know, we can fit a nice 16 17 tidy little project on a portion of that land.

18 We -- another distinction I think that's 19 important to note for this audience is that Sun Power 20 gets roughly half its revenue, not just domestically, 21 but globally, from distributed applications of PV, and 22 I'm a huge proponent of distributed PV, but I do want --23 and it's a big part of our business now and in the 24 future, it has tremendous potential, but it's not a 25 silver bullet, and I don't think I'll surprise anyone in **CALIFORNIA REPORTING, LLC** 

1 the room by saying that we don't see it as the solution, 2 and there is no way we're going to meet even our current 3 goals, much less any increased goals, by relying primarily on distributed rooftop solutions; it's just we 4 5 have to solve these problems with respect to ensuring 6 adequate access to larger land areas, including public 7 land areas, in order to meet our long term carbon 8 reduction goals.

9 Another point I want to make is that because we 10 have more flexibility in terms of siting, I think we 11 have a bit of a different position with respect to DRECP 12 and I want to put even more emphasis than has already 13 been placed on the importance of having this process 14 result in something that provides tangible benefits to 15 the development community in terms of what you called 16 "streamlining."

17 If we have an outcome from this process that 18 results in the designation of zones that make it less 19 complicated, less cumbersome, less expensive, to site in 20 these particular areas, then we will be the first 21 company to focus our development efforts there. If the 22 opposite happens and we don't see any incremental 23 benefit to locating in these areas, then we're going to 24 be, you know, opponents of the process, and if we don't 25 prevail in that respect, then we're going to be

## **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

directing our efforts elsewhere outside of the DRECP
planning area. So I don't mean to sound like a jerk,
but fundamentally that's where our interests are and if
that's where our business interests lead us, that's what
we're going to have to do.

6 So I do think it's very important, I mean, 7 Arthur noted a few minutes ago that he's sort of given 8 up on being intentionally provocative -- he didn't put it that way -- but basically given up on the idea that 9 10 we could have a process that ends up with significant 11 areas defined, where you could essentially rely on an EA 12 rather than a full EIS process in order to get your 13 project permitted. And, to me, that's the kind of 14 incentive we need to have associated with this process 15 in order to make it work. I'm not saying that specific 16 goal has to be the goal, but I just think in general 17 that we're going through an awful lot of work, everyone 18 in this room, everyone at these various agencies, and 19 that, if one of the outcomes is not to make the process 20 simpler as a result of the outcome, as a result of this 21 full process, then I don't think we will have met the 22 goals of achieving the kind of balance that I think more 23 or less everyone in the room is interested in achieving. 24 And then finally, on what I hope will be a 25 lighter note, I think some of you probably expected me

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 to say that this should be all about lowest cost 2 incremental resource and forget all this portfolio 3 theory stuff, and we don't need a balanced mix of 4 resources. You have not heard me say that and I would 5 never say that because I don't believe that. I will 6 note that, you know, there are some unique attributes associated with PV that, besides a low price that do 7 8 make it, merit its being considered as an important part 9 of the mix.

10 And again, I said a light note, I'm going to 11 finish with a brief anecdote from one of my heroes, the 12 former head of R&D for Pacific Gas & Electric Company, 13 the legendary Carl Weinberg, who I interviewed when I 14 was doing my work for my PhD dissertation, what seems 15 like many years ago. And I said, "Carl, why do you have 16 this whole team of people at PG&E's R&D facility 17 focusing on PV technology? I mean, I know why I'm 18 interested in it, but why are you interested in it?" 19 And I expected some, you know, engineering answer, 20 "Well, we're convinced that we can find a way to squeeze 21 an extra..., " you know, "...2.2 percent conversion 22 efficiency out of the technology." But, no, in typical 23 Carl fashion, he looked at me and his eyes got big, and 24 he said, "Because it's magic!" (Laughing) And I 25 laughed and I said, "Well, what do you mean?" And he **CALIFORNIA REPORTING, LLC** 

1 goes, "Well, look, you've got this technology that, you 2 know, it's like manufacturing a window, except you stick 3 that out in the sun and there's no noise, there's no moving parts, there's no emissions, and it generates 4 5 electricity. It's magic." And I just wanted to end on 6 that note to remind people, there are other reasons why 7 we have an interest in favoring PV technology. Thanks.

8

COMMISSIONER DOUGLAS: Well, thank you. Thank 9 you, Tom. And it's possible that some of the difference 10 in perspective about streamlining that you expressed 11 versus Arthur expressing, and I'm hypothesizing, but the 12 difference in the technologies is very important. You 13 know, the tower projects tend to, as Arthur mentioned, 14 involve a lot of land, possibly multiple units, and so it might very well be a different equation between the 15 16 areas that towers would be attracted to going to in the 17 areas that might be streamlined, that would be more 18 likely that PV would go to. And so I don't know, but 19 I'm suggesting it's a possibility. John.

20 MR. WEISGALL: Yeah, it is magic. If I'm not 21 mistaken, I think Einstein did get his Nobel prize for 22 discovering that photovoltaic effect in 1905, so behind 23 the magic there was something. While Kristy sets up a 24 Powerpoint that I'm going to race through, I'm going to 25 make four very quick comments, all unrelated -- Jonathan **CALIFORNIA REPORTING, LLC** 

1 Weisgall, Mid-American Energy Holdings Company.

2 In the Midwest, we've got a utility in the 3 Midwest, Mid-American Energy, we joined MISO several years ago because we had built over 3,000 megawatts of 4 wind in Iowa, overtaking California. We now sell that 5 6 into a balancing authority covering 12 states, which is MISO, from the Gulf of Mexico up to Canada. We're at 7 8 about 30 percent wind in terms of installed capacity as 9 a utility, and we can handle that intermittent challenge 10 very effectively. Just following up as a comment here, 11 I have a slide which I would have liked to have included 12 in my Powerpoint, but there are 37 separate balancing 13 authorities in the West, and I'm not talking west of the 14 Mississippi, I'm talking in the West, 37.

15 Point two on transmission, I think there's a 16 need for a middle ground here between Field of Dreams 17 and Jerry McGuire, I mean, something between Kevin 18 Costner and "Build it and they will come," and "Show me 19 the money," which, you know, "show me the money" is 20 really kind of the model for gas pipelines, but, yes, 21 there's a need for some sort of middle ground. 22 Third comment, back to those points I mentioned

23 earlier, solving for reliability, RPS, resource

24 adequacy, and greenhouse gases. If you can solve for

25 those four, I really think the RPS can move from a

### **CALIFORNIA REPORTING, LLC**

1 regulatory process to an infrastructure process, which 2 is really what it should be, from a program to a real 3 infrastructure project. And then lastly, on diversity following up on Mark's comments just now, one resource 4 has not been mentioned since 9:00 this morning, and it 5 6 is one of the other 800 pound gorillas out there, which 7 is natural gas. And I think there's a real -- there's a 8 specter of natural gas crowding out renewables, and that 9 really calls for more of a need for you as regulators to 10 continue the renewable energy procurement process 11 because I think we have been successful as a country, 12 not just in California, as a country, by maintaining a 13 diversity of electricity resources throughout our 14 history. Yes, we had a dash to nuclear, we've made 15 mistakes, but when you look, whether it's coal, natural 16 gas, renewables, nuclear, it works when we've had a good 17 diversity and there is a danger in the dash to gas right 18 now and something that we all need to be aware of.

Moving through, and I'll move through this very quickly, I prepared this not really knowing exactly what you wanted to cover, Karen, now I'm going to turn on and just sort of wear my geothermal necktie; this is really Geothermal for Dummies, absolutely no modeling here, there's no matrix, this was prepared with a very generous grant from Mrs. Weisgall -- (Laughing) who

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

let me do this. But this is not rocket science, let's
 go to the first slide.

3 This, if a picture is worth a thousand words, this will tell you a little bit about the geothermal 4 5 footprint. Here is 50 megawatts on about 20 acres and 6 you've got farm -- that's the Salton Sea in the 7 background, and by the way, it never looked quite so 8 good, you can't smell it from this slide, you've got 9 farmers farming right up, much like we have in wind, so 10 you can get a sense of that footprint. Next slide, if 11 you would.

12 Another aerial view, that's water vapor, and 13 you've got about six plants there and, again, you get a 14 sense of the footprint. By the way, geothermal kind of seems a bit of a stepchild and people are asking, well, 15 what's happening with geothermal? Let me just share 16 17 with you a statistic, the production tax credit, which 18 began for wind in 1992, didn't really come into effect 19 for geothermal until November of '05, so let's begin with January of 2006; since then, 28 new geothermal 20 21 plants have been built or have had additions to them --22 by the way, not California, I'm saying -- and geothermal 23 is pretty much in the west -- but 28 new plants with a 24 combined -- in nine states -- with a combined output of 25 over 500 megawatts -- by 14 different developers, by the **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 way, and by the end of 2013, when the production tax 2 credit will expire, or be renewed, there will be about 3 another 200 megawatts. So geothermal is alive and well. John White referred earlier to the one 4 5 geothermal plant that has just come on-line, only one in 6 the last 10 or 15 years in California, the Hudson Ranch 7 plant and, yes, it is ironic and perhaps sad, that it is 8 selling into Arizona and not into California --9 symbolic, at least. Due a little bit to transmission 10 constraints and the like. What Energy Source did was 11 build about a 2.5 mile upgrade and then go briefly 12 through WAPA, and then into APS, and is selling to Salt 13 River. So that's what they are doing. Okay, next 14 slide. 15 Attributes, okay, well, we know all the

16 attributes of geothermal is really, well, let me just go 17 through one point here, high number of jobs per 18 megawatt, that does set geothermal off from other 19 resources, we've got 340 megawatts at the Salton Sea 20 with 240 employees, that's a lot of local sourcing, 21 that's a lot of local work, that certainly is important. 22 The high upfront capital cost, well, we see that with 23 others, with other renewables, as well, but that again leads to a lot of local economic development. Next 24 25 slide, please. And obviously the capacity factor is **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 obvious.

2 The longevity, okay, nothing important there. 3 The -- I'm trying to go through it guickly, folks -what is the footprint, we've covered -- there is a good 4 5 BLM study out there and it shows that an average 6 geothermal plant would be a surface disturbance of 7 between 53 and 300 plus megawatts, but in California 8 that number is much less. In terms of the long term 9 contract, by the way, back to natural gas, I haven't yet 10 found a developer of a natural gas plant who is willing 11 to offer a fixed price 20-year contract for its 12 resource. Wind, solar, geothermal, we can do that 13 because we know the price of the fuel. Next slide, 14 please. 15 Barriers, we don't need to cover that, we know

16 there are lots of barriers to geothermal development, 17 good technology cost, but that's there -- next slide. 18 Government policies, that's not relevant for our 19 discussion this afternoon, let's go to the next slide. 20 The drivers will clearly, you know, we don't know how 21 long the San Onofre issue will last, but when you look 22 at the once-through cooling policy, LADWP backing out of 23 a lot of coal, and San Onofre, there is a baseload 24 challenge in California and certainly geothermal can 25 help solve that issue. Next slide, please.

### **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 Your maps are pretty good. A point here is that 2 the geothermal resources really are located where you 3 find them. Aside from the footprint, I guess the other key point to make here is there's not a whole lot of 4 optionality, if you will. It's not as if with that 5 6 smaller footprint combined with the low habitat issues in Imperial, it does make geothermal -- at least in 7 8 Imperial -- an environmentally preferred resource, but 9 the optionality is limited, even within a known 10 geothermal resource such as the one at the Salton Sea, 11 there are areas of very high temperature, there are 12 areas of lower temperature, and the difference is huge 13 in terms of the output that you're going to get for the 14 same amount of capital investment. But you've mapped 15 most of what's there. Next slide.

16 Well, this just shows the Salton Sea, there are 17 other areas of California. Of course you've got the 18 geysers, you've got Mono Lake and other areas, but as 19 you can see, the major source of geothermal is down at 20 the Salton Sea, that's where the new plant, the Hudson 21 Ranch plant that I mentioned earlier is located, and 22 that is a reservoir that has a minimum of 2,000 23 megawatts of proven reserves, probably closer to 3,000, 24 to develop. Next slide. Do we know where the untapped 25 reserves are located? Yes, pretty much. Near term **CALIFORNIA REPORTING, LLC** 

1 potential, at least that 2,000, probably other resources 2 in the DRECP areas still to be discovered. We don't 3 really have much certainty. There hasn't been -- the 4 U.S. Geological Survey just has not done a lot of work 5 in this area over the years, but I think we certainly 6 know where the near term development is -- long term, 7 yes, there may be other areas we don't know about. Next 8 slide.

9 The risks, yeah, these reservoirs are 10 geologically complex, so you -- and certainly one of the 11 biggest challenges with geothermal, speaking as a 12 company that does wind and solar, as well, we can pretty 13 much cost out wind and solar within one or two 14 percentage points. We could start drilling for 15 geothermal and you could drill four wells and be out \$20 16 million and have no resource, that's a challenge; that could be one reason there is less geothermal 17 18 development, but, again, that goes into the costing and 19 the cost and the prices if not radically different from 20 the other resources. Next. 21 That will just show you in detail, it's not a 22 great slide to see across the room, but it just shows 23 the future geothermal potential in Southern California, 24 that's a report from the Geothermal Energy Association. 25 Again, we're not looking at numbers like either wind or

#### **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

PV, but you certainly can see there upwards of 2,800 to
 3,000 megawatts of geothermal that can easily be
 developed and would be consistent with the DRECP as it
 stands now. Next slide.

Resource economics, that's logical, no surprises 5 6 there, transmission has been addressed enough, I don't 7 need to address that again. I guess, by the way, in 8 terms of public/private, following up on Tom's comments, 9 Stacey, I think you would agree, in Nevada, the 10 qeothermal is probably at least 80/20 federal/private 11 land, something like that? Yeah, very heavily 12 concentrated on public lands. California is closer to 13 50/50, a little bit different. Next slide.

14 Nothing there that we need to cover, just one -a good link you can go to. Next slide. And that's the 15 land use intensity chart, not mine, someone else's, but 16 17 it does show -- I mean, it's the obvious, the footprint 18 of geothermal is certainly pretty effective. So 19 addressing a couple of other points, percentage of 20 development area, that question of yours, very very low 21 percentage, and that goes to the small footprint, 22 itself, so I think significantly lower, even than a 10 23 percent figure that you heard from the others. 24 As far as what you're doing with the plan, I 25 don't know if you can apply some of the principles to **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 geothermal where you could say, "Look, let's get a 2 little bit -- let's go somewhere where the resource may 3 be a little bit less valuable, but there will be zero conflicts." I think that's a little bit harder to do 4 5 with geothermal, but I think the tradeoffs there are, 6 certainly at Imperial and I can't speak for the whole 7 industry, but certainly in Imperial County, you're 8 dealing with land that simply already has less 9 environmental impacts.

10 Last point I'll make, just something that 11 actually came up in a couple of conversations since I've 12 been out here the last few days, I was asked about could 13 you do energy storage with geothermal. Real interesting 14 idea, in other words, I mean, that would be kind of base 15 load plus storage. There are two companies that are looking at that concept. You could do, you know, solar 16 17 thermal on geothermal land, and that would be a real 18 interesting concept, it would be guite extraordinary, 19 something to think about, yeah, you would just do your 20 molten salt with geothermal and then you could store 21 some of that power and not have to worry about having 22 all that baseload power. And it really goes to another 23 point that I've noticed as our company, which has been 24 going gangbusters on wind and gangbusters on solar, has 25 not been going gangbusters on geothermal at all, with a **CALIFORNIA REPORTING, LLC** 

1 lot of intermittence in the mix. There's also a lot of 2 peaking in the mix and I'm just wondering if baseload is 3 a little bit less important going forward in California. I don't know the answer. I don't think it should be, 4 but it's been frustrating developing the geothermal. 5 6 But, again, when I look at San Onofre, once-through 7 cooling, and DWP's imperative, I've got to think there's 8 a strong need for baseload and, if you can get that in a 9 renewable resource that, I think, creates a home run 10 combined with the other renewable resources. 11 CHAIRMAN WEISENMILLER: Yeah, I was going to say 12 I know I've heard people always argue about, say, 13 biomass being a baseload and it isn't that great, but I 14 always point out at the last PG&E of our RFO asked for 15 up to 300 starts a year, which is certainly not a 16 baseload resource. Obviously, if you take San Onofre out of the mix, so -- yeah, at least one a day -- so I'm 17 18 saying, again, just given, if anything, we tended to 19 have too much baseload, particularly once you have all

20 the wind production at night.

21 MR. WEISGALL: Uh-huh.

CHAIRMAN WEISENMILLER: So, again, taking San Onofre out certainly affects that, but certainly the PG&E system, you know, looking at the RFO's, were not even close.

## **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 MR. WEISGALL: No. I mean, and going back to 2 those factors from earlier, the flip side of those four 3 factors, Commissioner Florio, is you've got a system now that I think the Commission is solving for solar 4 5 because, to begin with, you've got a resource that has 6 come down dramatically in price, whether that's due to 7 the Chinese or anti-dumping, who knows? The fact of the 8 matter is, it's a low cost; number two, you've got the 9 time of day factor multiplier, and Aaron quite covered 10 that quite well. And then you've got this third factor 11 of not including the integration costs. So that is 12 tilting, I think, some of the results the way they are 13 today. Anyway, I hope that gives some perspective on 14 geothermal.

15 COMMISSIONER DOUGLAS: Thank you, Jon. I see 16 some cards up and I also realized that I neglected to 17 ask Tom and Mark just a question about the 20 percent, 18 or 10 percent, or 33 percent of a development. Or is it 19 too abstract a question to ask without actually seeing 20 areas?

21 MR. THOLKE: So for wind --

22 COMMISSIONER DOUGLAS: You said less, actually,
 23 you said bigger area and --

24 MR. THOLKE: Yeah, I said -- if it's possible

25 for wind, we could have a big area, like 50 percent and

# **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 then, once we decide on the area, three, or two.

2 COMMISSIONER DOUGLAS: Okay.

3 MR. THOLKE: So we can avoid those Eagle areas
4 and topographical areas --

5 COMMISSIONER DOUGLAS: I see.

6 MR. THOLKE: So once we settle in from the big 7 area, it's actually very small, maybe one percent or 8 something.

9 COMMISSIONER DOUGLAS: I see, okay. That's 10 right, you did answer that. Okay, so we've got a number 11 of cards up and I lost track of who raised it first, so 12 Aaron --

13 MR. JOHNSON: I just had a quick question, 14 Jonathan, and it kind of gets to the baseload question 15 you were having there. I think the Chair corrected me 16 at a previous hearing about the non- -- about the 17 ability of geothermal to not necessarily be restricted 18 to being a baseload facility. Is there kind of a rule 19 of thumb of what you think it would cost -- and I'm 20 assuming it's more expensive to design it that way, or 21 operate it that way -- if geothermal were to be bidding 22 in not as a baseload resource, but as a dispatchable 23 resource? 24 MR. WEISGALL: I wish I knew, Aaron. I don't

25 have a good number for you, no. I can't answer that

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 here, but I can -- let me ask our folks and if I could 2 communicate with you, Karen, I will get an answer. 3 CHAIRMAN WEISENMILLER: Yeah, no, I was surprised. Basically it was in the '80s where Unocal 4 5 basically said the geysers he had dispatch. The 6 negotiations fell apart because geothermal was capital intensive load variable cost, and so, to the extent that 7 8 you were somehow trying to say, okay, you're going to operate, say, the geothermal half as much, and here's 9 10 the PG&E adder for the dispatchability is relatively 11 small, that you just couldn't pencil it out. 12 MR. WEISGALL: You can't turn it on and off and 13 Mother Nature doesn't turn on and off, so you're dealing 14 -- you're trying to turn a horse into a camel. So I 15 mean, I could try to come up with a cost number as far 16 as feasibility is concerned, I would just about have to rule that out. I'm more intrigued by the storage 17 18 concept. But don't -- can't help you there. 19 COMMISSIONER DOUGLAS: Okay, Ed. 20 MR. DEMEO: Yeah, two comments based on the 21 points Jonathan raised. First of all, on the baseload 22 question there, at least to some degree, and maybe to a 23 large degree, the need for, the desire for more 24 flexibility in the power system is just not compatible 25 with more baseload. So as time goes on, it seems to me

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 we're going to go -- baseload is going to go down, and 2 almost just about everything else is going to go up, 3 that's, by the way, what happens in the 80 percent renewable futures program, also. And the second thing 4 is, on your point about natural gas, the juggernaut 5 6 today of natural gas crowding out renewables, I think the other side of that is that there's this wonderful 7 8 synergy between natural gas and the renewables, 9 particularly the variable renewables, so to some degree 10 at least it's a win/win for both renewables and natural 11 gas working together a little bit better than they are 12 now. Now, the natural gas people might say, "Well, 13 we're not so interested in that argument because what we 14 want to do is sell natural gas." Now, in high renewables, we might have a lot of gas generation 15 16 installed, but we don't run it a whole lot, so they 17 would say, "Well, we're not selling enough natural gas." 18 But, you know, if we take a longer term view as a nation 19 here, future generations are going to want that stuff to 20 do something more important with than just burn it, you 21 know, make plastics, or whatever. So, anyway, it is in 22 my mind, anyway, a nice synergy between the renewables 23 and natural gas. 24 COMMISSIONER DOUGLAS: Great, thank you. All

right, I think that we're going to move to -- so I'll

25

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

just say quickly, we'll move to John, Laura, and Carl,
 on these two questions and then what I'm going to do,
 because time will be limited, is kind of throw the floor
 open and talk about the market section.

5 MR. WHITE: Do you want me to go first?
6 COMMISSIONER DOUGLAS: Yeah.

7 MR. WHITE: Thank you, Commissioners. And I 8 really want to express my appreciation to all of you and 9 also to Jim Kenna for taking the time to spend all day 10 here with us and it really shows the working together lessons that we've been learning and those new muscles 11 12 of coordination that we've been exercising are staying 13 in shape, so I really thank you for coming. I've had a 14 good bit of time to speak already today, so I just want 15 to really talk about the importance of planning for beyond the next horizon, beyond 33 percent, and well 16 17 beyond 2020. And I want to illustrate the importance of 18 that by illustrating a little touch of the history. We 19 had the first renewable development in the world, 20 really, in California in the '80s, and we did the first 21 wind plants, and the first solar fields, and the first 22 geothermal fields really in the world on the scale that 23 they were done. But for a variety of reasons, we 24 stopped. And we didn't just stop acquiring or procuring 25 renewables, we stopped planning for renewables. And we **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

then got taken up with this false promise of
 deregulation where we didn't need to do need assessment,
 we didn't need to do integrated resource planning,
 because the market would provide all of the planning
 that was needed.

6 And the combination of those two developments 7 ended up leaving us in a very difficult place when we 8 started up again. And the place where this difficulty, 9 to me, has been most vividly illustrated is in the 10 desert because, during the period of our slumber, two 11 very important and consequential processes were 12 undertaken and completed, the first was the California 13 Desert Protection Act authored by Senator Feinstein, 14 which was very important and Senator Cranston actually 15 helped long before Senator Feinstein was elected, and 16 this was a 20-year effort, but during this period, for 17 some reason there was very little thought given to the 18 role of renewables in the desert, particularly solar. 19 Unfortunately, this was also the case in the West 20 Mojave, which was a planning effort led by BLM that was 21 actively participated in by the conservation community, 22 by the mining community, the military community, the 23 off-road vehicle community, but there wasn't a renewable 24 community, most of the refugees from California's '80s 25 development had gone back to Europe and Israel and other **CALIFORNIA REPORTING, LLC** 

1 places and, so as a result, we made decisions in both of 2 these plans that were quite consequential in terms of 3 taking land off the table. We have more than three and 4 a half million acres available for military reservations 5 and that number is expanding. For some reason, we seem 6 to live in a time of total war and we have to plan for 7 always being at war in the desert, which I hope someday 8 is not the case, but -- so the military appetite for 9 land is expanding, the off-road vehicle folks have been 10 remarkably resourceful in securing large amounts of land 11 for their interests. The mining interest was also well 12 represented, and the environmental interest was also 13 well represented and, through land reserved for the 14 desert tortoise and land reserved for other species, as 15 well, including the State protected species, the Mojave 16 Ground Squirrel. And as a consequence, I remember 17 sitting in the Berkeley house of a dear friend of mine 18 who was a solar scout and pioneer who was coming back to 19 California after the Diaspora of solar in the '80s, and 20 was coming back via Spain to say, "Time to come back to 21 California." And in the mean time, I remember sitting 22 in his living room looking at the map and he's showing 23 me, "Look, all of this land in the West Mojave that is 24 perfect, better than any other place in the world, 25 almost, certainly better than anyplace within 100 miles **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

of 10 million people," okay? With radiation at a level even better than the radiation just 50 miles east in the Eastern Mojave, and yet, because of the planning process not being informed by this interest, this is gone virtually.

6 And so our focus, as all of you know, has been 7 to try to readdress that problem in this planning 8 process because, in our view, planning for the future 9 needs to include not just the more species protection in 10 conservation areas that we know we need, but we need to 11 have some good land of this very high quality included 12 not for immediate development, but for the long term. 13 And all the conversation that we've had today has 14 reminded us that, while we may be thinking that DG and 15 PV and wind and other resources will be important, we 16 also know that solar thermal has unique and very very 17 important advantages and it is uniquely needful of this 18 high quality land. This land is otherwise not 19 unsuitable, there is -- it's largely degraded and the 20 area around China Lake, it's even got bombs around there 21 that are buried in the ground, and there's garbage dumps 22 and there's illegal off-road vehicle places that people 23 use and don't get cited for.

24 And so it seems to me that, while we do have
25 issues to resolve with the Fish and Wildlife Service and
CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 Fish and Game about how to protect the species, the 2 decision in the West Mojave was to basically expand the 3 areas that would be protecting the Ground Squirrel because the counties basically said, "We don't care 4 enough about this to take it upon ourselves." And this 5 6 was through no fault of anybody's or any malintent, 7 absolutely none of that, it was that nobody was there 8 talking about this at the time.

9 And so, to me, in addition to trying to 10 reconcile and revisit some of those decisions in this 11 new planning process, it illustrates to us the 12 importance of this longer term horizon and the need to 13 not try to minimize how much we need to do right now 14 because we don't want to make hard choices, but 15 recognize that we have to provide a plan that's robust 16 enough to support all of these goals and objectives, and 17 I am confident, particularly with sustained leadership 18 on the part of the folks here, particularly Commissioner 19 Douglas and all the efforts that you've made, but also 20 the other stakeholders in the community that are 21 affected, that we can figure out a way to make this work 22 and make it better, but we also should be reminded the 23 consequences of stopping and thinking that we're done 24 when, in fact, we have maybe much more that we need to 25 do. And so, with that, I'd let that go and be the end. **CALIFORNIA REPORTING, LLC** 

COMMISSIONER DOUGLAS: Great. Thank you, John.
 Laura.

MS. WISLAND: It's always hard to follow John
with his vivid historical perspective. I'm going to try
to work the word Diaspora into my comments somehow.
MR. WHITE: I had to learn how to pronounce it,

6 MR. WHITE: I had to learn how to pronounce it,7 though.

8 MS. WISLAND: I wasn't sure what to prepare 9 today, so I've just been taking notes and reflecting on 10 things that other people have said, and like I said, the Union of Concerned Scientists has not been involved in 11 12 the DRECP, but we have been involved in the RPS 13 proceedings, we have been involved in the Long Term 14 Procurement Planning proceedings, and so my perspective 15 is really, you know, looking from outward into the DRECP 16 and seeing how it can add value, and so I would echo 17 what John said. I think it's really really important 18 and really helpful that you are looking at 2030 and 19 2040. You know, I'm a little concerned -- I understand 20 the importance of the Long Term Procurement Planning 21 process and needing to come up with the system plan, and 22 needing to come up with a bundle plan, and looking out 23 10 years, but at the same time, if we don't start 24 looking a little bit longer term, I'm worried things are 25 going to be expensive and I'm worried we are going to **CALIFORNIA REPORTING, LLC** 

1 get into the same -- I wouldn't say "mess," but 2 situation that the utilities were describing a couple 3 years ago where they were just signing up any kind of 4 project they could because they know they needed to meet 5 a mandate, and I don't think that's really good for 6 anybody, even the developers who want to get their 7 projects signed.

8 I like the fact that we have a little bit of 9 space to take a step back and figure out what the 10 lessons learned are from siting issues, so we don't make 11 those mistakes again, figure out what actually is a 12 viable project, and so unless we start really thinking 13 about what the next step is in terms of how many 14 renewables we want to put on-line, we're going to push 15 that off, and then we're just going to have to rush and 16 do it, and probably not do it very well, so ....

17 And then my other comment, which is also 18 probably not of great value to you guys thinking 19 specifically about the DRECP, but I've just been 20 thinking a lot about renewables potential in other parts 21 of the West and I only work on California, but I'm 22 looking at this map, the NREL map, and there's a lot of 23 renewable energy potential outside of California, but 24 not too far away from us, and I'm just wondering if 25 we're going to be the state that's going to be hungriest **CALIFORNIA REPORTING, LLC** 

1 for that, the soonest. You know? Because we have a 2 more mature industry here, because the politics might be 3 more favorable towards renewables, and I just hope that 4 we can continue to talk about ways to break down 5 barriers between sharing electricity with other states. 6 It becomes a very political issue very quickly when we 7 start talking about increasing the RPS, and it just 8 seems like, if we only think about what we can do in 9 California, we're going to miss a big opportunity, it 10 seems very evident from this map that that would be the 11 case.

12 COMMISSIONER DOUGLAS: Thanks for your comments, 13 Just briefly on the out of state issue, I think Laura. 14 I mentioned earlier when I talked about just some stage 15 setting that we assumed a 25 percent out of state, which comes out of the 33 percent law, but also as we talked 16 17 about it among Energy Commission staff, in particular, 18 we wondered if it would even be feasible to import more 19 than 25 percent, or even 25 percent of a portfolio in 20 2040 that was -- or 2050 -- that was a very high 21 renewable portfolio, particularly in a world in which, 22 you know, let's take a step back now and think about the 23 NREL Renewable Energy Future Study and let's imagine 24 that the East Coast and Denver and, you know, big load 25 centers throughout the country are also competing with **CALIFORNIA REPORTING, LLC** 

1 us for those renewables. So I have come around to the 2 perspective that the 25 percent assumption is reasonable 3 for planning and, if anything, might be a bit high for 4 planning -- and the other thing that we've discussed, 5 and Stacey Crowley has left, but we've talked a lot to 6 her and she has learned very quickly how to talk to us 7 in terms of how do we work together, you know, what 8 sorts of things can we do that are mutually beneficial, 9 what sorts of things can we do that make sense for both 10 of us? And I really like the way that she is thinking 11 about -- you know, the way she thinks about partnership 12 is sort of similar in that respect, you know, less the 13 one-way straw to California, and more the fact that 14 we're going down a road together that involves a lot of 15 changes in the way we think about how we do things, and how might it be possible to attain some mutual benefit. 16 17 CHAIRMAN WEISENMILLER: Yeah, I think trying to

18 look for that Western synergy is important. I think 19 probably the thing I keep pushing back is I remember in 20 the first Brown Administration where we made very -- I 21 mean, the traditional wisdom was that we had to build a 22 lot of coal plants, we had to build a lot of nuclear 23 plants, but we didn't, and the rest of the West said --24 and we relied on our geo-efficiency renewables and co-25 gen, and the rest of the West said, "God, this Governor **CALIFORNIA REPORTING, LLC** 

1 is making a stupid moon-beam approach, and they're 2 really really going to need this nuclear power plant 3 that we're building at Palo Verdes, or wherever," and they lost their shirts. And so my basic message to the 4 other states is not to bet on this Administration's 5 6 policies on energy efficiencies and renewables not 7 happening. I mean, you can make that bet, but, again, 8 you got really burned the last time.

9 COMMISSIONER DOUGLAS: Carl.

10 MR. ZICHELLA: Thank you. And I was going to 11 try to avoid that topic at the advice of the 12 Commissioner, but I have to say that, you know, all of 13 our climate policies in California, and including the 14 RPS, are intended to lead the rest of the country. And 15 they're intended to lead the rest of the country for a 16 really important reason, we can't stop climate change by 17 ourselves. And as big as we are, eighth leading economy 18 in the world, or whatever it is right now, it 19 fluctuates, eighth, seventh, whatever, we can't do it 20 ourselves.

21 We have some of the best renewable energy 22 resources in the world within our reach in other parts 23 of the West. Using that energy will displace coal 24 resources in other parts of the West. We can take, as 25 we heard earlier, the infrastructure that that

**CALIFORNIA REPORTING, LLC** 

technology has been using and convert it for renewables.
 We know the geographic diversity strengthens our own
 system, improves reliability, and makes renewable
 integration cheaper.

5 I think we get too stuck in the notion that, you 6 know, everybody is trying to drop power at our door, 7 instead of looking at it in terms of how do we create a 8 regional energy market of sorts, realizing that regional 9 transmission organizations are anathema to a lot of the 10 West, but nevertheless, people are really exploring and 11 regulation is requiring greater coordination all the 12 time; we shouldn't be afraid of it, California can do it 13 on its own terms, it can participate in it and in ways 14 that cause us to build less transmission, less reserves, to not have duplicative transmission, to be able to more 15 16 strategically locate things like large-scale energy 17 storage as it becomes more available and on-line. So, 18 just given all of that, I just had to at least say that, 19 climate, you know, let's keep our eye on that ball, 20 that's the one that really matters, that's causing sea 21 levels to rise, that's what's causing snowpack in the 22 Sierra to decline, that's what's causing the water 23 crises that we're going to be confronting in the same 24 time horizons that we're talking about with the DRECP 25 planning. So that's what our goal ought to be is **CALIFORNIA REPORTING, LLC** 

1 remediating climate change. California has exerted all 2 of its policy leadership in this arena, I view this 3 attitude as a real retreat and a threat to the state, 4 and we ought to keep that in mind, not saying we make bad bets, or imprudent relationships, but that we do 5 6 things on our terms, we cooperate with others for the 7 benefit of all of us in getting integration to occur 8 cheaper, in the best locations, with the best resources, 9 and we have market relationships with the rest of the 10 West. They're not just leaving power off at our door, 11 we're already selling geothermal to Arizona; Washington 12 State wants our peak solar, Oregon wants our peak solar, 13 we can fix the grid linkages to permit more robust 14 exchanges of that kind, and there's no reason, I think, why we should be so hooked up on just doing it all --15 16 all here. And I realize there are commercial and 17 actually economic and employment imperatives here in the 18 state, and I'm very sensitive to those, but I also think 19 that the opportunity is big enough to accommodate those 20 goals, too.

Getting back to the DRECP, which is why we're here, and I promised, Karen, I would stay off my high horse, but I'm sorry, I get the last word on that one, and I apologize, Karen.

25 COMMISSIONER DOUGLAS: You did promise me you CALIFORNIA REPORTING, LLC 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

would stay off your high horse and then stick to the
 DRECP.

3 MR. ZICHELLA: You should have known me better
4 than that.

COMMISSIONER DOUGLAS: I think I do.

5

6 MR. ZICHELLA: But anyway, on the DRECP, I just 7 want to talk about how remarkable this effort is. It is 8 the kind of innovation I was talking about earlier, and 9 we have to innovate in technology and markets, in 10 business models, and in policy. And bringing together 11 the various agencies and entities at all levels of 12 government, I realize the counties are kind of hedging 13 their bets, to be kind, but we need them, too. And to 14 the extent that we have a model like this that can find 15 resource areas with low conflicts that can be 16 streamlined in getting projects on-line, that can help 17 us rationalize the transmission for it, so we can truly 18 be efficient in building only what we really need to do, 19 sizing it correctly, accommodating future needs, this 20 kind of thinking is essential to that and the DRECP is a 21 great example. And it's so freaking hard -- pardon the 22 expression -- to do this; I want to just say right off the bat how grateful I am to everyone for the work 23 24 that's going on, and I barely dipped my toe in the 25 water, my colleagues, Joanna Wald and Helen O'Shea have **CALIFORNIA REPORTING, LLC** 

1 been working on this for NRDC more than I have, but I 2 attended enough meetings to really be able to get a good 3 sense of just how difficult this is, and I want you to 4 know that not only is NRDC grateful, I'm personally grateful for the effort. I think it helps us also to 5 6 think about and address the benefits of geographic 7 diversity. We heard a lot about that today, it's a very 8 important factor for us in terms of getting this done 9 right.

10 One of the key things, and NRDC has done a lot 11 of work with the investment community on how to 12 stimulate investment in renewable energy development as, 13 in particular, we're seeing the possibility of the tax 14 credits and other incentives, the Treasury grants phase 15 out and cycle out, and the idea of getting more 16 certainty on permitting and citing is critical to them. 17 And the investment community has stepped forward, and in 18 a pretty public way, some of you may have seen Nancy 19 Pfund's op ed to the Sacramento Bee some time ago about 20 the Programmatic EIS, in particular, but it's the same 21 idea, that if we can locate projects in this way and 22 guarantee more likelihood of them getting to permit 23 success in a reasonable period of time, that it's going 24 to greatly increase the investment community's interest 25 in putting forth capital on that. And I think the **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 private capital markets, you know, equity, tax capital, 2 direct investment, you know, the initial investments 3 that the venture capitalists are putting in, all of this is stimulated by having a good plan like a DRECP. 4 Ιt helps us to think about scaling resources, as 5 6 Commissioner Florio talked about and others have talked 7 about, in terms of having flexibility not only in the 8 operation of the system, but in the future upgrading of 9 the system, sharing technology and optimizing the 10 operations. By bringing all these people together to 11 think about these things upfront and having the 12 relationships -- public/private utilities having a part 13 in identifying the design of the transmission as the 14 DRECP has done, it really helps us to make the next 15 steps in that process. It doesn't lead you 16 automatically there, it doesn't require anything, but it 17 gets people thinking in ways that they're not accustomed 18 to thinking when they are stuck in, by no fault of their 19 own, but by all the reinforcement in their industry to 20 stay in their silos. And breaking out of those silos is 21 absolutely important for California in terms of having a 22 better, more efficient, cheaper system with less 23 environmental impacts. So, you know, every step forward 24 in that direction needs to be encouraged.

25 One other part of it, and it's particularly

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417
1 important to me, I am extremely sensitive to the notion 2 that John White put forward that we need good land with 3 good DNI for the great resources, and NRDC does support opening up the West Mojave, you know, we have been very 4 concerned about the natural resources there, too, but 5 6 you cannot keep the best areas off the table, it means 7 less land, frankly, gets developed overall. A lot of 8 that landscape is disturbed, it's not that it's a free 9 ride environmentally, but in addition to that it does --10 the DRECP helps us preserve our options for climate 11 adaptation. And as Commissioner Weisenmiller, Chairman 12 Weisenmiller, pointed out early on, things are changing 13 now. We're seeing the migratory behavior of birds 14 changing in California, it gives me goose bumps to think about this. We're seeing changes that happened over 15 many centuries happen in decades. We are seeing in a 16 17 forecast in this state for snowpack in the Sierra Nevada 18 is for 80 percent less at the end of the century if we 19 don't slow this juggernaut down.

20 And I think the idea of having the development 21 located intelligently preserves ideas for climate 22 adaptation that allows us to pass on the natural 23 heritage of the state to future generations 24 substantially unimpaired. And that, to me, is an 25 unbelievable responsibility we've taken on and a gift to CALIFORNIA REPORTING, LLC

future generations that I'm quite proud the DRECP has initiated. We have the second highest level of an endemism, species that only exist here in the entire country after Hawaii, it's an extraordinarily hard place to build projects because of that. We also have a real responsibility not to waste that patrimony, if you will, we've been awarded and we can pass on to others.

8 And finally, for those huge amounts of resources 9 and financial resources that developers are putting 10 forward to provide mitigation, and I think, you know, 11 we'll look at something like Ivanpah and BrightSource 12 having to pay into the tens of millions of dollars, 13 Tom's company, and to the tens of millions of dollars, 14 and their project is on private land up in the Carrizo 15 Plain, for mitigation. This helps us get mitigation 16 that matters, this helps us get mitigation and 17 conservation that actually does something. So I think 18 the DRECP is the full package as far as I'm concerned in 19 terms of the right approach.

Now, John is right, we're not at the finish line, there's a lot of work that needs to be done yet, but I do think, as was said also earlier, I'm not quite sure I remember by who, I guess it was Mark, that we need to celebrate the success of putting steel in the ground even as we do this. And I think California

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 through the DRECP is really living up to its 2 responsibilities to citizens now and in the future, and 3 I'm proud of the effort, NRDC is proud to be helping with the effort, and I want to see it get to the finish 4 line and be the success that it can be because it is 5 6 influential, the work I've been doing across the rest of 7 the West is looking at this, a lot of the work we've 8 been doing in WECC has chipped away at it and stolen 9 some of the ideas, and I'll be the first to say I 10 plagiarized it myself to help us. So, the reach of this 11 project is far beyond just the State of California and 12 it's incredibly important, it's helping people re-think 13 the way you do this kind of work en toto, and as we also 14 said earlier, and I think Mark and others would agree, 15 this is a huge shift in an industry that has not changed 16 very much in a very long time.

17 You know, someone said if he came back today, 18 Thomas Alva Edison would completely recognize our 19 electricity system, it looks a lot like it looked when 20 he died, you know? And the grid of the future isn't 21 going to look like the grid we have today, and we're at 22 the cutting edge of that change. So I'll stop there and 23 again thank everybody for their work on the DRECP. 24 COMMISSIONER DOUGLAS: All right. Thank you, 25 Carl. Now we're going to just probably spend some time

**CALIFORNIA REPORTING, LLC** 

1 on markets and, you know, Mark, we would ask you to come 2 and -- this and the infrastructure costs, you know, and 3 other topics were some of the driver for that, so I'm 4 going to ask you, if you don't mind, to open up on that, 5 to kick us off on that topic.

6 MR. ROTHLEDER: I'm not sure I'll have a lot to say because in the end I was trying to think about, when 7 8 I think of markets, I think of the markets that ISO 9 runs, but the market is really much bigger than that. 10 And frankly speaking, the market that the ISO runs I'm 11 not sure has significant tie-in to DRECP; but the larger 12 market, how do you get to capacity, what projects do you 13 contract for, does have more of a direct impact under 14 DRECP, from my understanding. And so I think from that 15 perspective it's a matter of how do we send the right 16 market signals for the overall optimal procurement that 17 then can send the right signals for proper use of land. 18 And I think the market that I'm involved with is just 19 probably one very small piece of that in terms of how we 20 can operate the grid in the most efficient way, with the 21 resources that we do have. And we can hope that we can 22 send the right signals of what the right resources are 23 of the future, balancing all the interests.

24 COMMISSIONER DOUGLAS: All right, thank you.

25 Other -- you know, markets came up, too, over the course

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

of the day, but let me just ask if there are any other
 comments on markets. Go ahead.

3 CHAIRMAN WEISENMILLER: Well, obviously there's lots of different things you could mean by "markets," 4 5 but one of the obvious ones is financial markets and, at 6 the end of the day, what we are trying to do is attract 7 investment to California and that ties back to 8 regulatory stability. And I talked to Jonathan last 9 night, who was saying that the thing was, you know, 10 obviously you can look at various areas of relative 11 risk, but that we have had a great amount of continuity 12 and policy in this area between the Davis, 13 Schwarzenegger, and Brown Administrations. And 14 obviously DRECP started under the Schwarzenegger 15 Administration. And so, again, that providing -- what 16 we're hoping to do through this is to provide the sort 17 of regulatory signals on where to develop, or where not 18 to develop that may facilitate investments in 19 California.

20 MR. HAUBENSTOCK: A couple things. First of 21 all, I want to thank Carl for his comments and express 22 my remorse in not mentioning that, when we look at the 23 DRECP, and certainly we look at permit streamlining and 24 like the idea of trying to have greater certainty with 25 permitting, that's very important and would love to see CALIFORNIA REPORTING, LLC

1 that happen. The proof is going to be in the pudding, 2 you know, I think people won't rely on that. Absence of 3 real structural certainty where we see that there's going to be something like an EA, whether it's actually 4 faster to do something in the zone or not is something 5 6 that will take some time to develop. But the certainty 7 that Chairman Weisenmiller was just referring to, in 8 terms of California showing its resolve and saying that 9 it does expect to see substantial development in 10 renewable energy, in these areas, and transmission will 11 go to those areas, is very important as well. That's 12 going to help all of us in gathering the investment that 13 we need to make renewables happen and to make it less 14 expensive. But mitigation, and this is what Carl was 15 talking about, is a very significant part of that, as 16 well. Mitigation is a significant part of our budget. 17 We want those dollars to count and we want those --18 we're not the experts on where mitigation is needed, 19 we're not the experts on not only where the habitat is 20 today, but where the habitat needs to be tomorrow, where 21 the migration pathways are going to be, how that's all 22 going to tie together, and the opportunity to 23 participate in a regional mitigation plan that uses 24 federal lands where a lot of the habitat and corridors 25 are, that uses private lands, that pulls this all **CALIFORNIA REPORTING, LLC** 

together and makes every single dollar count, is a
 benefit to ratepayers, it's a benefit to us, it's a
 benefit to California's natural environment. So that, I
 think, is one of the best things that the DRECP can
 deliver.

6 I appreciate Mark's comments and I think maybe 7 you're selling the ISO a little bit short in a way. We 8 were talking earlier in your response to one of the 9 other questions about how you look at different 10 portfolios, and the different portfolios show that you 11 need different flexibility at different times, I think 12 if you look at different buildouts of the DRECP planning 13 area, that's going to start to inform what the needs of 14 the grid are going to be, exactly as you said, and having that kind of input into what the alternatives are 15 going to be. And in less than a week, we're going to be 16 17 looking at draft alternatives for the DRECP that's going 18 to show different areas where renewable energy 19 development can happen. The ISO has, I think, a unique 20 perspective on what that's going to do to our grid, what 21 that's going to do to the needs we're going to have for 22 different kinds of resources, and ultimately on what the 23 costs are going to be. That's information that the 24 utilities, I think, very much need in order to figure 25 out what their procurement should be because, in the **CALIFORNIA REPORTING, LLC** 

absence of an economic signal today, we have to guess at
 what the economic signal is going to be tomorrow.

3 And the work that you're doing, which is incredibly important, you've been working on the 4 5 renewables integration for quite some years now, is I 6 think an essential ingredient when we look at these 7 alternatives to figure out are we going to ultimately 8 succeed in the objectives of the DRECP on the renewable 9 energy side, as well as on the conservation side. Is 10 that something that, I mean, without putting you too 11 much on the spot, you know, I don't know the extent to 12 which the ISO has the resources to be looking at the 13 alternatives that are going to be coming out of the 14 DRECP, and guessing -- educated guessing -- what that might do, you know, what different types of buildout 15 might do for the grid, positively and negatively? 16

17 MR. ROTHLEDER: I think we would be stretched 18 right now to expand our work to -- beyond the 2020 time 19 period. If you're look at 30 to -- 30 and 40 years --20 it would be a challenge for us and, frankly speaking, 21 from our perspective, it would be a lot of assumptions 22 that will all change, and so how much we would invest in 23 that long a term look forward, we may not be the best 24 entity to look at that far ahead.

25 CHAIRMAN WEISENMILLER: Yeah --

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

MR. ROTHLEDER: It goes kind of beyond the
 operational timeframe of need.

3 CHAIRMAN WEISENMILLER: Yeah. I think one of 4 the things that's important to understand is the long 5 term studies have greater and greater uncertainties. 6 And you know, I've obviously made a very good living for 7 30 years during these sort of forecasts, I never did one 8 past 10 years, but even the ones I did, looking back at 9 those, they certainly instill some humility in one, and 10 so the notion of doing 20 or 30 years strikes me as, oh, 11 my God, how crazy can you get?

12 And it is interesting, when you look at where 13 the studies worked or didn't work, I think actually one 14 of the -- Edison did a very good study at the end of the 15 '80s and they looked back at the resource planning, I 16 mean, it was a simpler time, and they had a number of 17 problems. They did not realize the disruptions that 18 were going to occur in the world oil markets, which 19 really had substantial implications on the resource 20 plans. They did not realize the coming wave of the 21 environmental movement and the Clean Air Act, and what 22 that meant for the coal commitments. They obviously did 23 not realize, you know, TMI was going to occur, they 24 didn't realize the runaway inflation that came in, and 25 what that did to their nuclear investments.

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 And so these weren't necessarily technology-2 types of stuff in a way, but just these sort of macro 3 events just sort of came in and just sort of blew away everything they were doing, and I mean, again, you could 4 ask for why didn't they understand the environmental 5 6 movement was coming and making out of state coal 7 commitments was going to look fairly whatever; but you 8 do have to ask yourself, looking out, you know, 20 or 30 9 years from now, what are those sort of trends, you know, 10 that are going to occur?

11 I will just close by saying a friend of mine 12 once did a study of energy investments, how they worked 13 out. And he ultimately described it to me as like 14 California housing, you know, that there were some years 15 you could have bought a house, you could have had a bad 16 location, a bad financing, whatever, and just did 17 phenomenally well, and other times nothing. And when 18 you looked, it was like the economic conditions of the 19 country, the tax laws changing, I mean, all these things 20 really drove this sort of -- you know, the micro stuff, 21 and sort of swamped that. So, again, as we're going 22 forward, you know, by the nature of things, we have to 23 forecast the future for this type of plan and we have to 24 recognize the uncertainties, but generally they're much 25 bigger than we tend to think of in this era. And,

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 again, as I said, as I've looked back on these things, 2 again, it's not necessarily the nuts and bolts stuff 3 that swept things away, but, you know, for example, we were looking at avoided cost projections. Obviously in 4 5 the '80s, we never knew 1890 was coming, for example, 6 you know, those types of things which, again, really 7 bolt into what you're doing to sort of swamp the things 8 as you go further and further in time.

9 MR. HAUBENSTOCK: Uh-huh. There are some --10 there are lots of interesting parallels, yeah. Every 11 once in a while, I will have the occasion to teach and 12 whenever I teach, the people that I'm teaching always 13 want to know how things are, and I'm always very 14 interested in telling them how things change because, 15 however they are today, they're going to change 16 tomorrow, and if you understand the dynamics of today, 17 then you have some decent chance at surviving in the 18 future. And so what I find really interesting about 19 what the ISO is doing with their study of 2020 is to 20 identify the dynamics that are happening in the grid 21 that we can expect will cast shadows in the decades to 22 come, that are covered by the DRECP. And that's 23 something that the NREL studies are terrific, as are the 24 LBNL studies, but I think the ISO going into a depth, 25 especially in the intra-hourly issues, that have

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 tremendously valuable lessons for us, so we have to
2 think about recognizing the projections are going to be
3 wrong, we can at least identify what the dynamics might
4 be.

5 MR. ROTHLEDER: Yeah, and those we'll continue 6 I mean, we have done some distributed generation to do. 7 studies, we've done some studies around dynamics, we've 8 done studies around frequency response, and we're doing 9 the renewable integration studies for 2020, as well as 10 we finished our study for 20 percent. So we'll 11 continued to do that work and continue to disseminate 12 the information, share it where necessary, but like I 13 said, going out a longer term would be a challenge for 14 us and probably not the best use of our resources. But 15 in the technology space, learning and understanding 16 operationally the impact of things, we're definitely 17 committed to that.

18 MR. KENNA: I was going to just add something on 19 behalf of Karen and I, just to say that we are 20 interested in, you know, recognizing the difficulty and 21 acknowledging the humility that we have to adopt when 22 we're trying to think in these timescales, we are 23 talking about those questions and we are interested in 24 the ISO's perspective, for sure, but I think other 25 perspectives, as well. So I guess the thing - the plea **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

I would make is that that's part of what this process is
for, there are going to be parts of this process that
are very much a small "p" political part, where it's
intended to be an interactive discussion about those
kinds of questions, and I'm a believer that the wisdom
of a lot of those voices interacting might be better
than we think it is.

8 COMMISSIONER FLORIO: I think one thing that 9 strikes me about this, as a PUC Commissioner and as a 10 PUC practitioner for most of my adult life, we spend an 11 awful lot of our time allocating costs and allocating 12 risks, and it's just moving things around, and what I 13 see is the enormous promise of this effort is that it 14 can reduce risk, and reducing risk benefits developers, 15 it benefits utilities, it benefits consumers, and there 16 are no losers in that. I mean, we may be more or less 17 successful in the effort, but directionally, I think 18 it's all a win. You know, the easier we make it for 19 people to successfully develop projects in the state, 20 with less delay and less uncertainty, it's all good. 21 It's the difference between good and being great is what 22 we're working on, and that's fun. 23 MR. WEBSTER: I just wanted to comment. Because

24 we cannot predict the future, that balanced portfolio is 25 our hedge into the future, and if nothing else, we've CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

learned that being committed to just oil, or just coal,
 is not the right strategy, so we do need to look at that
 balance.

MR. DEMEO: This is probably an obvious comment, 4 5 it's sort of the 30,000-foot comment on markets, you 6 know, I'm moved by some of the things that Carl was saying, this is really the main objective here, the 7 8 thing that's driving us is climate. So whatever we do 9 with markets, however we set up those markets, it seems 10 to me we've got to set them up in such a way that they 11 encourage the minimization of carbon emissions.

12 MR. ZICHELLA: Yeah, one thing I wanted to say 13 about long term planning. We're engaged in 20-year 14 transmission planning at WECC right now and it's been, you know, everything that was just discussed, difficult, 15 16 impenetrable in many ways, humility inducing, all of 17 that and more. But what I think everyone is engaged in 18 it, including transmission engineers who don't usually 19 think very beyond the technical aspects of how the grid 20 works to the new stakeholders they have to work with, 21 we're all seeing this enormous value in trying to 22 understand what our future needs are going to be. And 23 we're only looking out 20 years, but I think the 24 importance of this is, our climate goals are, oh, an 80 25 percent reduction in  $CO_2$  emissions, at a minimum, by **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 2050. In fact, SMUD's goals are 90 percent by 2050. 2 So, you know, we have to think about the road we have to 3 go and the trajectory to get on that road, so if we just stick with 10-year planning, I think it might have been 4 5 you, Mark, or it might have been Neil, who said earlier, 6 you know, 10 years is almost just in time planning for 7 transmission. And practical -- and that's a really 8 insightful thing to say, and I think we can do better 9 and must because we have to close the gap between 10 transmission development and generation development. 11 But the idea of being able to think bigger than that, 12 yeah, you are projecting a lot of things, and scenario 13 planning is one way to get at that and to have a range 14 of possible futures that are populated by assumptions 15 that are credible, that are possible -- I guess if 16 you're credible, you're possible -- but to sort of 17 create that trajectory, "If these things occur, we could 18 wind up here." "If in a different scenario those things 19 occur, we end up here." In either case, what sort of 20 transmission will we need to accommodate that energy 21 future? Or, if the bottom falls out of the economy and 22 it's all sort of a Blade Runner future, you know, what 23 do we get? You know? If we come out of this swoon that 24 we're in and the economy starts to grow, and the 25 population starts to grow, we need a lot more renewables **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 to have that carbon impact we've been talking about, 2 what would we build? And, you know, I think the term 3 "least regrets," it's an unfortunate term, but it was used earlier. In any kind of range of scenarios, what 4 5 are the things you'd build no matter what? That's 6 basically what that means. And you can at least 7 identify trajectories to get on that would accommodate a 8 range of futures that are credible and possible, and 9 that sort of can dictate an ending point. They all have 10 differing impacts on your carbon profile in the future 11 and you have to accommodate that in your planning. It's 12 not to say it's going to happen the way you think, and 13 it's not the end of the conversation, right? It's 14 something you come back and adjust once you have 15 experience. I mentioned the climate modeling before 16 because, you know, people could run climate models to 17 say, "If all these things occur in the atmosphere, we'll 18 have these concentrations." Well, we've been keeping 19 track since we started doing that, they started 20 measuring CO<sub>2</sub> on Mount Kilauea, you know, over 60 years 21 ago. Now we know that they were right, you know? We 22 know what those concentrations look like. We're 23 starting to see the temperature effects they predicted. 24 And it's not just based upon somebody's model anymore, 25 it's based upon what's actually occurring. Well, that's **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 how I think you stay on top of the disconnect between 2 the impossible prognosticating of long term planning and 3 long term planning and checking your trajectories as you go. And I think that is something we have to build in 4 5 as those periodic checks. And the good news in 6 California, we sort of have that -- again, we have a 7 trifurcated way of doing it, we may want to combine that 8 somewhere along the line -- but if we can pull up -- and 9 we have great talent and intellect here in looking at 10 these things and, you know, the IEPR is one of the truly 11 remarkable documents anybody puts out about this kind of 12 thing, and you have at least a mechanism that you can 13 use to check how you're doing on your forecasts and 14 adjust because nothing is going to occur as we plan. 15 You know, there will be disasters, there will be the 16 kinds of things we've seen in the Middle East, for 17 example, or in Arab Spring, or something else that you 18 can't predict. But other things we can get a pretty 19 good idea on and maybe establish what the trajectory may 20 look like.

21 COMMISSIONER DOUGLAS: I'm just going to look 22 around and see if there are any other volunteers on 23 markets, and if there aren't, we'll go to public 24 comment. And before we even go to public comment, I 25 want to start by just thanking everybody for hanging in CALIFORNIA REPORTING, LLC 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 here with us for a long day and a really productive day. 2 When we asked you to come here and participate in an 3 all-day roundtable on a Friday, some of you had to travel some distance to do so, as well, I know that 4 5 we're asking a lot, and as I said at the beginning of 6 this, the reason to do that was because of the value we 7 saw in having a space for people to talk to each other. 8 And as Jim said, sometimes that's really what we need, 9 sometimes that's really what is most helpful at helping 10 us not only to hear different perspectives, but have 11 some help from you all in integrating those perspectives 12 in a way that we can bring back and that we can make use 13 of in the DRECP, but also that we, in our own worlds, as 14 we work together to move along -- move California energy 15 policy forward, can work on, on other tracks, as well 16 because I think one thing that's very clear to me is 17 that the DRECP is a very important tool for achieving 18 some of our goals, but many many many of the things we 19 talked about today are things that we work on every day 20 and need to continue to, outside of the DRECP as we move 21 forward with California energy policy and the many 22 partnerships that we have here.

So anyway, thank you. I did ask earlier, I
invited anyone who wanted to add on a "therefore, this
is what you should think about in the DRECP," let me
CALIFORNIA REPORTING, LLC

1 provide one opportunity for remaining panelists to do 2 that, and then we'll go to public comment. If anyone 3 feels as though there's a -- I don't see anyone jumping 4 for the opportunity, so with that, then let's go -- oh, 5 Arthur.

6 MR. HAUBENSTOCK: Just -- I can't help myself, 7 but let me say very quickly, first of all, thank you 8 very much, Commissioner Douglas, for the tireless 9 efforts that you put into putting this panel together. 10 I know I found it very illuminating and I'm sure many 11 others did, as well. This is, I think, incredibly 12 important information that is the underpinning of what's 13 going to make the DRECP successful, so thank you very 14 very much, thanks to Chair Weisenmiller, and 15 Commissioner Florio, and to Jim Kenna for putting so 16 many hours when I know there are so many demands on your 17 time, you know, I think Commissioner Florio put it very 18 well, this directionally can't be beat, this is an 19 opportunity to tremendously reduce the risk that we are 20 all facing and that ultimately redounds to everybody's 21 benefit. So I think that's a very important lesson to 22 think about going towards the DRECP. And I think this 23 asks the right questions. Jim kind of did a terrific 24 job of summarizing them earlier, and I meant to write 25 them down, so I think I'm going to go back and look at **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 that and what was said.

But, you know, those are the questions we need
to come back to when the alternatives come out, to think
about whether those alternatives are going to put us in
the best paths for success. Thanks again.
COMMISSIONER DOUGLAS: Great. Thank you. So

7 Chairman Weisenmiller reminded me that sometimes we 8 offer an opportunity for written comment after 9 workshops, but I think I should do that, given the fact 10 that not everybody who might want to comment on this is 11 necessarily still in the room. So is Kristy here? 12 Kristy, is it at all reasonable to -- what about a week 13 from today?

14 CHAIRMAN WEISENMILLER: I was going to say just 15 a week, yeah.

16 COMMISSIONER DOUGLAS: Yeah, so maybe Friday, 17 close of business, we can post, or however, notice or 18 maybe this is notice, we will accept comments up to 19 close of business on Friday if anyone wants to make any 20 additional written comments and at this point, let's go 21 to public comment. Please come forward, and just go 22 ahead and sit down and --

MS. ROBIN: Okay, let's see if it is on, it is.
Hi. Hello, my name is Renee Robin and I'm with Sun
Power, I'm going to put my Tom Starrs hat on for just a CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 moment. I'm Sun Power's counsel for Regulatory Affairs 2 and I direct our large-scale permitting and commercial 3 permitting and siting. So I've been a stakeholder representative on the DRECP, so I'd like to just offer 4 5 three small specifics that I think might be helpful as 6 you're going through your process. Tom wasn't here when you asked the question about larger versus smaller, and 7 8 about percentage, so I would share some of our thoughts 9 on that.

10 I guess I would say, and it's really been -- the 11 extraordinary effort in terms of data collection has 12 been unprecedented, I've been involved in NCCPs and HCPs 13 and it's really an incredible amount -- wealth of 14 information that we have that's guiding us. 15 Nevertheless, I think we all know that it is still not 16 perfect and it is still at a macro level, and as a 17 result of that, I think that we can't expect, even with 18 the best of intentions, the kind of streamlining that 19 might really be different between some of these 20 alternatives. And even in the smallest of alternatives, 21 I think we're anticipating having to do additional 22 rigorous environmental assessment. And so therefore, 23 from our perspective, we really need to go in favor --24 or we would favor -- a larger envelope in order to make 25 sure that we don't preclude the kinds of opportunities **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 that we need for the different technologies.

So to the extent that larger versus smaller meant that we might have a different kind of process, I wish that were so, and it doesn't mean that the effort to gather that data wasn't superb; but I think it just doesn't quite -- I don't expect that to be the outcome. So that's one of the reasons.

8 I think the second is, knowing, in particular, 9 some of the land use data, whether it be farmland, urban 10 fringe areas, parts of Imperial County and other things 11 like that, we know that the total number of acres has 12 some real feasibility issues. And so the discounting in 13 terms of numbers of acres, I think we would go higher 14 than what Arthur had suggested in the 10 percent, and closer towards a 20 percent number. And I'm not -- just 15 16 because I know the data and have heard the scientific 17 panels in their discussions, and so on. So that's the 18 second thing I wanted to share.

I think the third thing is that, this is really a conservation plan and it has an incredible future in terms of guiding that which we want to preserve as part of this. When you do these kinds of processes, the cost of that conservation is extraordinary. And so, as this starts to unfold, and I mentioned this when we met with Jim Kenna yesterday, what it would actually cost to

## **CALIFORNIA REPORTING, LLC**

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 perfect the conservation plan that's in this program, 2 and what that plays out to be in terms of new additional 3 cost for utilities to site these renewables, we may find 4 ourselves in a prohibitive per acre situation where, as Tom said earlier, it will start to push the industry 5 6 outside of the DRECP if they can't see some even 7 marginal, if not particular, benefit for being inside. 8 We want to support the DRECP areas, we want to site 9 there, we want our mitigation to do there, we want our 10 mitigation funding to go there, but if the cost of it is 11 not something different than what we're experiencing 12 now, or if we were to go two miles out of it and still 13 be close enough to transmission, it's not going to be 14 able to succeed. So I quess I just would put that out 15 there as we start to do the economic analysis of it, 16 which will be the next phase of this as we go forward in 17 the alternatives. So that's what I wanted to offer and 18 I'm available at any time to dig into this and look 19 forward to being helpful.

20 COMMISSIONER DOUGLAS: Thank you, Renee. And21 thanks for being here. Nancy.

MS. RADER: Thanks, good afternoon. Nancy
Rader, Executive Director of the California Wind Energy
Association. This has been a fantastic day. I think
it's a real big success in bringing out many of the CALIFORNIA REPORTING, LLC

1 issues that we have not been able to address at all in 2 the DRECP process. And specifically, I was thrilled to 3 hear some of the points I've been trying to interject, 4 get more full discussion here. So I'm very happy with 5 the record that we've produced today.

6 I just had a few thoughts, one is in response to 7 Commissioner Florio's comments, hopeful comments at the 8 end about how the process can reduce risks by making it 9 easier for developers and reduce costs to consumers. I 10 think we're pretty far from there right now. I was 11 really happy to hear Nancy Ryan's comments about the 12 importance of competition and I'm, you know, very 13 nervous that this is going to constrain the development 14 area to such an extent that we're not going to have a 15 lot of competition, that we're going to create market 16 power and it's going to end up increasing costs to 17 consumers. So I'm very eager to see the next set of 18 scenarios for wind, at least, and hoping they include 19 much larger areas and, frankly, the best wind resource 20 areas, that they are capture all of this wind resource 21 areas in the state, outside of the military red and new 22 red zones.

So then I also wanted to get back to this issue of optimizing the portfolio. I wanted to marry the comment that Aaron Johnson made with the one that Laura CALIFORNIA REPORTING, LLC 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 Wisland made. Aaron said, "We don't optimize for 2 renewables, PG&E doesn't optimize for renewables, we 3 optimize the portfolio." And Laura said the cost matters in achieving greenhouse gas goals and in terms 4 of the public's appetite to pay to achieve our climate 5 6 change goals. So I think, between those two comments, 7 we do need to be looking at the entire portfolio to 8 optimize renewables and particularly because, you know, 9 if renewables can provide ancillary services and 10 capacity value at least cost, great, but if we can find 11 other ways to provide those values that gets to our goal 12 in a lower cost way and it frees up money for more 13 renewables. That's what we should be doing. Gas is 14 cheap right now and it looks like it's going to stay 15 cheap for a while and I think we should be looking to 16 take advantage of that.

17 The NREL study, I don't think the slide was 18 thrown up today, but they have two nice slides that 19 show, on the one hand, as you reach very high 20 penetrations of renewables, gas goes way down, but the 21 capacity actually stays about the same. And as you do 22 that, you increase the availability of ancillary 23 services and capacity to complement renewables, even as 24 you are using a lot less gas. So I think that's 25 something we need to keep in mind. So my takeaway for **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 the DRECP is that there are a lot of different ways to 2 reach our overall portfolio goals, I mean, through 3 greater transmission connections that Carl Zichella has 4 been mentioning, to flexible gas, to storage, to 5 renewable technologies; we don't really know which one 6 of those are going to play out to be our best bet over 7 the next 30, 40 years, so my -- what I've been stressing 8 in the DRECP from the beginning is that we need to not 9 over-plan, what we need to do is build in flexibility, 10 so that we can go down the path that proves to be the 11 most promising, the least cost as the decades go by. So 12 that's my message is options, flexibility, don't over-13 plan. Thank you very much.

14 COMMISSIONER DOUGLAS: Thank you. Go ahead. 15 MS. FRIEDMAN: Sarah Friedman, Sierra Club. I 16 want to thank everyone for a great panel and a really 17 interesting presentation. And I had a few thoughts kind 18 of related to biological considerations and the way it 19 plays in.

First off, in terms of siloing I think it's really interesting and important that, in the same way we think about flexibility and integration, in both the long term procurement and transmission planning processes, we're also taking biological considerations and environmental impacts into these processes. You CALIFORNIA REPORTING, LLC

1 know, the work of the DRECP is really great, but it's 2 not a substitute for that and, you know, we need to 3 integrate these considerations forever through these 4 processes, you know, both because the DRECP is at this 5 point and probably not in the future at a super granular 6 level, but also, every step of the way we need to use those safeguards. And I think, from what I've been 7 8 hearing about some of the great work that's been going 9 on to reduce those silos, you know, we'll start to see 10 more of that.

11 And then the second, I think I've heard a lot in 12 this processes, in particular, you know, when the 13 utilities were speaking, you know, a lot of thoughts 14 that in some cases competitive markets can fix some of 15 these issues that we're thinking about. And I think 16 that's generally true for many issues, and I think 17 biological considerations is one of the points that it 18 actually doesn't particularly fix that, you know, I 19 think as we've all kind of discussed and dealt with, you 20 know, mitigation is a proxy for that, but it's often 21 inaccurate and we don't have enough information, and 22 it's a surprise at the end, and taking biological 23 considerations into the procurement and transmission 24 planning processes at all stages of the way, you know, 25 will keep these surprises that are often not the best **CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 fit for what we're trying to fix.

COMMISSIONER DOUGLAS: Thank you. Thanks for
 being here. Go ahead.

MR. STEVENS: Hi. I'm Wayne Stevens. I'm with 4 Critical Path Transmission. We're the private industry 5 6 partner of the High Desert Power Authority that's 7 developing the AV Clear View Transmission project in the 8 Western Mojave. I wanted to make a couple quick 9 comments because I think I'm the only person standing 10 between us and us leaving for Friday afternoon in July. 11 We feel, having been a solar developer in the 12 past, I feel very strongly that the whole attitude of 13 build it and they will come is absolutely true, and you 14 can see that in where currently most of the construction 15 of solar projects are being done right now in 16 California. It's basically being done on the west side 17 of the Antelope Valley. And that's because -- that's 18 not where the best solar resource is, but that's where 19 the Antelope Substation is, and the Whirlwind 20 Substation, and the Windhub Substation, and that's where 21 the transmission capacity is and that's where the 22 renewables is being built. 23 So the High Desert Power Authority feels that 24 it's true that if you build it and they will come, but 25 they're not just going to come anywhere, so where this **CALIFORNIA REPORTING, LLC** 

1 project is being done in the Western Mojave has 2 basically -- and it's been discussed all day today --3 the best solar resource, a large amount or private previously disturbed land, a community that -- it's a 4 slight exaggeration, but many of the communities there 5 have the attitude of, "Yes, in my back yard," they're 6 7 very supportive of renewable generation, but there's a 8 lot of -- the wind resource -- I'm sorry, the best solar 9 resource, but the wind resource nearby in the 10 Tehachapi's is great. So the project will appeal to 11 developers, the project, because of the way it was 12 designed, much of it is underground where it makes sense 13 to be underground, it's built on existing utility right 14 of way along county roads to minimize the impact, the 15 environmental impact, so it also appeals to the 16 regulatory agencies and the environmental groups. But I 17 think, most importantly, the elements of the AV 18 Clearview Transmission Project are basically the 19 electrical equivalence of the solution that the CTPG 20 developed for addressing both the reliability and the 21 policy driven issues in the Western Mojave; in fact, 22 it's pretty much the equivalent, the electrical 23 equivalent, but a little bit better. 24 So the High Desert Power Authority views this 25 project as a solution for developers, a solution for **CALIFORNIA REPORTING, LLC** 

regulatory agencies, and a solution for the ISO to
 address the issues that the CTPG has addressed in their
 findings.

4 So I think that's it. The project is moving forward. Last month, the High Desert Power Authority 5 6 submitted a Franchise Application to Kern County to 7 start the environmental permitting process, so CEQA has 8 started and we anticipate a Notice of Preparation in a 9 few weeks, the environmental permitting process is 10 anticipated to go through the third or fourth quarter of 11 next year and allow construction to start in January of 12 2014, construction to finish in mid to late 2016, in 13 time to address the deliverability issues of generation 14 that needs to be on-line by the beginning of 2017. 15 COMMISSIONER DOUGLAS: Thank you. Go ahead. 16 MS. BARRETT: Good afternoon. I'll be very 17 brief and my name is Leslie Barrett from Mainstream 18 Renewable Power and Wind Energy, Inc. Commissioner 19 Douglas, thank you so very much for putting this 20 together and for all your hard work on the DRECP, as 21 well, it's been a tremendous amount of workload you've 22 taken on and it's truly appreciated, and for all others, 23 as well.

24 I'll be very brief. With almost a dozen
25 utility-scale projects within the DRECP area, I've come
CALIFORNIA REPORTING, LLC
52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 to realize over the last three years that coordinating 2 with all the different entities that have a specific 3 interest in land use within the DRECP area is critical. 4 And on just this last Wednesday, we had a presentation 5 from the Military, which seemed to indicate that much of 6 the DRECP area would not be available to wind 7 development, and that's unfortunate, but it's something 8 that we've realized for some time. And in working with 9 the DOD, and working with various environmental groups 10 and regulatory agencies, cities, and counties, and with 11 the BLM, we've come to realize that, as these plans get 12 closer and closer to a presentable format, we all must 13 remain flexible as much as we possibly can with respect 14 to the particular land use hand that's being proposed. I know that from a wind perspective, it's difficult to 15 16 imagine how wind development can coexist with some of 17 the many other types of constraints, but we think with 18 enough studies and with additional effort in that area, 19 it can, and we look forward to being able to work with 20 many of our environmental friends to try and figure out 21 how to best do this, and the same with solar. 22 And so all I would do is encourage that, when

22 And so all I would do is encourage that, when 23 you look at ideas that, oh, whether OHV can work with 24 wind, and perhaps the initial concept is that it can't, 25 we have reached out to the OHV groups and we found that CALIFORNIA REPORTING, LLC

1 they were very open to work with us in specific areas, 2 and we're finding a great amount of -- a very good 3 response from them. And the same with the environmental issues which affect a specific terrestrial species, 4 5 we're finding that, once again, that wind may have some 6 ability to work with these various constraints. And so all I ask is that, as we come closer to developing new 7 8 scenarios that we give ourselves the flexibility to be 9 able to discuss this and work some degree of compromise 10 out, and you'll find that I think we can meet the goals 11 that we've presented here today as being so much 12 required in this area. This area is by far the best for 13 resources from a solar and a wind perspective within the 14 State of California, but it's also very unique from an 15 environmental, and from a military perspective, and I 16 think with hard work we can all make this work for all 17 of us. Thank you again.

18 COMMISSIONER DOUGLAS: Thank you, Leslie. Other 19 public comment? You know, I think that, let me see if 20 Chairman Weisenmiller or Commissioner Florio, or if Jim 21 Kenna want to make any closing comments.

22 CHAIRMAN WEISENMILLER: I'm going to be very 23 brief and just say, again, I wanted to thank everyone 24 for their participation today, to reiterate that this is 25 a very high priority for this Administration.

**CALIFORNIA REPORTING, LLC** 

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

Obviously, we're moving forward into the end game,
 everyone is not going to be happy with all the details,
 but we expect your support.

4 (Laughing)

COMMISSIONER FLORIO: I guess just the one 5 6 thought that occurred to me in listening to all of this 7 is, you know, the one thing we're not making anymore of 8 in this country is land, except for the big island of 9 Hawaii, and that's not going to be usable for a few 10 hundred years, and to the extent that we can, through 11 this process, you know, identify and preserve areas for 12 future development, I mean, as I think about the 13 challenges of possibly having to replace San Onofre, 14 there's just nothing -- it's virtually impossible to 15 find a place to site replacement facilities for that. 16 And had we had the foresight 30 years ago to think, 17 well, this is not going to last forever and what are we 18 going to do when it's gone, we'd be far better off 19 today. And to the extent that we can through this 20 process, you know, preserve precious land for future 21 generations to make use of, I think, we will have 22 accomplished a lot. 23 MR. KENNA: I also will be very brief. Mostly,

24 I wanted to say thank you for the invite to participate.
25 This has been very useful to me, a lot of really useful CALIFORNIA REPORTING, LLC

52 Longwood Drive, San Rafael, California 94901 (415) 457-4417

1 information and insights, and appreciate the tolerance 2 from those of you who have much better technical 3 background for my questions, which may have been naïve in one way or another. But I would only add a couple of 4 5 thoughts, one is that this is really really important 6 work and so I think it is worth the investment of your 7 time, that certainly is why I went to some effort to 8 carve out -- I didn't carve out all of today, but I did 9 pretty well -- to make sure that I had the opportunity 10 to listen to what happened here today. 11 And the second thing is, and I mentioned this a 12 little bit before, that I think good government benefits 13 from the participation of citizens and this has been a 14 very good example of that for me here today, so thank 15 you all for what you've done. 16 COMMISSIONER DOUGLAS: All right, so with that 17 we will free everybody up to begin their -- hopefully to 18 begin their weekend. Thanks for being here. 19 (Adjourned at 5:13 p.m.) 20 21 22 23 24 25

> **CALIFORNIA REPORTING, LLC** 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417